### ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN

FINANCIAL AUDITS For the Fiscal Years Ended December 31, 2009 and 2008

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

### ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN FINANCIAL AUDITS

For the Fiscal Years Ended December 31, 2009 and 2008

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#### ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN

#### **AGENCY OFFICIALS**

Director Mr. James P. Sledge

(Effective August 25, 2008)

Ms. Maureen O'Donnell

(Acting, effective through August 24, 2008)

Assistant Director Ms. Christine Cegelis

(Effective June 23, 2009)

Mr. Steve McCurdy (Effective June 24, 2009)

Mr. Matthew Beaudet

(Effective through June 22, 2009)

Chief Operating Officer Ms. Elizabeth Nicholson

Chief Financial Officer Mr. Paul Romiti

General Counsel Ms. Debra Matlock

Chief Internal Auditor Ms. Carol Kraus

(Effective through November 1, 2009)

Ms. Deborah Abbott

(Effective November 1, 2009)

Deputy Director – Bureau of Benefits Ms. Janice Bonneville

Acting Division Manager Mr. Jason Musgrave

Division Fiscal Officer Ms. Carol Arterberry

Agency offices are located at:

201 East Madison

Suite 1C

Springfield, Illinois 62702

#### ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN FINANCIAL STATEMENT REPORT

#### **SUMMARY**

The audits of the accompanying statements of plan net assets of the State of Illinois, Department of Central Management Services State Employees' Deferred Compensation Plan Fund (755) (Plan) as of December 31, 2009 and 2008, and the related statements of changes in plan net assets for the years then ended, were performed by Sikich LLP as Special Assistant Auditors to the Auditor General, State of Illinois.

Based on their audits, the auditors expressed an unqualified opinion on the Plan's basic financial statements as noted above for the years ended December 31, 2009 and 2008.



Members of American Institute of Certified Public Accountants

3201 West White Oaks Drive, Suite 102 • Springfield, IL 62704

#### INDEPENDENT AUDITOR'S REPORT

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the accompanying statements of plan net assets of the State Employees' Deferred Compensation Plan Fund (755) of the State of Illinois, Department of Central Management Services as of December 31, 2009 and 2008, and the related statements of changes in plan net assets for the years then ended, as listed in the table of contents. These financial statements are the responsibility of the State of Illinois, Department of Central Management Services' management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the State Employees' Deferred Compensation Plan Fund (755), a fund of the State of Illinois, Department of Central Management Services, and do not purport to, and do not, present fairly the financial position of the State of Illinois or the Department of Central Management Services as of December 31, 2009 and 2008, and its changes in financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net assets of the State Employees' Deferred Compensation Plan Fund (755) of the State of Illinois, Department of Central Management Services, as of December 31, 2009 and 2008, and the changes in plan net assets, thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 18, 2010 on our consideration of the State of Illinois, Department of Central Management Services' internal control over financial reporting of the State Employees' Deferred Compensation Plan Fund (755) and on our tests of the State of Illinois, Department of Central Management Services' compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audits.

The State of Illinois, Department of Central Management Services has not presented a management's discussion and analysis for the State Employees' Deferred Compensation Plan Fund (755) that accounting principles generally accepted in the United States of America has deemed is necessary to supplement, although not required to be part of, the financial statements.

Our audits were conducted for the purpose of forming opinions on the financial statements of the State Employees' Deferred Compensation Plan Fund (755) of the State of Illinois, Department of Central Management Services. The accompanying supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying supplementary information, as listed in the table of contents, has been subjected to the auditing procedures applied in our audits of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Illinois State Board of Investment, and Department management, and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Illinois June 18, 2010

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# ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN STATEMENTS OF PLAN NET ASSETS PENSION TRUST FUND

