STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO

COMPLIANCE EXAMINATION

FOR THE TWO YEARS ENDED JUNE 30, 2006

PERFORMED AS SPECIAL ASSISTANT AUDITORS FOR THE AUDITOR GENERAL, STATE OF ILLINOIS

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO COMPLIANCE EXAMINATION For the Two Years Ended June 30, 2006

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STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO For the Two Years Ended June 30, 2006

AGENCY OFFICIALS

Administrator

Business Administrator (7/1/04 to 9/29/06) Accountant Supervisor (7/1/04 to 12/31/04) Accountant Supervisor (4/16/06 to present) Adjutant Mr. Martin J. Downs Ms. Mary Maguire Martin Ms. Diane Sherrell Ms. Rhonda O'Deneal Mr. Barry Baron

Agency offices are located at:

1 Veterans Drive Manteno, IL 60950 **ILLINOIS VETERANS' HOME AT MANTENO**

1 Veterans Drive Manteno, Illinois 60950

November 1, 2006

Nykiel, Carlin & Co., Ltd. Certified Public Accountants P.O. Box 429 Kankakee, IL 60901

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Illinois Veterans' Home at Manteno. We are responsible for and we have established and maintained an effective system of, internal controls over compliance requirements. We have performed an evaluation of the Illinois Veterans' Home at Manteno's compliance with the following assertions during the two-year period ended June 30, 2006. Based on this evaluation, we assert that during the years ended June 30, 2005 and June 30, 2006, the Illinois Veterans' Home at Manteno has materially complied with the assertions below.

- A. The Illinois Veterans' Home at Manteno has obligated, expended, received and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Illinois Veterans' Home at Manteno has obligated, expended, received and used public funds of the State in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The Illinois Veterans' Home at Manteno has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. The State revenues and receipts collected by the Illinois Veterans' Home at Manteno are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.

Nykiel, Carlin & Co., Ltd. November 1, 2006 Page 2

E. The money or negotiable securities or similar assets handled by the Illinois Veterans' Home at Manteno on behalf of the State or held in trust by the Illinois Veterans' Home at Manteno have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate and in accordance with law.

Yours very truly,

Illinois Veterans' Home at Manteno

Martin Downs, Administrator

Barry Baron, Adjutant

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO For the Two Years Ended June 30, 2006

COMPLIANCE REPORT

SUMMARY

The compliance testing performed during this examination was conducted in accordance with *Government Auditing Standards* and in accordance with the Illinois State Auditing Act.

AUDITORS' REPORTS

The Independent Accountants' Report on State Compliance, on Internal Control Over Compliance and on Supplementary Information for State Compliance Purposes does not contain scope limitations, disclaimers, or other significant non-standard language.

SUMMARY OF FINDINGS

Number of	This Report	Prior Report
Findings	4	3
Repeated findings	3	0
Prior recommendations implemented		
or not repeated	0	0

Details of findings are presented in a separately tabbed report section.

SCHEDULE OF FINDINGS

<u>ltem No.</u>	Page No.	Description	
		FINDINGS (GOVERNMENT AUDITING STANDARDS)	
06-1	9	Direct Care Hours	
		FINDINGS (STATE COMPLIANCE)	
06-2	10	Internal Controls Over Timely Approval of Vouchers are Inadequate	
06-3	11	Inaccurate Property Control Records and Reports	
06-4	13	Failure to Complete Ethics Training Within Six Weeks of Employmer	nt

PRIOR FINDINGS NOT REPEATED (GOVERNMENT AUDITING STANDARDS AND STATE COMPLIANCE)

There are no prior findings not repeated.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO For the Two Years Ended June 30, 2006

COMPLIANCE REPORT

SUMMARY

EXIT CONFERENCE

The Illinois Veterans' Home at Manteno's management waived holding an exit conference. Responses to the recommendations were provided by Martin Downs in a letter dated January 11, 2007.



INDEPENDENT ACCOUNTANTS' REPORT ON STATE COMPLIANCE, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

Honorable William G. Holland Auditor General State of Illinois

Compliance

As Special Assistant Auditors for the Auditor General, we have examined the Illinois Veterans' Home at Manteno's compliance with the requirements listed below, as more fully described in the Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide) as adopted by the Auditor General, during the two years ended June 30, 2006. The management of the Illinois Veterans' Home at Manteno is responsible for compliance with these requirements. Our responsibility is to express an opinion on the Illinois Veterans' Home at Manteno's compliance based on our examination.

- A. The Illinois Veterans' Home at Manteno has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Illinois Veterans' Home at Manteno has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions or mandatory directions imposed by law upon such obligation, expenditure, receipt or use.
- C. The Illinois Veterans' Home at Manteno has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. The State revenues and receipts collected by the Illinois Veterans' Home at Manteno are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the Illinois Veterans' Home at Manteno on behalf of the State or held in trust by the Illinois Veterans' Home at Manteno have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants; the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the Illinois State Auditing Act (Act); and the Audit Guide as adopted by the Auditor General pursuant to the Act; and, accordingly, included examining, on a test basis, evidence about the Illinois Veterans' Home at Manteno's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Illinois Veterans' Home at Manteno's compliance with specified requirements.

In our opinion, the Illinois Veterans' Home at Manteno complied, in all material respects, with the aforementioned requirements during the two years ended June 30, 2006. However, the results of our procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with criteria established by the Audit Guide, issued by the Illinois Office of the Auditor General and which are described in the accompanying schedule of State findings as findings 06-1 and 06-3. As required by the Audit Guide, immaterial findings relating to instances of noncompliance excluded from this report have been reported in a separate letter to your office.

Internal Control

The management of the Illinois Veterans' Home at Manteno is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws and regulations. In planning and performing our examination, we considered the Illinois Veterans' Home at Manteno's internal control over compliance with the aforementioned requirements in order to determine our examination procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Audit Guide, issued by the Illinois Office of the Auditor General.

