# State of Illinois Illinois Finance Authority

Financial Audit For the Year Ended June 30, 2024

Performed as Special Assistant Auditors For the Auditor General, State of Illinois

#### Financial Audit For the Year Ended June 30, 2024

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#### For the Year Ended June 30, 2024

#### **Agency Officials**

Chair of the Authority (July 17, 2020 – Present) Mr. V Executive Director Mr. 0

Senior Vice President of Finance & Administration

**General Counsel** 

Member

Mr. William Hobert Mr. Christopher Meister Ms. Ximena Granda

Mr. Bradley Zeller

Ms. Elizabeth Fleming Weber

#### Members of the Illinois Finance Authority during the period were as follows:

Member (August 28, 2023 – December 2, 2024) Ms. Susan Abrams Member Mr. Drew Beres Member Ms. Karen Caldwell Member Mr. James J. Fuentes Mr. William Hobert Member Member Ms. Arlene Juracek Member (August 28, 2023 - Present) Mr. Steven Landek Member Ms. Lynn Sutton Member Ms. Roxanne Nava Member Mr. Ameya Pawar Mr. Roger E. Poole Member Mr. Timothy Ryan Member Member Mr. Michael Strautmanis Member Mr. J. Randal Wexler



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December 18, 2024

Will Hobert, Chair Members of the Illinois Finance Authority and Residents of the State of Illinois

The independent audit firm RSM US LLP has issued an unmodified opinion on the Illinois Finance Authority's (the "Authority") financial statements for the fiscal year ended June 30, 2024. The independent auditor's report is located at the beginning of the financial section of this report. The Authority's annual financial report for the fiscal year ended June 30, 2024, is hereby submitted.

Responsibility for the accuracy of the data in this report and the completeness of its presentation lies solely with the Authority's management. The Authority has established internal controls that are designed to protect the Authority's assets from loss, theft and misuse, and to compile complete and reliable information. As the cost of internal control should not exceed its benefits, the controls in place have been designed to provide reasonable, rather than absolute, assurance that the financial statements presented are free from material misstatements. To the best of our knowledge, this financial report is accurate and complete in all material aspects and fairly reflects the Authority's financial position and changes in the financial position of the various funds of the Authority and the Authority as a whole.

Included with the financial statements is a narrative overview and analysis of the financial statements in the form of a Management Discussion and Analysis ("MD&A"). The MD&A complements this Transmittal Letter and should be read in conjunction with it. The financial statements include a view at the government-wide level, the fund level, and are supplemented by notes to the financial statements.

#### **Annual Reporting and Other Relevant Illinois Law**

Section 845-50 of the Illinois Finance Authority Act, as amended (20 ILCS 3501/801-1 *et seq.*) (the "Act"), mandates that the Authority prepare a complete report and financial statement of its operations and of its assets and liabilities for distribution to interested persons and for filing with the Governor, the Secretary of State, the State Comptroller, the Secretary of the Senate and the Clerk of the House of Representatives. This Transmittal Letter combined with the audited financial statements meets the mandate of Section 845-50 of the Act.

In addition to the Act, other relevant Illinois law to the Authority with respect to financing and financial assistance include (without limitation):

- the Property Assessed Clean Energy Act, 50 ILCS 50/1 et seq. (the "PACE Act"); and
- the Illinois Environmental Facilities Financing Act, 20 ILCS 3515/1 et seg.; and
- the Higher Education Loan Act, 110 ILCS 945/0.01 et seq.; and
- Public Act 101-610 which created the Firefighters' Pension Investment Fund ("FPIF"), 40 ILCS 5/22C-101, and the Police Officers' Pension Investment Fund ("POPIF"), 40 ILCS 5/3-132.1; and
- the Climate and Equitable Jobs Act ("CEJA"), Public Act 102-662; and
- Public Act 103-0187, an amendment to the Illinois Municipal Code; and
- Public Act 103-1023, the Climate Bank Loan Financing Act.

#### Revenues, Net Position and Overall Positive Financial Impact to the State of Illinois

Since the first full audit period in 2005 through Fiscal Year 2024, the Authority's General Operating Fund has earned \$126.4 million through interest on its locally held funds, interest payments on loans, public finance closing fees, and other sources, without public appropriation or material State public resources and spent \$90.3 million on operations, for a profit of \$36.0 million. During this time, the Authority also spent a minimum of \$3.8 million (likely more) on state-mandated costs and successfully removed unnecessary legacy risk — both to State taxpayer and Authority public funds — of approximately \$101.4 million. The



Authority's profit and public risk elimination understates the overall financial benefits of the Authority to the people of Illinois, including and without limitation the billions of dollars in conduit bond proceeds (a federal, not state, subsidy described more fully below) and the material positive impact to local property taxpayers and the personal financial situations of thousands of active and retired first responders as a result of the Authority loans to FPIF and POPIF, which were fully paid off during the reporting period.

The Authority reports an ending Fiscal Year 2024 net position of \$132.1 million, which represents an increase of \$5.8 million or 4.6% from the previous fiscal year. The increase in the Authority's net position in Fiscal Year 2024 primarily resulted from:

- A \$1.6 million grant from the Illinois Department of Commerce and Economic Opportunity
  ("DCEO") for the State Small Business Credit Initiative ("SSBCI") from the United States
  Department of Treasury ("UST") primarily to be used to make participation loans under the SSBCI
  program,
- A \$5.5 million increase in investment income,
- A \$1.3 million total operating loss from the General Operating Fund and Other Non-Major Funds.

#### Purposes, Accomplishments, Organization, and Powers of the Authority

The exercise of the Authority's powers under the Act is an essential public function (20 ILCS 3501/801-15). Generally, under the Act, the Authority provides financing and financial assistance to:

- promote a vigorous growing economy and avoid involuntary unemployment for Illinois residents;
- reduce the cost of indebtedness to State taxpayers and residents;
- combat climate change by providing financial assistance in an equitable manner reflecting the geographic, racial, ethnic, gender, and income-level diversity of Illinois; and
- otherwise enhance the quality of life in Illinois by benefiting the health, welfare, safety, trade, commerce, industry, and economy of the people of Illinois consistent with its statutory declarations of policy.