#### December 31, 2009 and 2008

	2009	2008	
ASSETS			
Cash and Cash Equivalents			
Cash in custody of State Treasurer	\$ 6,355,942	\$ 5,541,504	
Cash advanced to recordkeeping agent	3,456,745	5,210,667	
Total cash and cash equivalents	9,812,687	10,752,171	
Accounts receivable	1,589,528	934,397	
Investments			
Investment contracts	661,746,788	629,978,562	
Money market fund	30,462,677	30,379,460	
Mutual funds	1,977,233,633	1,485,570,376	
Equity trust funds	115,869,494	82,850,038	
Annuities	1,327,358	1,498,312	
Total investments	2,786,639,950	2,230,276,748	
Property and Equipment			
Office equipment, net of accumulated			
depreciation of \$142,894 and \$129,975	8,579	21,498	
Total Assets	2,798,050,744	2,241,984,814	
LIABILITIES			
Accounts payable	857,868	983,065	
Accrued compensated absences	98,630	91,751	
Total Liabilities	956,498	1,074,816	
NET ASSETS			
Held in trust for deferred compensation			
benefits and other purposes	2,797,094,246	2,240,909,998	
TOTAL NET ASSETS	\$ 2,797,094,246	\$ 2,240,909,998	

The accompanying notes to financial statements are an integral part of this statement.

## ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN STATEMENTS OF CHANGES IN PLAN NET ASSETS PENSION TRUST FUND

Years Ended December 31, 2009 and 2008

	2009	2008	
ADDITIONS			
Contributions			
Participant deferrals	\$ 162,839,982	\$ 173,647,564	
Participant accounts transferred in from	¢ 102,000,002	Ψ 170,017,001	
qualified retirement plans	2,256,322	3,783,326	
Total Contributions	165,096,304	177,430,890	
Total Commoditions	100,000,001	177,120,000	
Investment Income			
Interest, dividends and other investment income	50,171,060	90,823,983	
Net appreciation (depreciation) in fair value of investments	462,612,283	(897,213,007)	
Total Investment Income (Loss)	512,783,343	(806,389,024)	
Less investment expense	(527,018)	(462,840)	
Net Investment Income (Loss)	512,256,325	(806,851,864)	
	<u> </u>		
Other Income (Expense)			
Recordkeeping reimbursement income	2,093,239	2,380,801	
Recordkeeping and marketing expense	(2,296,437)	(2,434,153)	
Other operating income (expense)	1,745	(773)	
Transfer from (to) another State agency			
for accrued compensated absences	1,423	(44,393)	
Total Other Income (Expense)	(200,030)	(98,518)	
•	<u> </u>		
Total Additions	677,152,599	(629,519,492)	
DEDUCTIONS			
Distributions:			
Terminations	45,129,963	55,531,466	
Deaths	6,971,426	6,055,577	
Hardship	3,711,597	3,872,851	
Participant accounts transferred out to			
other qualified plans	64,181,094	78,951,864	
Administrative costs	974,271	1,082,029	
Total Deductions	120,968,351	145,493,787	
NET INCREASE (DECREASE)	556,184,248	(775,013,279)	
NET ASSETS, BEGINNING OF YEAR	2,240,909,998	3,015,923,277	
NET ASSETS, END OF YEAR	\$ 2,797,094,246	\$ 2,240,909,998	

The accompanying notes to financial statements are an integral part of this statement.

December 31, 2009 and 2008

#### 1. ORGANIZATION

The Illinois State Employees' Deferred Compensation Plan (the Plan) is administered by the State of Illinois, Department of Central Management Services (the Department) at 201 East Madison, Suite 1C, Springfield, Illinois. The Plan consists of the State Employees' Deferred Compensation Fund (Fund 755), a pension trust fund which records all the assets and liabilities and additions and deductions of the plan. A portion of the Fund is held in the State Treasury and certain administrative costs are appropriated. Maureen O'Donnell was the acting Director of the Department through August 24, 2008. James P. Sledge became the current Director on August 25, 2008. The current Deputy Director for the Bureau of Benefits is Janice Bonneville and the current acting division manager for the Plan is Jason Musgrave. The Plan employed 10 full-time employees during 2009. The Illinois State Board of Investment has oversight responsibilities for the Plan.