Our consideration of internal control over compliance with the aforementioned requirements would not necessarily disclose all matters in internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws and regulations that would be material in relation to one or more of the aforementioned requirements being examined may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control over compliance that we consider to be material weaknesses. However, the results of our procedures disclosed other matters involving internal control which are required to be reported in accordance with criteria established by the Audit Guide, issued by the Illinois Office of the Auditor General and which are described in the accompanying schedule of State findings as findings 06-2 and 06-4. As required by the Audit Guide, immaterial findings relating to internal control deficiencies excluded from this report have been reported in a separate letter to your office.

Supplementary Information for State Compliance Purposes

Our examination was conducted for the purpose of forming an opinion on compliance with the requirements listed in the first paragraph of this report. The accompanying supplementary information as listed in the table of contents as Supplementary Information for State Compliance Purposes is presented for purposes of additional analysis. We have applied certain limited procedures as prescribed by the Audit Guide as adopted by the Auditor General to the 2006, 2005, and the 2004 Supplementary Information for State Compliance Purposes, except for information on the Illinois First Projects, Annual Cost Statistics, and Service Efforts and Accomplishments on which we did not perform any procedures. However, we do not express an opinion on the supplementary information.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, and agency management, and is not intended to be and should not be used by anyone other than these specified parties.

Myhiel, Carlin & Co., Itd.

NYKIEL, CARLIN & CO., LTD. Kankakee, Illinois November 1, 2006

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF FINDINGS CURRENT FINDINGS – GOVERNMENT AUDITING STANDARDS For the Two Years Ended June 30, 2006

06-1 <u>FINDING:</u> DIRECT CARE HOURS

The Illinois Veterans' Home at Manteno failed to provide the minimum level of direct care nursing hours to its residents as required by Federal regulations in order for a Veterans Home to receive Federal per diem reimbursements.

For Fiscal years 2005 and 2006, the Home received \$6,234,672 and \$6,295,508 of Federal per diem, respectively. During our examination, we noted that the average level of direct care nursing hours provided by the Home fell below the required minimum level for the following months (as well as occasional days during other months):

- In Fiscal Year 2005 July (2.40), August (2.43).
- In Fiscal Year 2006 August (2.45).

The Code of Federal Regulations, 38 CFR Part 51.130(d) requires Veterans Homes that receive Federal per diem for nursing home care of Veterans to provide nursing services to ensure that there is direct care nurse staffing of no less than 2.5 hours per patient per 24 hours, 7 days per week in the portion of any building providing nursing home care.

The Home's management indicated that turnover and attrition rates have superceded hiring practices. Additionally, there is a shortage of licensed nursing personnel in Kankakee County which has compounded the problem.

Failure to provide the required number of direct care nursing hours can result in the loss of Federal funds and possibly a deficiency in the care of residents. (Finding Code Nos. 06-1, 04-1)

RECOMMENDATION

We recommend the Home maintain adequate nursing staff to ensure the minimum level of direct care nursing hours is provided to residents as required by Federal regulations.

AGENCY RESPONSE

The Manteno Home is experiencing recruiting and retention issues with direct care staff. The national shortage of nurses compounds the challenge to fill direct care staff vacancies. The agency is currently researching new incentives to attract and retain skilled nursing staff as well as negotiating shortening posting time requirements with AFSME and INA for bargaining unit positions.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF FINDINGS CURRENT FINDINGS – STATE For the Two Years Ended June 30, 2006

06-2 <u>FINDING:</u> INTERNAL CONTROLS OVER TIMELY APPROVAL OF VOUCHERS ARE INADEQUATE

The Illinois Veterans' Home at Manteno's (Home) internal controls related to the timely approval of vouchers for payment are inadequate.

During our examination, we noted 174 (54%) vouchers out of 321 tested that were not approved in a timely manner (approvals were from 1 to 222 days late). We also noted that 111 (35%) of 321 vouchers tested were not paid in a timely manner (payments were issued from 2 to 199 days late). Several of these late payments required the Home to make an additional interest payment to the vendor. In FY 06, the Home made a total of 66 interest payments totaling \$8,741. In FY 05, the Home made no interest payments.

The Joint Rules of the Comptroller and the Department of Central Management Services: Prompt Payment (74 III. Admin. Code 900.70) states "an agency shall approve proper bills or deny bills with defects, in whole or in part, within 30 days after receipt." In addition, the State Prompt Payment Act (Act) (30 ILCS 540/3-2) states that any bill approved for payment must be paid or the payment issued to the payee within 60 days of receipt of a proper bill or invoice. If payment is not issued to the payee within this 60 day period, an interest penalty of 1.0% of any amount approved and unpaid shall be added for each month or fraction thereof after the end of the 60 day period, until final payment is made.

The Home's management stated that staff shortages, early retirement and delayed filling of vacancies contributed to this situation. The Home is currently recruiting an Executive II, a Public Service Administrator, and an Accountant.

Failure to approve vouchers in a timely manner may result in vendors not being paid in a timely manner in accordance with the Act, and may also result in interest penalties to the Home. (Finding Code Nos. 06-2, 04-2)

RECOMMENDATION

We recommend the Agency develop procedures to ensure that all vouchers are approved within 30 days of receipt of a proper bill. We further recommend that all vouchers be approved and paid in accordance with the Act.

AGENCY RESPONSE

The Executive II, Business Manager, and PSA, Business Administrator, positions have been filled. The Home is experiencing recruiting challenges for the Accountant position. With temporary help, the Home has been able to process vouchers in a timely manner and has not incurred any Prompt Payment Act interest penalties through 12/31/06. Additional improvements to voucher processing are anticipated with the hiring of a new Business Administrator for the business office.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF FINDINGS CURRENT FINDINGS – STATE For the Two Years Ended June 30, 2006

06-3 <u>FINDING:</u> INACCURATE PROPERTY CONTROL RECORDS AND REPORTS

The Illinois Veterans' Home at Manteno's (Home) Property Control Records and reports were inaccurate.