In Fiscal Year 2024, the Authority issued more than \$2.2 billion in conduit (nearly all federally tax-exempt) bonds across a variety of economic sectors and statutory project definitions. Examples of such conduit financings in Fiscal Year 2024 include the issuance of solid waste disposal bonds for *LRS Holdings, LLC* and *Waste Management, Inc.*, and the issuance of qualified 501(c)(3) bonds for *The Carle Foundation* and *City of Hope*, among others. Notably, the Authority approved a bond resolution for *The University of Chicago* in an aggregate principal amount not to exceed \$1.9 billion. On November 7, 2024, *The Bond Buyer* named this University of Chicago transaction as the Midwest Region Deal of the Year. Additionally, in Fiscal Year 2024, the Authority for the first time served as conduit issuer on a synthetic lease financing for *The University of Chicago Medical Center* and *Mizuho America Leasing LLC*. The Authority also closed its second private activity bond issuance in two years for *Clark-Lindsey Village, Inc.* and *Clark-Lindsey Holdings, Inc.* to finance the next phase of the master campus plan for their life plan continuing care retirement community in Urbana, Illinois. *Sarah Bush Lincoln Health Center* also returned to the Authority's agenda in Fiscal Year 2024 to finance new money projects. The Authority also issued five beginning farmer bonds across five counties in Illinois, thus financing the acquisition of new farmland totaling two hundred ninety-five acres.

In calendar years 2022 and 2023, the first two calendar years of the Authority's Climate Bank designation, the Authority mobilized approximately \$627 million (preliminary and unaudited) in private capital for climate-related projects. Of this amount, approximately \$361 million supported public water quality infrastructure from State Revolving Fund ("SRF") bond proceeds in partnership with the Illinois Environmental Protection Agency ("IEPA"). Another approximately \$32 million in Commercial PACE ("C-PACE"; no public subsidy) bond proceeds support commercial energy and water efficiency projects. In calendar year 2023, the Authority posted an additional \$371 million in private activity bond proceeds related to climate purposes. Of these combined investments, approximately 54% were made in or provided benefits to low-income and disadvantaged communities (preliminary and unaudited).



The Authority is a body politic and corporate created by State law. The Authority consists of 15 volunteer Members, who are appointed by the Governor for staggered three-year terms with the advice and consent of the Senate. The Governor directly appoints the Authority Chair for a two-year term. Members of the Authority shall be persons of recognized ability and experience in one or more of the following areas: economic development, finance, banking, industrial development, small business management, real estate development, housing, health facilities financing, local government financing, community development, venture finance, construction, labor relations, with at least two Members having expertise in agribusiness or production agriculture. The Executive Director serves for a one-year term and is selected by the Members from nominations provided by the Governor. The consensus among bond counsel is that the Governor must submit more than one qualified candidate for the office of Executive Director to the Authority Members for their consideration. There is no contract between the Authority and the Executive Director. The powers and maximum term of the Executive Director are set by the Act. The appointment and compensation of the Executive Director are adopted by the Authority Members by resolution. The Executive Director shall be a person knowledgeable in the areas of financial markets and instruments. The Executive Director shall be the chief administrative and operational officer of the Authority and shall direct and supervise its administrative affairs and general management and perform such other duties as may be prescribed from time to time by the Members (20 ILCS 3501/801-15). The Authority's transparent and accountable governance structure is inherent with its organization as a body politic and corporate as its direct accountability to the Governor and the General Assembly.

As of June 30, 2024, the Authority had a staff of 15, an increase of two since the end of Fiscal Year 2023. The Authority pays its staff and their benefits with locally held funds, not with State tax dollars appropriated by the General Assembly. Authority staff do not participate in any State pension system or health insurance programs.

The Authority generally holds public meetings on the second Tuesday of each month and may hold special meetings from time to time. Authority actions require the approval of at least eight Members (20 ILCS 3501/801-25). Public meeting materials and minutes are posted on the Authority's website, <a href="https://www.il-fa.com/public-access.">https://www.il-fa.com/public-access.</a>. Without limitation, the Authority possesses all the powers necessary and convenient to accomplish the Act's purposes, including, to enter into loans, contracts, agreements and mortgages; to sue and be sued; to employ agents, employees and independent contractors and to fix their compensation, benefits and terms and conditions of employment; to have and use a common seal; to adopt all needful ordinances, resolutions, bylaws, rules and regulations; and to exercise all powers necessary to effectuate the Act's (20 ILCS 801-30; 801-40).

On September 15, 2021, CEJA designated the Authority as the Climate Bank and clarified its powers. On November 10, 2022, Members of the Authority adopted a resolution requiring the Executive Director to report to the Members on all material Climate Bank actions taken between meetings in the Climate Bank Plan Standing Report. The resolution also requires the Executive Director to report on all modifications made to the Climate Bank Plan between meetings in the Climate Bank Modification Plan. The Members may then affirm, modify, or disapprove of any modifications to the Climate Bank Plan.

#### Conduit Debt – Not the Obligation of the Authority or the State

The issuance of long-term debt is the current primary public function of the Authority. Long-term debt is incurred to raise the capital necessary to provide financing or refinancing for projects, including, but not limited to, industrial projects, clean energy projects, conservation projects, housing projects, public purpose projects, higher education projects, health facility projects, cultural institution projects, municipal bond program projects, agricultural facility or agribusiness projects, and PACE projects.

Other than PACE projects and the occasional taxable conduit bond, the economic benefit of conduit bonds issued by the Authority is federal, not State: interest paid on conduit bonds qualified under the federal tax code is exempt from federal income tax, generally resulting in a lower interest rate for the conduit borrower and federally tax-exempt income for the bondholder. Historically, the Authority supported its operations with fees charged in connection with the issuance of conduit bonds, interest payments on loans, and returns on the investment of its locally held funds. As noted above, for the first time in many years, the Authority received material federal funds which will also support Authority operations, although for this reporting



period, this amount is below the federal single audit threshold. The Authority's ability to support its operations by generating revenue without State tax dollars appropriated by the General Assembly limits the impact of the State Budget on the Authority's operations. Certain specific finance programs and transactions authorized under State law are tied to the State Budget: IEPA SRF conduit bonds, agricultural guarantee programs; State component units; moral obligation/contingent State taxpayer guarantees; and fire truck and ambulance loan programs through the Office of the State Fire Marshall (OSFM). Despite this degree of autonomy from the State budget, the Authority's financial operations are included within and reported as a component unit of the State.