The Department is part of the executive branch of the State of Illinois and operates under the authority of and review by the Illinois General Assembly. Activities of the Plan are subject to the authority of the Office of the Governor, the State's chief executive office, and other departments of the executive and legislative branches of the government (such as the State Comptroller's Office) as defined by the General Assembly.

As described in the Illinois Comprehensive Annual Financial Report, the State of Illinois (the State) is the oversight unit which includes all funds, elected offices, departments and agencies of the State, as well as boards, commissions, authorities, universities, and colleges over which the State's executive or legislative branches exercise oversight responsibility. The Department is part of the primary government of the State of Illinois' executive branch. These financial statements present the statement of plan net assets and statement of changes in plan net assets for the years ended December 31, 2009 and 2008. The statements are not intended to, and do not present the financial position or changes in financial position of the Department or the State.

#### 2. GENERAL DESCRIPTION OF THE PLAN

The following description of the Plan provides only general information. Participants should refer to the Plan agreement for a complete description of the Plan's provisions.

#### **General**

The Plan was created in accordance with Illinois Compiled Statutes (40 ILCS 5/24-101) and Section 457 of the Internal Revenue Code. The first contributions to the Plan were made in May 1979. Under Plan provisions, all employees of the State are eligible to voluntarily elect to contribute a portion of their compensation into the Plan through payroll deductions.

#### 2. GENERAL DESCRIPTION OF THE PLAN – Continued

#### General – Continued

All amounts of compensation deferred pursuant to the Plan, all property and rights purchased with such amounts, and all income attributable to such amounts, property, or rights shall be held in one or more custodial accounts for the exclusive benefit of participants and beneficiaries under the Plan. Participants' rights under the Plan are limited to an amount equal to the fair market value of the deferred account for each participant.

Effective January 1, 1999, the State of Illinois amended the Plan in accordance with the provisions of Internal Revenue Code (IRC) Section 457(g). IRC Section 457(g) requires that assets and income thereon be held in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the net assets are no longer assets of the State of Illinois. However, due to the administrative involvement of the State of Illinois, this Plan is reported as a pension trust fund as required by the Governmental Accounting Standards Board (GASB).

#### Contributions

In compliance with IRC Section 457, the Plan limits the amount of an individual's annual contribution to 100 percent of their annual taxable compensation, not to exceed \$16,500 for 2009 and \$15,500 for 2008, or \$22,000 for participants age 50 or older for 2009 and \$20,500 for 2008. The State does not make any contributions to the Plan.

In the Plan, the annual compensation on which the maximum is calculated is reduced by the following:

- Employee retirement system contributions, which are tax deferred under Section 414 (h) of the IRC.
- Payroll deductions for the payment of group health insurance premiums and member life insurance premiums for coverage up to \$50,000, elected by the employee through state sponsored plans.
- Employee contributions made to the Dependent or Medical Care Assistance Plan which are authorized under Section 125 of the IRC.

In accordance with IRC Section 457, the Plan allows participants a limited make-up on deferrals in the three years prior to the year a participant reaches normal retirement age. For each of these three years, a participant can defer the regular limit plus an additional amount based on actual underutilized deferrals which were made in prior years, up to a maximum of \$33,000 in 2009 and \$31,000 in 2008 or twice the regular limits.

#### 2. GENERAL DESCRIPTION OF THE PLAN – Continued

#### Payment of Benefits

Participants may withdraw the current value of funds contributed upon termination of employment with the State of Illinois. Withdrawal can also be made due to financial hardship if approved by a committee established by the Plan.

Upon retirement, participants may select various payment options, including lump sum, partial lump sum, periodic payments or rollover to another qualified tax deferred retirement plan. The participants may wait to start the distribution of their account up to the tax year they turn age 70 ½. They can also stop or change their elected distribution method. Participants with accounts less than or equal to \$5,000 who terminate their employment with the State of Illinois are required to take a lump sum distribution or transfer to another qualified retirement plan. Death beneficiaries may select similar payment options as retired employees. All investments of the Plan are held in custodial accounts for the exclusive benefit of the participants until such time as payments are made.