During our examination we noted the following errors in the Home's Property Control Records:

- Three (4%) of 80 items were found in a different location than what was listed in the Property Control Records.
- Five (6%) of 80 items did not have a tag number physically attached.
- Three (5%) of 60 items could not be located by the Home. These items were a portable aspirator (\$628), a Hotpoint refrigerator (\$500), and a utensil sanitizer washer (\$3,711).

We also found the following errors on the Agency Reports of State Property (C-15) reported to the DVA Central Office:

- The fourth quarter FY 06 C-15 report included "Non-Capitalized CDB Transfers". The Home added these amounts into their totals.
- We also noted that the Home reported a deletion of \$73,277 of capital lease equipment (12 copiers) that had been paid off. The lease had a bargain purchase option which the Home exercised. This should have been reported as a transfer from capital lease equipment to equipment for the entire capitalized cost of the copiers. The Home did not re-enter the copiers as equipment because the \$1 bargain purchase was below the \$100 threshold.

Department of Central Management Services Property Control Rules (44 III. Admin. Code 5010) provides State Agencies with rules for maintaining property control records for State owned personal property. These rules include marking equipment to indicate that it is property of the State of Illinois, maintaining records that include an accurate location code and description, providing the Department of Central Management Services Property Control Division a list of transferable equipment, and disposition of unusable equipment. SAMS Procedure 29.20.10 states that transfers between categories are to be reported as transfers, not as additions and deletions. This procedure also states that amounts reported as "Non-Capitalized CDB Transfers" are to be subtracted, not added to the totals.

The Home acknowledged that 3 items were found in a different location than what was listed. Several State tags have also fallen off property. The aspirator, refrigerator, and utensil sanitizer washer are believed to be obsolete. The sanitizer washer was last utilized in 1995.

Failure to maintain accurate property control records results in inaccurate reporting to the State of Illinois Comptroller's Office and the inclusion of inaccurate information in the State's Comprehensive Annual Financial Report. Additionally, this increases the risk that theft of property would not be detected in a timely manner. (Finding Code Nos. 06-3, 04-3)

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF FINDINGS CURRENT FINDINGS - STATE For the Two Years Ended June 30, 2006

06-3 <u>FINDING:</u> INACCURATE PROPERTY CONTROL RECORDS AND REPORTS (Continued)

RECOMMENDATION

We recommend the Home improve procedures to ensure the Property Control Records are accurately maintained and reported.

AGENCY RESPONSE

The newly hired Business Manager will review property control procedures and implement improvements as needed to address property control errors as noted.

The agency followed instructions received from the State Comptroller for proper recording of the capital lease equipment purchase.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF FINDINGS CURRENT FINDINGS – STATE For the Two Years Ended June 30, 2006

06-4 <u>FINDING:</u> FAILURE TO COMPLETE ETHICS TRAINING WITHIN SIX WEEKS OF EMPLOYMENT

The Illinois Veterans' Home at Manteno (Home) failed to provide ethics training within six months of initial employment for some individuals hired during the examination period.

The Home conducted annual training for continuing employees as required by the State Officials and Employees Ethics Act (Act). However, the Home did not provide the initial six month training as required by the Act for 2 of the 5 new hires that were in our sample of employees. One employee received the required training approximately 10 months after hire and there was no record of the other employee ever receiving such training.

The State Officials and Employees Ethics Act (5 ILCS 430/5-10) states that a person who fills a vacancy in an elective or appointed position that requires training and a person employed in a position that requires training must complete his or her initial ethics training within six months after commencement of his or her office or employment.

Home management stated that it received the paper training portion for newly hired employees several months after the mandatory ethics training period.

Failure to provide ethics training within the required time frame may cause employees to be unaware of specific ethical requirements of State employees. (Finding Code No. 06-4)

RECOMMENDATION

We recommend the Home improve procedures to ensure that newly hired employees receive the appropriate ethics training within six months of their initial date of employment.

AGENCY RESPONSE

Home management will work with the agency Ethics Officer to improve ethics training procedures as necessary.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF FINDINGS PRIOR FINDINGS NOT REPEATED – GOVERNMENT AUDITING STANDARDS AND STATE COMPLIANCE For the Two Years Ended June 30, 2006

There were no prior findings not repeated.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO For the Two Years Ended June 30, 2006

SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

<u>SUMMARY</u>

Supplementary Information for State Compliance Purposes presented in this section of the report includes the following:

• Fiscal Schedules and Analysis

Schedule of Appropriations, Expenditures and Lapsed Balances Comparative Schedule of Net Appropriations, Expenditures and Lapsed Balances Combined Schedule of Expenditures – All Funds Schedule of Efficiency Initiative Payments Comparative Schedule of Receipts, Disbursements and Fund Balance (Cash Basis) - Locally Held Funds Schedule of Changes in State Property Comparative Schedule of Cash Receipts Reconciliation Schedule of Cash Receipts to Deposits Remitted to the State Comptroller Analysis of Significant Variations in Expenditures Analysis of Significant Variations in Receipts Analysis of Significant Lapse Period Spending Analysis of Significant Account Balances Analysis of Accounts Receivable

• Analysis of Operations

Agency Functions and Planning Program Average Number of Employees Annual Cost Statistics (not examined) Emergency Purchases Illinois First Projects (not examined) Service Efforts and Accomplishments (not examined)