Currently, the Authority's primary product and source of material revenue is the issuance of federally tax-exempt conduit bonds as permitted by the federal tax code and State law, on behalf of not-for-profit borrowers generally in the hospital, healthcare, education, cultural, and senior living sectors. The issuance of conduit revenue bonds generally has four structures: public offerings, limited public offerings, private placements, and direct purchases. Bond proceeds from tax-exempt qualified private activity financings and commercial property assessed clean energy financings lent to borrowers under each of these conduit financing structures are not from public funds but are instead from private funds. The Authority may issue conduit bonds on behalf of public entities, local governments, and, notably the IEPA SRF, a very successful federal-State-local-capital markets climate finance structure and partnership. The Authority may issue federally tax-exempt conduit bonds on behalf of certain individuals and for-profit companies such as beginning farmers, mid-sized manufacturing companies (industrial revenue bonds), privately-owned water utilities, and operators of solid waste projects and/or other "exempt facilities" defined by the federal tax code. The Authority issues taxable conduit bonds (without federal exemption on interest earnings) in certain circumstances to meet specific objectives of a particular borrower with respect to a specific project.

Taxable PACE bonds, issued by the Authority under the PACE Act and in accordance with the Act, continue to be an emerging conduit financial product for the Authority. C-PACE financing provides enhanced security for the lender compared to the security provided by a mortgage, represented by a special assessment lien on parity with a property tax lien without relying on any federal or State public subsidy, and generally a lower interest rate for the borrower. As discussed in prior audits, C-PACE financing is a focus of the Authority's role as the State's Climate Bank. All record owners that utilize C-PACE financing are new borrowers to the Authority.

Authority conduit bonds are annually reported by the Illinois Comptroller in her "Bonded Indebtedness and Long-Term Obligations Report" (<a href="https://illinoiscomptroller.gov/financial-reports-data/find-a-report/budgetary-reporting/bond-indebtedness-and-long-term-obligations-report">https://illinoiscomptroller.gov/financial-reports-data/find-a-report/budgetary-reporting/bond-indebtedness-and-long-term-obligations-report</a>), generally under the section entitled "Revenue Bonds: Conduit Debt." The Authority is subject to mandatory reporting duties on Conduit Debt with the Illinois Comptroller.

Under Generally Accepted Accounting Principles ("GAAP") promulgated by the Governmental Accounting Standards Board ("GASB"), conduit debt refers to certain limited-obligation revenue bonds issued for the express purpose of providing capital financing for a specific third party. Importantly, conduit debt does not constitute an indebtedness or an obligation, general or moral, or a pledge of the full faith or a loan of credit of the Authority, the State, or any political subdivision thereof. All the Authority's conduit debt is payable solely from revenues or funds pledged or available for their repayment from the project or by the borrower, not the Authority or the State or any political subdivision thereof, as authorized by the Act and as reflected by the applicable bond indenture or loan agreement for an applicable project or transaction. Most of the Authority's debt is classified as conduit debt. Accordingly, the Authority's conduit debt obligations are not reported as liabilities in the Authority's basic financial statements.

#### Federal Tax Law and Potential for Changes in Calendar Year 2025

As an issuer of federally tax-exempt private activity bonds, the Authority understands that every dollar allocated to federal tax-exemption supports approximately \$10 in infrastructure investment. (See https://www.gfoa.org/municipal-bond-faq). The federal Tax Cuts and Jobs Act of 2017 ("TCJA") did generally negatively impact conduit bond issuance, and thus the Authority's revenues and its ability to fulfill its essential public function. The Authority responded to the adverse impact of TCJA by beginning its *Transformation Initiative* in February of 2018, which then evolved into the *Climate Process* in February of



2020. Despite COVID-19 disruptions, work continued under the *Transformation Initiative/Climate Process*, resulting in CEJA designating the Authority as the Illinois Climate Bank on September 15, 2021. In calendar year 2025, the United States Congress is expected to address the sunset or extension of the large reductions to federal taxes through the TCJA. As an outcome of the election on November 5, 2024, federal tax exemption for public and private activity debt could be at risk. Certain advocacy and policy organizations have stated a general dislike of federal tax exemption for debt:

- <a href="https://www.aei.org/wp-content/uploads/2024/03/Making-the-Tax-Cuts-and-Jobs-Act-Permanent.pdf">https://www.aei.org/wp-content/uploads/2024/03/Making-the-Tax-Cuts-and-Jobs-Act-Permanent.pdf</a> (pp. 16-17)
- <a href="https://www.cato.org/policy-analysis/slashing-tax-rates-cutting-loopholes#reforms-raise-revenue-improve-tax-base">https://www.cato.org/policy-analysis/slashing-tax-rates-cutting-loopholes#reforms-raise-revenue-improve-tax-base</a> (p. 17 of .pdf of report)
- <a href="https://taxfoundation.org/research/all/federal/reexamining-tax-exemption-municipal-bond-interest/">https://taxfoundation.org/research/all/federal/reexamining-tax-exemption-municipal-bond-interest/</a>