#### 3. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Use of Estimates in Preparing Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

#### Measurement Focus and Basis of Accounting

Pension Trust Fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Additions are recognized when earned and deductions are recorded when a liability is incurred, regardless of when the related cash flow takes place.

#### 3. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### Cash and Cash Equivalents

Cash equivalents consist of money market mutual funds, funds maintained by the Office of the State Treasurer, and cash advanced to recordkeeping agency representatives. The cash advanced to the recordkeeping agent represents amounts withheld from employees but not remitted to the investment carriers at December 31, and other amounts, such as reinvested income and other fees.

#### <u>Investment Valuation and Income Recognition</u>

Investments in the guaranteed investment contracts are stated at contract value as reported by the contract administrator, INVESCO (PRIMCO Capital Management). Investments in mutual funds are stated at fair value as determined by using the closing price listed on national exchanges as of December 31. Investments in equity trust funds are also stated at fair value as reported by the respective trustees and investment managers. Annuities are stated at their present value of future payments calculated by the Plan using information as reported by the various insurance companies.

Interest income from the investments in the guaranteed investment contracts and interest earned on temporary cash deposits in both the State Treasury and with the recordkeeping agent at the current money market rates are recorded as earned.

#### Capital Assets

Capital assets are carried at cost, net of accumulated depreciation. The Illinois State Employees' Deferred Compensation Plan capitalizes purchases over \$5,000 and use the straight-line method to depreciate appropriate assets over their estimated useful lives approximating five years.

#### Compensated Absences

Vested or accumulated vacation leave is recorded as a deduction and liability of the fund as the benefits accrue to employees. Until January 1, 1984, sick leave, which generally is earned one day per month with unlimited accumulation, was paid only where an employee was absent due to illness or other acceptable circumstances as outlined by personnel regulations. Effective January 1, 1984, upon death, retirement by resignation, or termination from State employment, employees are able to receive payment for one-half of accumulated sick leave earned subsequent to January 1, 1984, or full service credit for such accumulated sick leave under the State Employees' Article of the State Pension Code.

#### 3. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### <u>Compensated Absences</u> – Continued

Effective January 1, 1998, upon death, retirement by resignation, or termination from State employment, employees are no longer able to receive payment for accumulated sick leave earned subsequent to January 1, 1998.

Changes in compensated absences are as follows:

	2009		2008	
Balance January 1	\$	91,751	\$	128,096
Additions		9,643		7,631
Deletions		(2,764)		(43,976)
Balance December 31	\$	98,630	\$	91,751
Amounts due within one year	<u>\$</u>	350	\$	350

#### 4. RETIREMENT BENEFITS

Retirement benefits for Plan employees are provided under a separate State plan and are funded by State appropriations which are invested and accounted for by other State agencies.

#### 5. DEPOSITS AND INVESTMENTS

#### **Deposits**

Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Plan does not own individual securities. Detail on the nature of these deposits and investments are available within the State of Illinois' Comprehensive Annual Financial Report.

#### 5. DEPOSITS AND INVESTMENTS - Continued

#### Investments

The Plan's investment policy allows investment options selected by the Illinois State Board of Investments (Board) after satisfactory review of such factors as the investment experience of the underlying manager, the suitability of the investment approach used, and the investment record.

The Plan assets shall be invested with care, skill and diligence that would be applied by a prudent professional investor, acting in a like capacity and knowledgeable in the investment of retirement funds and all transactions undertaken on behalf of the Plan shall be for the sole interest of Plan participants and beneficiaries.

The objective of the Board is to offer a sufficient range of investment options to allow participants to diversify their account balances and construct portfolios that reasonably span the risk/return spectrum.