The auditors' report that covers the Supplementary Information for State Compliance Purposes presented in the Compliance Report Section states the auditors have applied certain limited procedures as prescribed by the Audit Guide as adopted by the Auditor General, except for information on the Illinois First Projects, Annual Cost Statistics, and the Service Efforts and Accomplishments on which they did not perform any procedures. However, the auditors do not express an opinion on the supplementary information.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES APPROPRIATIONS FOR FISCAL YEAR 2006

FOURTEEN MONTHS ENDED AUGUST 31, 2006

APPROPRIATED FUNDS:	Appropriations (Net after Transfers)	Expenditures Through 6/30/06	Lapse period Expenditures 7/1 - 8/31/06	Total Expenditures	Balances Lapsed
Public Act 94-0015					
General Revenue Fund - 001					
Personal services	\$ 11,282,500	\$ 11,027,448	\$-	\$ 11,027,448	\$ 255,052
Retirement paid by employer	112,400	108,857	-	108,857	3,543
State employee retirement	879,000	859,881	-	859,881	19,119
Social security	863,200	803,417	-	803,417	59,783
Contractual services	5,000	-	4,999	4,999	1
Commodities	100	-	97	. 97	3
Electronic data processing	100	-	97	97	3
Subtotal Fund - 001	13,142,300	12,799,603	5,193	12,804,796	337,504
Public Act 94-0015					
Manteno Veterans' Home Fund - 980 Personal services	2 000 200	4 9 4 9 9 9 0	E94 204	2,433,133	589,167
Retirement paid by employer	3,022,300 14,800	1,848,829 10,114	584,304	2,433,133	4,686
Member compensation	5,000	3,530	- 198	3,728	1,272
State employee retirement	235,500	143,722	45,542	189,264	46,236
Social security	•		45,542 42,671	180,173	40,230
Contractual services	224,900 4,368,000	137,502 3,560,095	415,861	3,975,956	392,044
Travel			2,204	5,818	182
Commodities	6,000	3,614	2,204 348,903	1,049,396	321,804
Printing	1,371,200	700,493	2.656	14,241	10,259
5	24,500	11,585		123,069	10,239
Equipment	123,200	119,331	3,738	,	9,727
Electronic data processing	63,000	34,888	18,385	53,273	•
Telecommunications	63,800	52,744	10,801	63,545	255
Operation of automotive equipment	68,400	38,403	17,167	55,570	12,830
Refunds	28,900	22,121	1,941	24,062	4,838
Subtotal Fund - 980	9,619,500	6,686,971	1,494,371	8,181,342	1,438,158
TOTAL - ALL APPROPRIATED FUNDS	\$ 22,761,800	<u>\$ 19,486,574</u>	\$ 1,499,564	\$ 20,986,138	\$ 1,775,662
<u>NON-APPROPRIATED FUNDS</u> Library Grant Fund - 775 Expenditures:					
Library expenses - SOS Grant		\$ 2,256	\$ 12,744	\$ 15,000	
Subtotal Fund - 775		\$ 2,256	<u>\$ 12,744</u>	\$ 15,000	
TOTAL - ALL FUNDS	\$ 22,761,800	\$ 19,488,830	\$ 1,512,308	\$ 21,001,138	\$ 1,775,662

Note: Appropriations, fourteen month expenditures and lapsed balances are taken from Agency records and have been reconciled to the records of the State Comptroller.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES APPROPRIATIONS FOR FISCAL YEAR 2005

FOURTEEN MONTHS ENDED AUGUST 31, 2005

APPROPRIATED FUNDS:	propriations (Net after Transfers)	E 	xpenditures Through 6/30/05	E×	apse period kpenditures 1 - 8/31/05	<u> </u>	Total xpenditures		Balances Lapsed
Public Act 93-0842									
<u>General Revenue Fund - 001</u>						•		•	100
Personal services	\$ 5,570,900	\$	5,570,731	\$	-	\$	5,570,731	\$	169
Retirement paid by employer	16,923		16,922		-		16,922		1
State employee retirement	908,200		886,353		-		886,353		21,847
Social security	409,500		399,631		-		399,631		9,869
Contractual services	40,370		1,074		39,279		40,353		17
For addition of 38 beds	 1,894,100		1,284,332		150,552		1,434,884		459,216
Subtotal Fund - 001	 8,839,993		8,159,043		189,831		8,348,874		491,119
Public Act 93-0842									
Manteno Veterans' Home Fund - 980									007.040
Personal services	7,005,600		6,109,578		508,806		6,618,384		387,216
Retirement paid by employer	225,200		214,943		9,353		224,296		904
Member compensation	5,000		4,436		151		4,587		413
State employee retirement	1,129,100		972,966		82,030		1,054,996		74,104
Social security	521,000		453,739		37,420		491,159		29,841
Contractual services	3,833,400		2,925,511		571,636		3,497,147		336,253
Travel	5,600		3,048		865		3,913		1,687
Commodities	1,343,400		793,384		317,990		1,111,374		232,026
Printing	19,500		13,338		4,028		17,366		2,134
Equipment	99,000		63,051		33,354		96,405		2,595
Electronic data processing	63,000		33,387		12,058		45,445		17,555
Telecommunications	88,800		48,243		18,398		66,641		22,159
Operation of automotive equipment	58,400		40,487		14,942		55,429		2,971
Refunds	 61,900		18,748		27,382		46,130		15,770
Subtotal Fund - 980	 14,458,900		11,694,859		1,638,413		13,333,272		1,125,628
TOTAL - ALL APPROPRIATED FUNDS	\$ 23,298,893	\$	19,853,902	\$	1,828,244	\$	21,682,146	\$	1,616,747
NON-APPROPRIATED FUNDS Library Grant Fund - 775 Expenditures:									
Library expenses - SOS Grant		\$	7,274	\$	4,726	\$	12,000		
Subtotal Fund - 775		\$	7,274	\$	4,726	\$	12,000		
TOTAL - ALL FUNDS	\$ 23,298,893	\$	19,861,176	\$	1,832,970	\$	21,694,146	\$	1,616,747