#### The Pursuit, Support, Award, Documentation, and Receipt of Federal Funds

Governor JB Pritzker's designation of the Authority as the Illinois Climate Bank through CEJA on September 15, 2021 allowed the Authority to actively pursue (and to help others pursue for State-aligned federal funding opportunities) unprecedented competitive and formula federal funding opportunities and financial assistance products that became available through federal legislation such as the American Rescue Plan ("ARPA"), Bipartisan Infrastructure Law ("BIL"), and the Inflation Reduction Act ("IRA"). Federal funding and other resource opportunities through ARPA, BIL, and IRA could be positive for the Authority's balance sheet and its ability to fulfill its essential public function. In Fiscal Years 2023 and 2024, the Authority applied for or participated in multiple competitive and formula federal funding opportunities. During the reporting period, the Authority received notice of award for approximately \$156 million from the United States Environmental Protection Agency ("USEPA") Greenhouse Gas Reduction Fund ("GGRF") Solar for All competition ("SFA"), \$16 million from the United States Department of Energy ("USDOE") 40101(d) Grid Resilience Grant ("Grid"), \$0.6 million from the USDOE Resilient and Efficient Codes Implementation ("RECI") grant, \$14.4 million from the USDOE Energy Efficiency Revolving Loan Fund ("EE RLF") through the Illinois Environmental Protection Agency ("IEPA"), and \$15 million the United States Department of Transportation ("USDOT") Charging and Fueling Infrastructure program ("CFI"). The Authority also expects to receive over \$108 million as a sub-awardee of the Coalition for Green Capital's winning \$5 billion USEPA GGRF National Clean Investment Fund ("NCIF") application and approximately \$57 million as a subawardee from the IEPA's winning \$430 million Climate Pollution Reduction Grants application. Through the American Rescue Plan ("ARPA"), Illinois is eligible to receive up to \$354.6 million through the reauthorized State Small Business Credit Initiative ("SSBCI") formula funding from the United States Department of Treasury ("UST"), and the Authority anticipates receiving up to \$20 million via a grant agreement from the Illinois Department of Commerce and Economic Opportunity ("DCEO") for SSBCI funding. Of the approximately \$390 million in federal funding awards through media releases and/or notices of awards, of which it has received \$14.4 million from USDOE EE RLF and \$6.5 million in DCEO SSBCI funds for a total of \$20.9 million in federal grants funds as of the end of Fiscal Year 2024.

Under the leadership of Governor JB Pritzker, the Authority closely collaborated with colleague State agencies to both contribute and receive resources and expertise to maximize the receipt of available federal resources for Illinois for climate and economic development purposes. DCEO and the Authority closely partnered on a variety of economic development efforts, including C-PACE scaling and a successful \$51 million application to the U.S. Economic Development Administration's Tech Hubs Program, awarded to the Decatur and Champaign areas.

#### The Potential for Additional Federal Financial Assistance to Support Illinois Climate Bank Activity

Because the Authority is designated under State Law as the Climate Bank, USDOE, through its Loan Programs Office ("USDOE LPO"), designated the Authority as a State Energy Financial Institution ("SEFI"). USDOE LPO provides debt financing for the commercial deployment of large-scale (typically \$100 million+) energy and manufacturing projects in the United States. Through the SEFI-Supported category of the Title 17 Clean Energy Financing Program, LPO can augment state-administered clean energy programs, providing additional financial support to projects that align federal energy priorities with those of U.S. states.



SEFI-Supported projects do not have a technology innovation requirement. As a SEFI, the Authority expands eligibility for LPO financing to include certain projects that incorporate commercial technologies or aggregate technology-diverse projects if those projects receive meaningful financial support or credit enhancements from the Authority.

For the first time under the Inflation Reduction Act ("IRA") of 2021, Elective Payment (or Direct Pay) allows newly eligible entities to treat certain tax credits as a payment of tax and, to the extent it is an overpayment, the IRS will issue a direct refund. These newly eligible entities notably include state, local and Tribal governments, their political subdivisions, instrumentalities of the state (e.g., public schools, public hospitals, etc.), and non-profit organizations among others. These tax credits can support a variety of technologies such as solar PV, electric vehicle charging infrastructure, and geothermal or heat pumps. In 2022, the Congressional Budget Office ("CBO") published a report estimating that the total cost of these credits would be around \$400 billion through 2031. However, because many of these credits are uncapped, the CBO's updated 2023 report estimates that the credits will cost around \$660 billion, underscoring their potential.

The Authority is working to use both the US DOE LPO SEFI-designation and the IRA tax credits to advance its public mission and benefit Illinois residents.

#### Changes to State Law and the Availability of Federal Resources

Recognizing the potential of available federal funds and other federal financial assistance to help relieve the burden on Illinois taxpayers and to advance Illinois equitable climate goals through CEJA, and as a follow-up to Public Act 103-197 (effective date January 1, 2024), the Authority sought the help of the Governor and the General Assembly to clarify the authorization for units of local governments to borrow from the Authority for clean energy infrastructure projects through Senate Bill ("SB") 3597(Ventura - Koehler; Gabel). SB 3597 passed the General Assembly and Governor JB Pritzker signed the legislation on August 9, 2024, as Public Act 103-1023 with an immediate effective date.

As an outcome of the election on November 5, 2024, there could be material changes with respect to federal tax law impacting the Authority, the anticipated receipt of federal funds by the Authority, and additional federal financial assistance through or facilitated by the Authority as well as potential changes to State law impacting the Authority. If such material changes occur after the date this document is finalized and before the execution of the audit management representation letter, such changes along with any other material changes will be reflected in the Subsequent Events notes in this audit.

## In its FY2025 Budget, the Authority Invested in Capacity, Data Security, and Governance across the Organization

The Authority's FY2025 budget materially increased its operating budget from recent years in anticipation of the receipt, management, and deployment of federal funds. As of November 4, 2024, the Authority has made the following investments:

- Hired a Chief Operating Officer, with jurisdiction over IT, hiring/organizational development, and general administration. The Chief Operating Officer is implementing a plan to both ready the Authority for federal funding and enhance IT security and performance in the wake of the November 2023 incident. The Authority recognizes the seriousness of the November 2023 incident.
- Hired a Deputy General Counsel, with expertise involving federal and state funding and accountability. In addition, the Authority's legal capacity is supplemented by a legal fellow and outside counsel.
- Hired a Senior Vice President of Lending, with expertise involving credit, structuring, and origination of commercial loans within the state context
- Promoted from within, a Managing Director, Public Finance, to lead the Authority's traditional conduit federally tax-exempt bond issuance practice which is still the Authority's primary source of operating revenue. The Managing Director, Public Finance, modernized the Authority's standard documents and processes with respect to public finance, recognizing the priority of the Authority's role in attracting private capital within a competitive market to the Authority's public missions.
- Promoted from within, a Program Manager to manage the process paths relating to the various federal funding sources.