In accordance with governmental accounting standards, the net assets held in trust for deferred compensation benefits includes \$1,327,358 at December 31, 2009 of annuities due to retired participants who are receiving monthly benefits. The accounts of those participants electing annuity payments have been liquidated and closed by the Plan recordkeeper on the scheduled accounting date and the proceeds were used to purchase the participant's annuity.

The carrying and fair market value of investments and annuities are summarized as follows:

	2009		2008	
Stable Return Fund:				
Investment contracts – synthetic investment funds:				
ING Life Insurance & Annuity Co.	\$	117,504,660	\$ 113,444,520*	
JP Morgan Chase Co.		170,387,291*	159,178,429*	
Monumental Life Insurance Co.		154,821,796*	149,305,806*	
Rabobank Nederland		95,692,957	91,698,573	
State Street Bank & Trust		123,340,084	 116,351,234*	
<b>Total Investment Contracts</b>		661,746,788	 629,978,562	
Money Market Fund:				
# State Street Bank & Trust Fund		30,462,677	 30,379,460	
Total Stable Return Fund		692,209,465	 660,358,022	

<sup>\*</sup> Investment amount is greater than five percent of total investments.

<sup>#</sup> Debt mutual funds

#### 5. DEPOSITS AND INVESTMENTS - Continued

		2009		2008
M	utual Funds:		_	 _
	Columbia Acorn Fund	\$	819,837,553*	\$ 604,310,666*
	Ariel Fund		89,676,923	52,000,673
	Fidelity Puritan Fund		224,334,075*	181,324,621*
	Legg Mason Value Trust		108,748,423	76,417,337
	LSV Value Equity		31,432,915	25,869,391
#	T. Rowe Price New Income Fund		92,745,858	76,635,899
	T. Rowe Price Retirement Income Fund		12,916,159	9,369,358
	T. Rowe Price Retirement 2005 Fund		5,533,720	4,354,362
	T. Rowe Price Retirement 2010 Fund		38,690,214	32,222,651
	T. Rowe Price Retirement 2015 Fund		35,093,999	22,788,086
	T. Rowe Price Retirement 2020 Fund		38,610,411	25,394,473
	T. Rowe Price Retirement 2025 Fund		16,629,656	9,498,441
	T. Rowe Price Retirement 2030 Fund		15,175,639	9,581,042
	T. Rowe Price Retirement 2035 Fund		6,986,754	3,509,392
	T. Rowe Price Retirement 2040 Fund		5,960,990	3,254,591
	T. Rowe Price Retirement 2045 Fund		2,786,480	1,599,303
	T. Rowe Price Retirement 2050 Fund		395,981	173,815
	T. Rowe Price Retirement 2055 Fund		956,697	533,618
#	Vanguard Total Bond Market Index Fund -			
	Institutional Shares		90,154,339	75,521,931
	Vanguard Institutional Index Fund		208,152,785*	162,191,850*
#	Vanguard Money Market Reserves Prime			
	Portfolio - Institutional Shares		88,569,353	86,798,527
	Janus Adviser International Growth Fund		28,816,138	11,044,100
	Northern Small Capital Value Fund		15,028,571	 11,176,249
	Total Mutual Funds		1,977,233,633	 1,485,570,376

<sup>\*</sup> Investment amount is greater than five percent of total investments.