Note: Appropriations, fourteen month expenditures and lapsed balances are taken from Agency records and have been reconciled to the records of the State Comptroller.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO COMPARATIVE SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES

	2006	Fiscal Year 2005	2004		
APPROPRIATED FUNDS:					
General Revenue Fund - 001	P.A. 94-0015	P.A. 93-0842	P.A. 93-0092		
Appropriations (net after transfers)	\$ 13,142,300	\$ 8,839,993	\$ 9,974,200		
Expenditures:					
Personal services	11,027,448	5,570,731	6,813,366		
Retirement paid by employer	108,857	16,922	229,807		
State employee retirement	859,881	886,353	678,328		
Social security	803,417	399,631	499,622		
Contractual services	4,999	40,353	5,000		
Commodities	97	-	-		
Electronic data processing	97	-	-		
For addition of 38 beds	-	1,434,884	1,300,000		
Total Expenditures	12,804,796	8,348,874	9,526,123		
Lapsed Balances	\$ 337,504	<u>\$ 491,119</u>	\$ 448,077		
	D.A. 04.0045	D A 02 0842	D A 03 0003		
Manteno Home Fund - 980	P.A. 94-0015	P.A. 93-0842	P.A. 93-0092		
Appropriations (net after transfers)	<u>\$ 9,619,500</u>	<u>\$ 14,458,900</u>	\$ 12,136,000		
Expenditures:					
Personal services	2,433,133	6,618,384	5,139,598		
Retirement paid by employer	10,114	224,296	179,562		
Member compensation	3,728	4,587	3,985		
State employee retirement	189,264	1,054,996	690,959		
Social security	180,173	491,159	387,567		
Contractual services	3,975,956	3,497,147	3,322,069		
Travel	5,818	3,913	6,569		
Commodities	1,049,396	1,111,374	1,096,500		
Printing	14,241	17,366	18,924		
Equipment	123,069	96,405	96,269		
Electronic data processing	53,273	45,445	59,814		
Telecommunications	63,545	66,641	68,323		
Operation of automotive equipment	55,570	55,429	63,907		
Refunds	24,062	46,130	37,823		
Total Expenditures	8,181,342	13,333,272	11,171,869		
Lapsed Balances	<u>\$ 1,438,158</u>	\$ 1,125,628	<u>\$ 964,131</u>		
NON-APPROPRIATED FUNDS:					
Library Grant Fund - 775					
Expenditures:					
Library expenses - SOS Grant	<u>\$ 15,000</u> \$ 15,000	\$ <u>12,000</u> \$12,000	<u>\$ -</u> \$ -		
Total Expenditures	\$ 15,000	\$ 12,000	<u> </u>		
GRAND TOTAL, ALL FUNDS					
Appropriations (net after transfers)	\$ 22,761,800	\$ 23,298,893	\$ 22,110,200		
Total Expenditures	\$ 21,001,138	\$ 21,694,146	\$ 20,697,992		
Lapsed Balances		<u>\$ 1,616,747</u>	\$ 1,412,208		
Lapseu Dalances	\$ 1,775,662	φ <u>1,010,747</u>	ψ 1,412,200		

The data above was taken from Agency records and has been reconciled to records of the State Comptroller.

COMBINED SCHEDULE OF EXPENDITURES - ALL FUNDS

	Fiscal Year						
		2006		2005		2004	
Expenditures - All Funds:							
Personal services	\$	13,460,581	\$	12,189,115	\$	11,952,964	
Retirement paid by employer		118,971		241,218		409,369	
Member compensation		3,728		4,587		3,985	
State employee retirement		1,049,145		1,941,349		1,369,287	
Social security		983,590		890,790		887,189	
Contractual services		3,980,955		3,537,500		3,327,069	
Travel		5,818		3,913		6,569	
Commodities		1,049,493		1,111,374		1,096,500	
Printing		14,241		17,366		18,924	
Equipment		123,069		96,405		96,269	
Electronic data processing		53,370		45,445		59,814	
Telecommunications		63,545		66,641		68,323	
Operation of automotive equipment		55,570		55,429		63,907	
Refunds		24,062		46,130		37,823	
For addition of 38 beds		-		1,434,884		1,300,000	
Library expenses - SOS Grant		15,000		12,000		-	
Total Expenditures - All Funds	\$	21,001,138	\$	21,694,146	\$	20,697,992	

The data above was taken from Agency records and has been reconciled to records of the State Comptroller.

SCHEDULE OF EFFICIENCY INITIATIVE PAYMENTS

	200	6	 2005
PROCUREMENT EFFICIENCY INITIATIVE			
Manteno Veterans' Home Fund-980			
Commodities	\$	-	\$ 5,902
Total	\$	-	\$ 5,902

This schedule includes only those payments made pursuant to 30 ILCS 105/6p-5. Amounts were obtained from the Agency and reconciled to information from the Office of the State Comptroller.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO COMPARATIVE SCHEDULE OF RECEIPTS, DISBURSEMENTS AND FUND BALANCE (CASH BASIS) - LOCALLY HELD FUNDS For the Two Years Ended June 30, 2006

	Members' Trust Fund (1220)	-	/lembers' nefit Fund (1219)
Cash Balance July 1, 2004	\$ 1,277,4	38 \$	771,883
Receipts FY05 Disbursements FY05	4,952,7 4,995,6		251,750 252,592
Cash Balance June 30, 2005	1,234,5	524	771,041
Receipts FY06 Disbursements FY06	4,702,0 4,455,2		226,758 234,138
Cash Balance June 30, 2006	<u>\$</u> 1,481,3	<u> </u>	763,661