- Began the process to reconstitute the Audit Committee of the IFA Board while eliminating legacy Board committees which are no longer necessary.
- Began the process of creating an Advisory Committee of diverse volunteers who have deep mastery of their respective fields to provide expert advice to Authority Members and staff as the Authority develops the Climate Bank and deploys the federal funds. The Advisory Committee, Authority Members and staff will also be assisted by a Senior External Affairs Officer.

The Authority is in the process of procuring and recruiting vendors and staff which reflect the diversity of Illinois.

#### Debt Issued on behalf of the Primary Government and Component Units of the State

The Authority issues federally tax-exempt bonds for the purpose of providing loans to other public agencies of the Primary Government and component units of the State. Like conduit bonds, these bonds are issued for the benefit of third parties that are part of the Authority's financial reporting entity, the State. However, these bonds do not meet the definition of conduit debt under GAAP, and thus are reported as liabilities on the Authority's basic financial statements. Since this type of debt is also reported as a receivable on the Authority's basic financial statements, the impact on the Authority's net position is zero. Currently, the only Authority "component unit" debt is the IEPA SRF bonds. The Authority issued no IEPA SRF bonds during this fiscal year.

#### Other Authority Funds, Loans, and Guarantees

Working with private lenders and in its role as the Climate Bank, the Authority closed:

- a participation loan, using its General Funds, in the amount of \$1.6 million for predevelopment costs to the Green Energy Justice Cooperative, an African American led community driven community solar project, and
- nearly \$1.4 million in participation loans with private lenders to four climate-related projects using funds from the UST SSBCI program through DCEO.

Direct start-up working capital loans were made by the Authority to FPIF and POPIF under P.A. 101-610. Litigation involving the consolidation of the various pension funds concluded January 19, 2024, with the Illinois Supreme Court affirming the constitutionality of P.A. 101-610. The FPIF and POPIF loans performed as anticipated: POPIF fully repaid early all principal and interest to the Authority on April 3, 2023, in the approximate amount of \$5.7 million, and the FPIF paid off the loan on June 28, 2024. During the fiscal year, the Authority experienced no material issues with respect to its outstanding non-conduit loans and guarantees made under the Act, including and without limitation, the Natural Gas Municipal Loan program, municipal direct loans, the remaining participation loan, and the few remaining outstanding agricultural guarantees. All natural gas loans were paid off in Fiscal Year 2024. It is noted that the remaining agricultural guarantees are supported by a high-level State taxpayer guarantee, unlike the portfolio of conduit bonds and the Authority's loan portfolio. During the audit period, no new loans or taxpayer guarantees allowed by the Act and described above were originated.

The Authority's legacy statutory partnership with the OSFM for the subsidized fire truck and ambulance direct loan program represents a material percentage of the Authority's net position and a substantial commitment of Authority operational resources. The combined outstanding fire truck and ambulance direct loan program is approximately \$16.2 million through 160 individual loans. There were no performance issues with the fire truck and ambulance loan portfolio during the fiscal year and eight new loans were originated in a total amount of \$2,264,576. Additional fire truck and ambulance loans are expected to be originated during the upcoming fiscal year.

#### **Moral Obligation or Additional Security Pledge**

If the Governor has provided written approval, the Authority may issue revenue bonds with the State's pledge of moral obligation or additional security. This credit enhancement is a contingent State taxpayer guarantee. If project revenues are insufficient to pay the principal of and interest on bonds entitled to such



pledge or to restore any withdrawals from a debt service reserve fund establish for such bonds, the Authority Chair shall certify to the Governor the amount necessary to make up the shortfall. As soon as practicable, the Governor then must submit the certified amount to the General Assembly no later than the end of the current State fiscal year. The General Assembly, however, is under no obligation to appropriate the amount to make up the shortfall necessary to pay the principal of and interest on, or to restore the debt service reserve fund of, bonds with such a pledge.

During this fiscal year, the Authority did not issue any bonds or debt with a pledge of the State's moral obligation, additional security, or any kind of contingent State taxpayer guarantee. As of June 30, 2024, the amount of outstanding bonds or debt issued by the Authority with the State's pledge of moral obligation or additional security was zero.

Respectfully Submitted,

#### SIGNED ORIGINAL ON FILE

Christopher B. Meister

**Executive Director** 

Illinois Finance Authority

For the Year Ended June 30, 2024

#### **Financial Statement Report**

#### **Summary**

The audit of the financial statements of the Illinois Finance Authority (Authority) was performed by RSM US LLP in accordance with *Government Auditing Standards*. This report is an integral part of that audit.

Based on their audit, the auditors expressed unmodified opinions on the Authority's basic financial statements.

#### **Summary of Findings**

Number of				<b>Current Report</b>	Prior Report
Findings Repeated Prior Reco	_	ons Implement	ed or Not Repeated	1 1 0	1 0 0
Item No.	<u>Page</u>	Last/First <u>Reported</u>	<u>Descripti</u> Current Finding	<del></del>	Finding Type
2024-001	74	2023/2023	Cybersecurity Inciden Unauthorized Access	nt Involving	Material Weakness
			Prior Findings Not Re	epeated	
			None		

#### **Exit Conference**

The finding and recommendation appearing in this report were discussed with Authority personnel at an exit conference on December 9, 2024.

Attending were:

**Illinois Finance Authority** 

Christopher Meister Executive Director

Ximena Granda Senior Vice President of Finance & Administration

Matt Stonecipher Deputy General Counsel

Office of the Auditor General

Thomas Kizziah Senior Audit Manager

**RSM US LLP** 

Dan Sethness Partner
Paige Morgano Manager

The response to the recommendation was provided by Sanjay Patel, Chief Operating Officer, in a correspondence dated December 9, 2024.