<sup>#</sup> Debt mutual funds

#### 5. DEPOSITS AND INVESTMENTS – Continued

Equity Trust Funds: Wellington Trust Diversified Growth Invesco International Growth Equity Trust	2009 \$ 26,928,704 88,940,790	\$\frac{2008}{16,411,593}\\ 66,438,445
Total Equity Trust Funds	115,869,494	82,850,038
Annuities:		
Equitable Life Assurance Society	41,946	46,189
First Colony Life Insurance Co.	55,225	60,967
Hartford Life Insurance Co.	42,790	48,618
IDS Financial Services, Inc.	8,297	24,867
Jackson National Life Insurance Co.	36,764	43,862
Keyport Life Insurance Co.	6,229	7,913
Lincoln National Life	53,509	56,678
Massachusetts Mutual Life Insurance Co.	14,142	17,734
Metropolitan Life Insurance Co.	277,157	314,450
New York Life Insurance Co.	31,874	34,233
Northwestern Mutual Life Insurance Co.	47,416	60,891
Prudential Insurance Co.	44,752	52,791
State Farm Life Insurance Co.	124,610	145,811
Transamerica	60,944	69,166
The Travelers Insurance Co.	481,703	501,518
USAA Life Insurance Co.		12,624
Total annuities	1,327,358	1,498,312
Total investments	<u>\$ 2,786,639,950</u>	<u>\$ 2,230,276,748</u>

#### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Plan will not be able to recover the value of its investments that are in possession of an outside party. None of the Plan's investments are subject to custodial credit risk.

#### **Interest Rate Risk**

The Plan does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### 5. DEPOSITS AND INVESTMENTS – Continued

#### Credit Risk

The Plan does not have a formal investment plan that limits investment choices. At December 31, 2009, the following debt mutual funds were rated as follows:

	<u>A</u>	verage Maturity
State Street Bank & Trust Money Market Fund	A1+/P1 (Moody's)	48 days
T. Rowe Price New Income Fund	AA (S&P)	6.83 years
Vanguard Total Bond Market Index Fund	AA (S&P)	6.70 years
Vanguard Money Market Reserves Fund	Aa1 (Moody's)	74 days
Invesco Stable Return Fund	Aaa (Moody's)	3.01 years

#### 6. PLAN ADMINISTRATION

By statute, the Department administers the Plan. The Department has entered into a contract for recordkeeping services to be performed by T. Rowe Price Retirement Plan Services, Inc.

- A. Asset charges intended to cover the costs of administration, including recordkeeping, are computed monthly, withdrawn from participants' accounts and recorded as revenue. Effective November 1, 1997, the annual fee was .15 percent on the total account value. Effective January 1, 1999, the annual fee charged to participants was limited to a maximum of \$75. Effective January 1, 2001, the annual fee charged to participants was limited to a maximum of \$45 per participant. Effective January 1, 2003, the Department declared a fee holiday and there were no annual fees charged to the participants during 2003 or 2004. The fee holiday is reviewed annually. Consequently, these fees were reinstated for 2005 limited to a maximum \$45 per participant. In 2006 the maximum was \$35 and in 2007, the maximum was lowered to \$30. Again in 2008 and 2009, the Department declared a fee holiday and there were no annual fees charged to the participants. Exchange fees for certain reallocations as provided by the Plan may be incurred by participants.
- B. For the Stable Return Fund, the investment management fees assessed by Invesco are calculated daily, based on values during the quarter, in accordance with an annual fee rate applied to billable assets value. The fees are paid on a quarterly basis.

The billable assets value is determined at the end of each preceding calendar month based on 100 percent of total guaranteed investment contract assets. The annual fee rate schedule is as follows:

- .15 Percent of the first \$50 million of billable assets,
- .10 Percent of the next \$250 million of billable assets, and
- .05 Percent of billable assets in excess of \$300 million.

#### 6. PLAN ADMINISTRATION – Continued

- C. The twenty-three mutual funds take their fund expenses, including investment management fees, before any dividends and/or capital gains are declared. Their fees and expenses are amortized and charged to the funds on an ongoing basis and shared equally by all other shareholders of the mutual funds.
- D. Effective January 1, 2008, the Illinois State Board of Investment (ISBI) entered into a new agreement with T. Rowe Price Retirement Plan Services, Inc. for expanded recordkeeping services. The original annual fees charged were to be \$45 per participant per year (or \$11.25 per quarter). However, since not all of the recordkeeping services were immediately taken over by T. Rowe Price, the fees were reduced to \$42 per participant per year (\$10.50 per quarter).