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO SCHEDULE OF CHANGES IN STATE PROPERTY For the Two Years Ended June 30, 2006

	Land and Land Improvements	Buildings and Improvements	Equipment	Capital Leases	Total
Balance July 1, 2004	\$ 3,763,927	\$ 36,254,767	\$ 3,953,293	\$ 73,277	\$ 44,045,264
Additions	162,417	428,532	413,079	-	1,004,028
Deletions	(248,842)	(782,428)	(180,812)	(73,277)	(1,285,359)
Transfers in (out), net	-	1,939,063	(115,847)	-	1,823,216
Adjustments	-	-	-	-	-
Balance June 30, 2005	\$ 3,677,502	\$ 37,839,934	\$ 4,069,713	\$	\$ 45,587,149

	Land and Land Improvements	Buildings and Improvements	Equipment	Capital Leases	Total
Balance July 1, 2005	\$ 3,677,502	\$ 37,839,934	\$ 4,069,713	\$-	\$ 45,587,149
Additions	75,418	32,338	244,820	-	352,576
Deletions	-	-	(237,300)	-	(237,300)
Transfers in (out), net	1,660	127,715	5,743	-	135,118
Adjustments	-	-	. –	-	-
Balance June 30, 2006	\$ 3,754,580	\$ 37,999,987	\$ 4,082,976	\$	\$ 45,837,543

This schedule was prepared from Agency records and has been reconciled to reports submitted to the State Comptroller.

STATE OF ILLINOIS ILLINOIS VETERANS' HOME AT MANTENO COMPARATIVE SCHEDULE OF CASH RECEIPTS AND RECONCILIATION TO DEPOSITS REMITTED TO THE STATE COMPTROLLER For the Years Ended June 30,

	2006	2005	2004
<u>General Revenue Fund - 001</u>	¢ 1.060	¢ 100	\$ 590
Miscellaneous receipts	<u>\$ 1,060</u>	<u>\$ 190</u> 190	<u>\$ </u>
Total Receipts - General Revenue Fund	1,060	190_	
Manteno Veterans' Home Fund - 980			
Maintenance collections from members	3,072,575	3,177,984	3,259,636
Aid and attendance collections from members	925,508	966,665	892,514
Hospice Reimbursement	63,214	22,645	48,664
Reimbursements from U.S.			
Department of Veterans' Affairs	6,295,508	6,234,672	6,110,196
Reimbursements from Federal			
Health and Human Services	336,362	336,026	250,523
Miscellaneous receipts	41,201	45,567	35,570
Third party insurance reimbursements	59,449	41,441	26,103
Reimburse costs incurred by Federal Government	11,372	14,070	7,102
Total Receipts - Manteno Veterans' Home Fund	10,805,189	10,839,070	10,630,308
Total Receipts - All Funds	\$ 10,806,249	\$ 10,839,260	\$ 10,630,898
Deposits in Transit			
Add - beginning of year	36,956	63,663	523,700
Subtract - end of year	(4,677)	(36,956)	(63,663)
Total Receipts Per State Comptroller	\$ 10,838,528	\$ 10,865,967	\$ 11,090,935

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES

Significant variations in expenditures were deemed to be those exceeding 20 percent and \$20,000.

FY04 to FY05

Retirement Paid by Employer

\$168,151 (41%) Decrease – The decrease was due to the AFSCME union contract terms. The agreed rate for FY 04 was 4% and declined to 2% in FY 05.

State Employee Retirement

\$572,062 (42%) Increase – The increase was due to State paid retirement for General Revenue payrolls not being processed on vouchers for payrolls processed from March 15, 2004 through June 30, 2004 in accordance with Public Act 93-0665. This Act changed the funding methodology for the employer contribution to the State Employee Retirement System.

FY05 to FY06

Retirement Paid by Employer

\$122,247 (51%) Decrease –The decrease was due to the AFSCME union contract. Retirement was funded at 2% for only 6 months in FY 06 in accordance with the contract.

State Employee Retirement

\$892,204 (46%) Decrease – The actuarially determined rate of funding was decreased from 13.7 % in FY 05 to 7.791% in FY 06.

Equipment

\$26,664 (28%) Increase – The increase is due to the purchase of replacement household equipment and furnishings such as tables, linen carts, vacuums, hampers, and battery backup units that were damaged, broken, or worn out.

<u>Refunds</u>

\$22,068 (48%) Decrease – Refunds represent amounts paid to residents or their estates when they leave the Home during a month for which maintenance charges had already been paid. The variance is a function of increases or decreases in departures from the Home as well as what point in the month the departures occurred.

For Addition of 38 Beds

\$1,434,884 (100%) Decrease – The Home was appropriated a total of \$3,194,100 by the State of Illinois General Assembly for the addition of 38 beds, allowing the Home to reopen a section of the Home that had been closed due to lack of funding.

ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS

Significant variations in receipts were deemed to be those exceeding 20 percent and \$20,000.

FY04 to FY05

<u>Reimbursements from Federal Department of Health and Human Services</u> \$85,503 (34%) Increase – The Home has made a concerted effort in the last few years to recapture additional revenue sources. An increase in the number of residents has increased the amount of Medicare received by the Home.

Hospice Reimbursement

\$26,019 (53%) Decrease – Hospice reimbursements fluctuate based on the health and illnesses of members and those who receive hospice services.

FY05 to FY06

Hospice Reimbursement

\$40,569 (179%) Increase – Hospice reimbursements fluctuate based on the health and illnesses of members and those who receive hospice services.

ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING

Significant lapse period expenditures (those in which lapse period spending exceeded 20 percent of total spending and \$20,000) are as follows:

Fiscal <u>Year</u>	Lapse Period <u>Expenditures</u>	Percentage Spent in <u>Lapse Period</u>	Explanation
Manteno V	Veterans' Home Fu	und 980	
<u>Equipmer</u>	<u>nt</u>		
FY05	\$ 33,354	35%	A copy machine and shredder (\$5,726), maintenance equipment (\$18,572), and medical equipment (\$5,728) were ordered near the end of the fiscal year and paid during the lapse period.
<u>Refunds</u>			lapse period.
FY05	\$ 27,382	59%	An approximately \$23,000 refund was made to a resident for Aid & Attendance charges dating back to 2001 after the DVA determined that such fees should not be charged.
<u>Commodi</u>	<u>ties</u>		
FY05	\$317,990	29%	Approximately \$238,000 of medical supplies and pharmaceuticals and \$47,000 of household supplies were ordered near the end of the fiscal year and paid for during the lapse period.
FY06	\$348,903	33%	Approximately \$331,000 of medical supplies and pharmaceuticals were ordered near the end of the fiscal year and paid for during the lapse period.

ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING (continued)

Personal Services / State Employee Retirement / Social Security

FY06	\$672,517	24%	The majority of FY 06 personal services expenditures were paid from the General Revenue Fund. Once that funding was exhausted, the last 4 payrolls were paid from the Home Fund with the June 30 payroll paid on July 14, 2006.
<u>Contractua</u>	<u>l Services</u>		
FY05	\$ 39,279	97%	A \$35,471 damage claim and \$3,808 of equipment and facility repairs were paid during the lapse period.

ANALYSIS OF SIGNIFICANT ACCOUNT BALANCES

Cash in Banks

The Manteno Veterans' Home Fund (980) is a non-shared fund held in the State Treasury. It is classified as a special revenue fund and is restricted to expenditures for specified purposes. It is appropriated by the General Assembly. Balances were \$5,033,191 and \$2,550,667 at June 30, 2006 and 2005, respectively.

The Members' Benefit Fund (1219) is a non-shared, non-appropriated Special Revenue Fund. This fund is restricted to expenditures for the benefit, entertainment, and recreation of the residents. The cash in bank of the Members' Benefit Fund is held in a bank account at Municipal Trust and Savings Bank, Manteno, Illinois. The short-term CD's are held at other banks and credit unions. Cash balances at June 30 were as follows:

	<u>June 30, 2006</u>	<u>June 30, 2005</u>	<u>June 30, 2004</u>
Cash on hand	\$ 500	\$ 500	\$ 1,055
Cash in bank	263,161	270,541	270,828
Short-term CD's	500,000	500,000	500,000
Total cash balance	\$ 763,661	<u>\$ 771,041</u>	<u>\$ </u>

The Members' Trust Fund (1220) is a non-shared, non-appropriated Agency Fund. The Trust Fund is a depository for the residents' funds and is used to account for the receipts and disbursements of the residents. The cash in bank of the Members' Trust Fund is held in a bank account at Municipal Trust and Savings Bank, Manteno, Illinois. The short-term CD's are held at other banks and credit unions. Cash balances at June 30 were as follows:

	<u>June 30, 2006</u>	<u>June 30, 2005</u>	<u>June 30, 2004</u>	
Cash on hand	\$ 3,177	\$ 8,169	\$ 4,758	
Cash in bank	578,192	326,355	472,680	
Certificates of deposit	900,000	900,000	800,000	
Total cash balance	<u>\$ 1,481,369</u>	<u>\$ 1,234,524</u>	<u>\$ 1,277,438</u>	

ANALYSIS OF SIGNIFICANT ACCOUNT BALANCES (continued)

Inventory

The Home maintains its inventory on a cost basis. The following is a summary of inventory as of June 30:

	Jun	<u>e 30, 2006</u>	<u>Jun</u>	<u>e 30, 2005</u>	<u>Jur</u>	<u>ne 30, 2004</u>
Hospital and janitorial supplies	\$	246,717	\$	220,147	\$	220,931
Pharmacy		64,581		88,658		<u>160,853</u>
Total Inventory	<u>\$</u>	311,298	<u>\$</u>	<u>308,805</u>	<u>\$</u>	<u>381,784</u>

ANALYSIS OF ACCOUNTS RECEIVABLE

Accounts receivable due to the Manteno Veterans' Home Fund were as follows:

	Jun	<u>e 30, 2006</u>	<u>Jun</u>	<u>e 30, 2005</u>
Due from the U.S. Dept of Veterans' Affairs -				
Per diem reimbursements	\$	519,119	\$	527,710
Maintenance fees due from Members		14,389		18,018
Total Accounts Receivable	\$	533,508	\$	<u>545,728</u>

The Agency believes all accounts receivable are collectible. The following is an aging of accounts receivable:

	<u>June 30, 2006</u>	<u>June 30, 2005</u>
Not past due	\$ 519,119	\$ 527,710
1-30 days past due	3,410	2,571
31-90 days past due	1,672	1,772
91-180 days past due	-	4,368
181-365 days past due	-	-
Over 1 year past due	9,307	9,307
Total Accounts Receivable	<u>\$ </u>	<u>\$545,728</u>

AGENCY FUNCTIONS AND PLANNING PROGRAM

Functions

The Illinois Veterans' Home at Manteno (the Home) was established August 12, 1985 by Public Act 84-139. It currently operates under the authority of 330 ILCS 15 of the Illinois Compiled Statutes. The Home's campus is located on a 122 acre site which includes four major nursing care units, two ancillary service and support buildings, and several administrative and other support buildings. The Home's real estate also includes 145 acres of farmland and a 15 acre cemetery.

Its first members were admitted on April 15, 1986. The Home is a skilled nursing care facility providing nursing services to 269 residents as of June 30, 2006 and has a capacity of 340 beds. War time veterans who require skilled nursing care and who either have been Illinois residents for at least one year or enlisted in the service while an Illinois resident are eligible for admission. Services provided by the Home include medical, skilled nursing, therapeutic, nutritional, and social services care. The Home also provides religious and recreational activities for the benefit of its residents.