#### **Independent Auditor's Report**

RSM US LLP

Honorable Frank J. Mautino Auditor General State of Illinois

And

Board of Directors
Illinois Finance Authority

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

As Special Assistance Auditors for the Auditor General, we have audited the financial statements of the business-type activities, each major fund, and the aggregate remaining fund information of the Illinois Finance Authority (Authority), a component unit of the State of Illinois, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, each major fund, and the aggregate remaining fund information of the Authority, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The combining statement of net position – nonmajor funds, combining statement of revenues, expenses and change in net position – nonmajor funds, and combining statement of cash flows – nonmajor funds (collectively, the supplementary information), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section, as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2024, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

#### SIGNED ORIGINAL ON FILE

Schaumburg, Illinois December 18, 2024

Management's Discussion and Analysis (unaudited) June 30, 2024

Our discussion and analysis of the financial performance of the Illinois Finance Authority (the "Authority"), a component unit of the State of Illinois, provides an overview of financial activities for the fiscal year ended June 30, 2024. Because the intent of this management discussion and analysis is to look at financial performance as a whole, readers should also review the financial statements, and notes to the basic financial statements, to further enhance their understanding of the Authority's financial performance.

#### **Financial Highlights**

The Authority has two major funds - the General Operating Fund and the Other State of Illinois Debt Fund. All other funds are aggregated and reported as Nonmajor funds. The Other State of Illinois Debt Fund accounts for debt obligations issued on behalf of borrowers who are part of the State of Illinois' reporting entity. Thus, although similar to conduit debt issues, these debt issues must be included in the Authority's financial statements.

On the basic financial statements under Statement of Net Position, Total Assets and Deferred Outflows of Resources among the General Operating Fund, Other State of Illinois Debt Fund, and Nonmajor Funds equaled \$1.9 billion in Fiscal Year 2024, while Total Liabilities across all three categories equaled \$1.8 billion. Total Assets decreased by \$121.1 million and Total Liabilities similarly decreased \$126.9 million from Fiscal Year 2023. These overall decreases in Total Assets and Total Liabilities primarily occurred in the Other State of Illinois Debt Fund and are attributable to a decrease in cash and cash equivalents of \$203.4 million, the amortization of bond premium of \$33.3 million, and the retirement of \$107.4 million of Illinois Finance Authority State of Illinois Clean Water Initiative Revolving Fund Revenue Bonds (the Series 2013, 2016, 2017 and 2019 Green Bonds, collectively "SRF Bonds"), which is part of the primary government of the State of Illinois.

On the Statement of Revenues, Expenses and Changes in Net Position, Total Revenues were \$2.7 million or 5.5% higher than Fiscal Year 2023, while Total Expenses were \$0.6 million or 1.4% lower than Fiscal Year 2023. The increase in interest and investment income was offset by a decrease in interest income on loans of \$5.1 million. Operating expenses decreased \$0.6 million, primarily due to lower interest expense in the Other State of Illinois Debt Fund.

Net Position in the General Operating Fund and the Net Position in the Nonmajor Funds increased by \$3.0 million and \$2.8 million, respectively, resulting in a Total Net Position of \$132.1 million, which was an increase of 4.6% compared to Fiscal Year 2023.

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

#### **Overview of the Financial Statements**

The basic proprietary fund financial statements, including the Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position, Statement of Cash Flows, Statement of Fiduciary Net Position – Custodial Fund, and Statement of Changes in Net Fiduciary Position – Custodial Fund, provide both short-term and long-term information about the Authority's financial status. The accompanying notes to the financial statements provide essential information that is not disclosed on the face of the financial statements, and as such, are an integral part of the basic financial statements.

#### **Proprietary Funds**

These funds are used to show activities that operate more like those of commercial enterprises. Because these funds charge user fees for services provided to outside customers including local governments, they are known as enterprise funds. Proprietary funds use the accrual basis of accounting and provide both long and short-term financial information. The proprietary fund financial statements provide separate information for the Authority's two major Funds which consist of the General Operating Fund and the Other State of Illinois Debt Fund and also the remaining aggregated nonmajor proprietary funds and are included on:

- The **Statement of Net Position** presents the financial position of the Authority as of June 30, 2024, and includes all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the Authority.
- The **Statement of Revenues, Expenses and Changes in Net Position** presents the Authority's results of operations. The Authority's revenues and expenses are classified into three categories: operating, nonoperating, or fund transfers.
- The **Statement of Cash Flows** provides additional information about the Authority's financial results by reporting the major sources and uses of the Authority's cash.

#### **Fiduciary Funds**

Fiduciary funds are used primarily to account for resources held for the benefit of parties outside of the primary government. The Authority is the agent, or fiduciary, for specific transactions attributable to the Metro East Police District Commission ("MEPDC"). The Authority uses a fiduciary fund to account for transactions for assets held by the Authority as agent for MEPDC.

For the transactions authorized by the Metro East Police District Act (70 ILCS 1750/15) and the Illinois Finance Authority Act (20 ILCS 3501/825-115), the Authority is responsible for ensuring that the assets reported in these funds are used for their intended purposes. Fiduciary funds are reported in a separate statement of fiduciary net position with the fund accounting being much like that used for proprietary funds. The Metro East Police District Act was repealed by operation of law on December 31, 2019. The Authority has no statutory powers or duties with respect to the wind-up of the Commission and is not the statutory successor of the Commission. Until the General Assembly directs the Authority with respect to the disposition of the remaining dollars in this Fund, the Authority will continue to act in a custodial capacity with respect to the remaining dollars in this fiduciary fund.

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

#### **Authority Component Unit**

The Illinois Finance Authority Illinois C-PACE Open Market Initiative Not-for-profit ("NFP") is reported as a blended component unit. Activities for this fund are presented in the combining schedules for the nonmajor funds.

#### **Notes to the Basic Financial Statements**

The notes provide additional information that is essential for a full understanding of data provided in the Authority's financial statements. The notes to the basic proprietary fund financial statements can be found immediately following the fiduciary fund basic financial statements and complement the financial statements by describing qualifying factors and changes throughout the fiscal year.

#### **Additional Information**

The combining statements, which include nonmajor funds, are presented immediately following the notes to the basic financial statements.