Prior to 2008, T. Rowe Price Retirement Plan Services, Inc. received a set monthly fee for maintaining the detail records of the participants. This fee was based upon a contract, as amended, awarded by the Department. Marketing fees for quarterly newsletters were also paid to T. Rowe Price.

The previous contract fees were as follows:

\$129,167 per month from July 2000 through June 2001 \$134,333 per month from July 2001 through June 2002 \$140,000 per month from June 2002 through December 2002 \$140,000 per month from January 2003 through December 2003 \$145,600 per month from January 2004 through December 2004 \$151,424 per month from January 2005 through December 2005 \$151,424 per month from January 2006 through December 2006 \$151,424 per month from January 2007 through December 2007

This fee was reduced by reimbursements of recordkeeping expenses from the participating investment funds.

Fees of \$2,296,437 for the year ended December 31, 2009 exceeded reimbursements of \$2,093,239 by \$203,198. For the year ended December 31, 2008, fees of \$2,434,153 exceeded reimbursements of \$2,380,801 by \$53,352. The reimbursement cash account held at T. Rowe Price Retirement Plan Services, Inc. earned interest of \$9,143 and \$136,978 for 2009 and 2008, respectively.

#### 7. TAX STATUS

The Plan constitutes an eligible deferred compensation plan under Section 457 of the Internal Revenue Code and, therefore, the amounts of compensation (and earnings thereon) deferred by employees participating in the Plan are not subject to federal income tax withholding nor are they includable in taxable income until actually paid or otherwise made available to the participant, a beneficiary, or an estate. In addition, early distributions are not subject to the 10% federal tax penalty.

For Illinois Income Tax Act purposes, per private letter ruling issued by the Illinois Department of Revenue on February 18, 1977, compensation deferred under the Plan will be treated the same as for federal income tax. On December 19, 1988, the Illinois Department of Revenue ruled that distributions from Internal Revenue Code Section 457 plans are not taxable under the Illinois Income Tax Act. Distributions qualify as Illinois income tax subtraction modifications and are not subject to withholding.

Amounts deferred are subject to social security taxes in the year deferred. Benefit payments under the Plan do not constitute earnings and thus are not subject to social security taxes in the year received as clarified by Social Security Act Amendments of 1983, P.L. 98-21.

The Plan obtained its latest determination letters on October 7, 1976 and February 18, 1977 for federal and state rulings, respectively. The Plan has been amended since receiving the determination letters. However, the Plan Administration (the Department) believes that the Plan is currently designed and being operated in compliance with applicable requirements of the Internal Revenue Code.



# ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN COMBINED SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Years Ended December 31, 2009 and 2008

	2009	2008	
RECEIPTS			
Participant deferrals	\$ 162,901,115	\$ 173,699,329	
Participant accounts transferred in from other			
qualified retirement plans	2,235,887	3,712,586	
Transfer from Prime Reimbursement account	1,096,900	1,358,600	
Interest received:			
Prime Reserve Fund - purchase and exchange	-	818	
State Treasury	63,243	155,308	
Other	100	31,933	
Total receipts	166,297,245	178,958,574	
DISBURSEMENTS			
Transfers to service agent for investment	164,430,014	177,667,595	
Administrative costs	991,660	1,112,007	
Refunds	61,133	51,765	
Total disbursements	165,482,807	178,831,367	
EXCESS OF RECEIPTS OVER DISBURSEMENTS	814,438	127,207	
CASH BALANCE, BEGINNING OF YEAR	5,541,504	5,414,297	
CASH BALANCE, END OF YEAR	\$ 6,355,942	\$ 5,541,504	

Note: The above schedule presents the combined cash transactions, and summarizes cash receipts and cash disbursements in the State Employees' Deferred Compensation Plan Fund in the State Treasury. The ending cash balance has been reconciled to the balance reported by the State Comptroller.

## ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN SUMMARY SCHEDULES OF INVESTMENT INCREASES, DEDUCTIONS, AND BALANCES

#### Years Ended December 31, 2009 and 2008

	2009	2008	
INVESTMENT INCREASES			
Deferral contributions	\$ 162,455,975	\$ 173,705,668	
Participant accounts transferred in from			
other qualified retirement plans	2,265,665	3,773,983	
Reinvested income	49,762,900	91,093,819	
Net appreciation (depreciation) in value	461,897,183	(897,148,913)	
Total increase (decrease)	676,381,723	(628,575,443)	
INVESTMENT DEDUCTIONS			
Distributions:			
Terminations	45,129,963	55,531,466	
Deaths	6,971,426	6,055,577	
Hardship	3,711,597	3,872,851	
Total distributions	55,812,986	65,459,894	
PARTICIPANT ACCOUNTS TRANSFERRED OUT			
TO OTHER QUALIFIED RETIREMENT PLANS	64,181,094	78,951,864	
Total deductions in response to distribution			
qualifying events	119,994,080	144,411,758	
ASSET AND EXCHANGE FEE CHARGES	24,441	64,094	
Total deductions	120,018,521	144,475,852	
NET INCREASE IN INVESTMENTS			
DURING THE YEAR	556,363,202	(773,051,295)	
INVESTMENT BALANCE, BEGINNING OF YEAR	2,230,276,748	3,003,328,043	
INVESTMENT BALANCE, END OF YEAR	\$ 2,786,639,950	\$ 2,230,276,748	
NUMBER OF PARTICIPANTS	52,418	53,194	
AVERAGE ACCOUNT VALUE	\$ 53,162	\$ 41,927	
LARGEST ACCOUNT VALUE	\$ 1,472,841	\$ 1,656,177	
SMALLEST ACCOUNT VALUE	\$ 10	\$ 10	

Note: This schedule summarizes amounts withheld from State employees under the deferred compensation program and which were invested in the various investment vehicles of the Plan. Due to timing differences relating to the deposit of funds into the various investment vehicles, certain amounts may be included in the cash balance at year-end and balances reflected on this schedule will not agree with balances reported on the Statement of Plan Net Assets.

### ILLINOIS STATE EMPLOYEES' DEFERRED COMPENSATION PLAN SCHEDULES OF ADMINISTRATIVE COSTS

Years Ended December 31, 2009 and 2008

	2009		 2008	
Salaries	\$	520,173	\$ 617,046	
Fringe benefits		300,821	231,779	
Telecommunication services		7,520	7,951	
Statistical services		19,491	95,927	
Travel		149	252	
Contractual services		111,539	103,538	
Printing		512	3,611	
Depreciation		12,919	16,893	
Equipment		-	28	
Other		-	3,037	
Office supplies		1,147	 1,967	
TOTAL ADMINISTRATIVE COSTS	\$	974,271	\$ 1,082,029	

Note:

The above schedule summarizes the administrative costs incurred by the Department of Central Management Services in connection with the Deferred Compensation Plan. These costs are stated on an accrual basis and have been paid from the State Employees' Deferred Compensation Plan Fund. Annual appropriations are made to the Department from the Plan for these administrative expenses. Purchases of investments in the various funds and payments of benefits to participants are made under continuing appropriations provided under Public Act 80-1181, effective January 30, 1978.



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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the statements of plan net assets of the State Employees' Deferred Compensation Plan Fund (755) of the State of Illinois, Department of Central Management Services (Department) as of December 31, 2009 and 2008, and the related statements of changes in plan net assets for the years ended, and have issued our report thereon dated June 18, 2010. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audits, we considered the Department's internal control over financial reporting of the State Employees' Deferred Compensation Plan Fund (755) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis.

A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting of the State Employees' Deferred Compensation Plan Fund (755) that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the State Employees' Deferred Compensation Plan Fund's (755) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Illinois State Board of Investment, and Department management and is not intended to be and should not be used by anyone other than these specified parties.

Springfield, Illinois June 18, 2010

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