The Home is subject to several regulatory agencies including the U.S. Department of Veterans' Affairs, the Illinois State Fire Marshal, the Illinois Department of Public Health, and is under the direction of the Illinois Department of Veterans' Affairs. Funding of the Home is from member maintenance charges based on ability to pay, U.S. Department of Veterans' Affairs per diem patient care reimbursements, appropriations from the State of Illinois, Medicare reimbursements, and private donations.

Planning Program

The Department has developed a four year plan that stresses key areas that are a priority for the Department and the Home. The plan also lists several initiatives to be implemented and monitored over the next fiscal year. These initiatives are intended to help the Home meet the objectives of its plan. Outcomes will be monitored in each of these areas.

The operational plan set forth by the Home by major functions includes:

A. <u>Member Care</u> – CDB Project 040-020-058 has been approved with an estimated cost of \$454,000. The scope of work provides for replacing nurse call systems in four residential wings, and replacing the door alarm systems. The project will necessitate closing living areas (38 beds) one at a time until the project is complete. Projected census for FY 08 will be 300 beds plus the Homeless Program (15 beds).

B. <u>Physical Plant</u> -

In order to better serve the needs and enjoyment of the members, new construction projects for the short term include the following:

- a. Install dehumidifiers and humidifiers in the residential units
- b. Construction of a recreational lake and pavilion
- c. Upgrade emergency generators at S1 & S2
- d. Renovation of existing building to a permanent supportive housing project for homeless veterans
- e. Construct additions to S1 building to expand storage space
- f. Repave all roads and existing parking lots
- g. Construct new parking lot

AGENCY FUNCTIONS AND PLANNING PROGRAM (continued) Planning Program (continued)

Long range plans to modernize and utilize existing resources include the following:

- a. Installation of new nurse call stations on four of the residential units
- b. Upgrade storm sewer throughout the entire campus
- c. Upgrade water mains throughout the entire campus
- d. Demolish buildings on the grounds that are no longer suitable for use
- e. Installation of new/updated X-ray equipment
- f. Installation of heating/ventilation/air conditioning in the north and south interconnects and vestibules

Auditor's Assessment

The Agency has established goals and objectives that are consistent with the Agency's statutory mandate and authority.

Agency Head and Location

Mr. Martin Downs, Administrator Illinois Veterans' Home Manteno 1 Veterans Drive Manteno, IL 60650

AVERAGE NUMBER OF EMPLOYEES

The following table, prepared from Agency records, presents the average number of full-time equivalent employees for the fiscal years ended June 30,

	2006	2005	<u>2004</u>
Accounting	5	5	6
Barber	1	1	1
Business Staff	2	2	3
Administration	17	18	18
Personnel	3	3	3
Member Care	187	196	177
Property Control	3	3	3
Medical Records	1	1	1
Office Help	11	12	13
Maintenance	11	11	11
Security	8	8	8
Social Services	3	3	4
Housekeeping	27	27	29
Telephone	2	3	3
Pharmacy	3	4	4
Total Full-Time Equivalent Employees	<u></u>	297	284

ANNUAL COST STATISTICS (not examined)

The following comparative data was prepared from Department and Home records for the fiscal years ended June 30,

Ratio of Employees to Residents Certified capacity of Home Average number of residents:	<u>2006</u> 340	<u>2005</u> 340	<u>2004</u> 340
Skilled Care	277	295	296
Average number of employees	293	303	284
Ratio of employees to residents:			
Skilled Care	1.06 to 1	1.03 to 1	0.96 to 1
Costs Per Resident			
Average healthcare spending per resident	• • • • • •	* • • • • •	A 0 500
per year	\$ 4,044	\$ 3,931	\$ 3,589
Average cost per resident per meal			* • • • • •
(2004 excludes labor cost)	\$ 6.78*	\$ 5.64*	\$ 1.88
Annual cost of meals per resident			
(2004 excludes labor costs)	\$ 7,426*	\$ 6,174*	\$ 2,055
Average cost of nursing care per resident			• • • •
per day	\$ 204.22	\$ 183.46	\$ 181.57
Annual cost of nursing care per resident:	\$ 74,540	\$ 66,963	\$ 66,273

Healthcare spending costs include costs for contractual medical services, pharmaceutical services, and medical supplies.

* The 2005 and 2006 meal costs include labor and are not directly comparable to 2004 amounts or amounts reported for other veterans' homes.

ANNUAL COST STATISTICS (not examined) (Continued)

Injury Statistics

The following was taken from Department records, as reported to the Department of Public Health, for the fiscal years ended June 30:

	<u>2006</u>	<u>2005</u>	<u>2004</u>
Number of resident injuries	102	93	228

EMERGENCY PURCHASES

The Agency indicated that they had no emergency purchases during the two years ended June 30, 2006.

ILLINOIS FIRST PROJECTS (not examined)

The Agency received no funding from Illinois First during the two years ended June 30, 2006.

SERVICE EFFORTS AND ACCOMPLISHMENTS (not examined)

Veterans Served

The purpose of the Home is to provide "nursing home" care to Illinois veterans. Below is a table which indicates the number of veterans served by the Home.

		Fiscal Year	
	2006	2005	2004
Number of Residents, July 1	299	319	264
New Admissions	76	106	180
Leave of Absence (Net)	(31)	(22)	(37)
Discharges	(1)	0	(2)
Deaths	(74)	(104)	(86)
Number of Residents, June 30	269	299	319
Number of Veterans' Days of Care Furnished	100,897	105,218	108,509

Home Accreditation

The Home is surveyed annually by the Federal Department of Veteran's Affairs and the Illinois Department of Public Health to assure that the Home is maintaining high levels of care for its residents.