#### **Condensed Statement of Net Position**

(Amounts in Thousands)

		В	usiness-typ	e Ac	ctivities	
	2024		2023	Dit	fference (\$)	Change (%)
Current assets	\$ 525,393	\$	697,939	\$	(172,546)	-24.7%
Capital assets, net	15		32		(17)	-53.1%
Noncurrent assets	1,367,892		1,316,397		51,495	3.9%
Total assets	1,893,300		2,014,368		(121,068)	-6.0%
Current liabilities	169,641		153,882		15,759	10.2%
Noncurrent liabilities	1,591,511		1,734,143		(142,632)	-8.2%
Total liabilities	1,761,152		1,888,025		(126,873)	-6.7%
Investment in capital assets	15		32		(17)	-53.1%
Restricted	64,909		62,418		2,491	4.0%
Unrestricted	67,224		63,893		3,331	5.2%
Total net position	\$ 132,148	\$	126,343	\$	5,805	4.6%

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

**Current assets** of \$525.4 million decreased \$172.5 million or 24.7%, primarily due to the decrease in cash and cash equivalents of \$130.5 million, in investments of \$32.5 million and of \$9.5 million on all other current assets.

Capital assets, net of depreciation decreased \$17 thousand or 53.1% due to annual depreciation and amortization of asset.

**Noncurrent assets** of \$1,367.9 million increased \$51.5 million or 3.9% primarily due to the increase in bonds and notes receivable from the primary government of \$58.7 million, while the long-term portion of the Authority's unrestricted investment portfolio decreased \$10.8 million, and loans receivable increased by \$3.6 million.

**Current liabilities** of \$169.6 million increased \$15.8 million or 10.2% primarily due to the increase in unearned revenue of \$16.5 million and a decrease in accrued interest and bond and notes payable of \$.78 million.

**Non-current liabilities** of \$1,591.5 million decreased \$142.6 million or 8.2%, due to the decrease in the long-term portion of bonds and notes payable of \$109.3 million and \$33.3 million in the noncurrent unamortized bond premium.

**Net position** may serve, over a period of time, as a useful indicator of the Authority's financial position. As of June 30, 2024, total net position was \$132.1 million, an increase of \$5.8 million or 4.6% from the balance of \$126.3 million in Fiscal Year 2023. Of this amount, \$15 thousand represents the Authority's investment in capital assets. Restricted net position of \$64.9 million is reported separately to present legal constraints from debt covenants, grantors and/or enabling legislation. The \$67.2 million of unrestricted net position represents the excess the Authority would experience if it had to liquidate all of its non-capital liabilities as of June 30, 2024.

## Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

The following table presents the changes in net position from Fiscal Year 2023 to 2024:

## Changes in Net Position (Amounts in Thousands)

		Business-ty	type Activities				
	2024	2023	Diff	erence (\$)	Change (%)		
Revenues:							
Closing fees	\$ 2,280	\$ 1,763	\$	517	29.3%		
Annual fees	181	334		(153)	-45.8%		
Administrative service fees	103	191		(88)	-46.1%		
Application fees	25	20		5	25.0%		
Miscellaneous fees	1	1		-	0.0%		
Interest income - loans	16,169	21,252		(5,083)	-23.9%		
Transfer of funds and interest in							
program from the State of Illinois	22	38		(16)	-42.1%		
Grant income	1,609	113		1,496	1323.9%		
Bad debt recoveries and other	5	2		3	150.0%		
Interest and investment income	30,791	24,799		5,992	24.2%		
Total revenues	51,186	48,513		2,673	5.5%		
Expenses:							
Employee related expenses	2,047	1,722		325	18.9%		
Professional services	2,476	1,361		1,115	81.9%		
Occupancy costs	190	164		26	15.9%		
General and administrative	304	281		23	8.2%		
Bad debt expense	26	218		(192)	-88.1%		
Depreciation and amortization	31	44		(13)	-29.5%		
Interest expense	40,307	42,213		(1,906)	-4.5%		
Total expenses	45,381	46,003		(622)	-1.4%		
Change in net position	5,805	2,510		3,295	131.3%		
Net position - beginning	126,343	123,833		2,510	2.0%		
Net position - ending	\$ 132,148	\$ 126,343	\$	5,805	4.6%		

### Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

Operating revenues included closing fees from conduit bond issuances of \$2.3 million, an increase of \$517 thousand or 29.3%. This increase in closing fees was mostly attributable to the Authority issuing a larger aggregate principal amount of conduit debt for its exempt facilities and C-PACE economic sectors year-over-year, and such economic sectors have either no fee cap or higher fee cap in comparison to the Authority's other economic sectors. Annual, administrative service, application, and miscellaneous fees showed a collective decrease of \$236 thousand or 43.2%, due to a decrease in annual and administrative service fees. The interest income on loans shows a decrease from Fiscal Year 2023 of \$5.1 million, or 23.9%, due to the decrease on outstanding loans. Interest and investment income of \$30.8 million, an increase of \$5.9 million or 24.2%, was higher than Fiscal Year 2023 due to an increase in the return of investments. Grant income increased \$1.5 million when compared to Fiscal Year 2023, due to the issuance of loans under the State Small Business Credit Initiative ("SSBCI") program.

All expenses totaled \$45.4 million in Fiscal Year 2024, a decrease of \$0.6 million due mainly from the decrease in interest expense caused by the bond payments on behalf of the other State of Illinois component units.

#### **Capital Assets**

The Authority has established a policy of capitalizing assets as described in Note 1 to the financial statements. The Authority's investment in capital assets, net of accumulated depreciation/amortization, for business-type activities as of June 30, 2024, was \$15 thousand.

Additional information about capital assets can be found in Note 8 to the financial statements.

#### Amounts in Thousands

		2024		2023	Diffe	rence (\$)	Change (%)	
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Furniture and equipment	\$	176	\$	196	\$	(20)	-10.2%	
Leases - building and equipment		-		92		(92)	-100.0%	
Subscriptions		38		24		14	58.3%	
Computers		151		152		(1)	-0.7%	
Software		288		288		-	0.0%	
Total capital assets		653		752		(99)	-13.2%	
Less: accumulated depreciation		(638)		(720)		82	-11.4%	
Total capital assets, net	\$	15	\$	32	\$	(17)	-53.1%	

#### **Long-Term Debt Obligations**

The Authority's primary product and revenue source is the issuance of federally tax-exempt conduit bonds as allowed by the federal tax code and State law. In limited circumstances, the Authority may also issue taxable conduit bonds. Conduit bonds are not the debt or obligation of the Authority, the State or any subdivision thereof, but are solely the debt of the conduit borrower. The Authority issued bonds in connection with 24 separate conduit bond debt transactions in Fiscal Year 2024, with an aggregate principal amount of \$2.2 billion.

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

The Authority also issues federally tax-exempt bonds for the purpose of providing loans to other public agencies of the Primary Government and component units of the State of Illinois. Although similar to conduit bonds, these bonds are issued for the benefit of third parties that are part of the Authority's financial reporting entity the State of Illinois. They do not meet the definition of conduit debt under GAAP and thus are reported as liabilities on the Authority's basic financial statements. Since this type of debt is also reported as receivable on the Authority's basic financial statements, the impact to the Authority's net position is zero.

As of June 30, 2024, the aggregate amount of intra-state debt outstanding is \$1.5 billion, a decrease of \$107.4 million due to the retirement of certain SRF Bonds. The SRF Bonds leveraged debt does not constitute an indebtedness of the Authority, the IEPA, or the State of Illinois or any political subdivision thereof.

In Fiscal Year 2024, the Authority did not issue any bonds with a pledge of the State's moral obligation, additional security or any kind of contingent State taxpayer guarantee. As of June 30, 2024, the amount of bonds issued by the Authority with the State's pledge of moral obligation or additional security was zero.

Long-term debt information can be found in Note 1 and Note 9 to the financial statements

#### Financial Analysis of the Authority's Funds

The Authority has two major enterprise funds.

General Operating Fund - This fund is the primary operating fund of the Authority, which receives revenues from program applications, interest payments from direct loans, and investment income. All administrative expenses for establishing and monitoring the Authority's programs are paid out of this fund. In fiscal year 2024, closing fees accounted for 28.0% of total revenues in the fund, an increase of \$517 thousand or 29.3% when compared to 2023, due to the Authority issuing a larger aggregate principal amount of conduit debt for its exempt facilities and C-PACE economic sectors year-over-year, and such economic sectors have either no fee cap or higher fee cap in comparison to the Authority's other economic sectors. Interest income on loans increased by \$503 thousand or 93.6%, as a result of additional accrued interest under the Deferred Action for Childhood Arrivals ("DACA"). Administrative service fees totaled \$103.3 thousand. which is a decrease of \$88 thousand or 46.1% from the prior fiscal year in this category. Interest and investment income increased by \$1.4 million or 91.1%, in fiscal year 2024 due to higher interest rates. Overall, revenues in the fund totaled \$8.1 million, which was \$3.6 million or 81.8% higher than fiscal year 2023 mainly due to an increase in interest and investment income and grant income. On June 23, 2023, the Authority entered into a grant agreement with the Department of Commerce and Economic Opportunity ("DCEO"). The Authority has been designated as Illinois Climate Bank and is charged with providing financial assistance, programs, and products to finance and otherwise develop and facilitate opportunities to develop clean energy and provide clean water, drinking water, and wastewater treatment in Illinois. The Authority will use grant funds to carry out its Climate Bank purposes by purchasing participating interests in loans made to Illinois small businesses in accordance with all requirements of the program and to support administrative cost for its administration of the program. As of June 30, 2024, the Authority is owed \$64.0 thousand. With spending of \$5.1 million, the General Operating Fund realized an increase in net position of \$3.1 million.

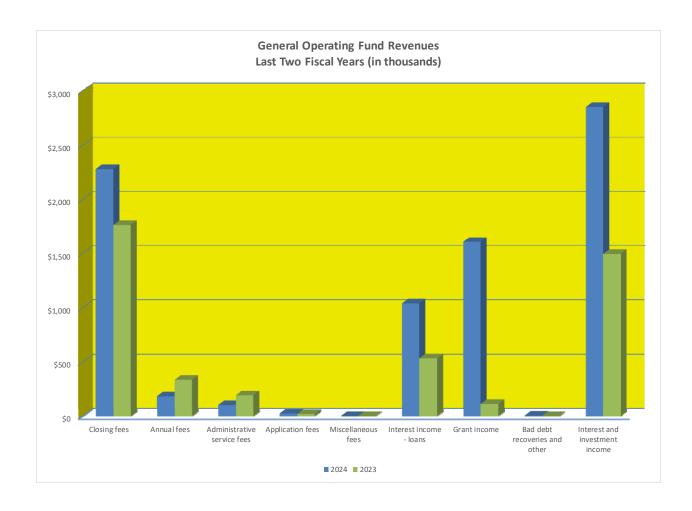
### Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

On November 29, 2023, the Authority entered into an intergovernmental agreement with the Illinois Environmental Protection Agency ("IEPA"), to establishing an Energy Efficiency Revolving Loan Fund ("EE RLF") for commercial building owners by offering a bridge loan for refundable federal income tax credits available under the Inflation Reduction Act, including for governmental and non-profit organizations through the IRS Elective (Direct) Pay program. The EE RLF Program provided Illinois with subject matter expertise to adjust their planned course of implementation to avoid unnecessary procurement and administer the program internally. Illinois is among the dozens of SEOs receiving grants under the EE RLF Program (BIL 40502). Department of Energy has awarded grant funding to 26 states to date, continuing into 2025. The Authority has been awarded through the intergovernmental agreement with the IEPA a total of \$14.4 million.

#### Amounts in Thousands

	0004	2222	2024 %	(D	ecrease/	Increase/ (Decrease)
	 2024	2023	of Total	troi	n 2023 (\$)	from 2023 (%)
Closing fees	\$ 2,280	\$ 1,763	28.2%	\$	517	29.3%
Annual fees	181	334	2.2%		(153)	-45.8%
Administrative service fees	103	191	1.3%		(88)	-46.1%
Application fees	25	20	0.3%		5	25.0%
Miscellaneous fees	1	1	0.0%		-	0.0%
Interest income - loans	1,040	537	12.8%		503	93.6%
Grant income	1,609	113	19.9%		1,496	1323.9%
Bad debt recoveries and other	5	2	0.1%		3	150.0%
Interest and investment income	 2,852	1,493	35.2%		1,359	91.1%
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Total revenues	\$ 8,096	\$ 4,454	100.0%	\$	3,642	81.8%

## Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024



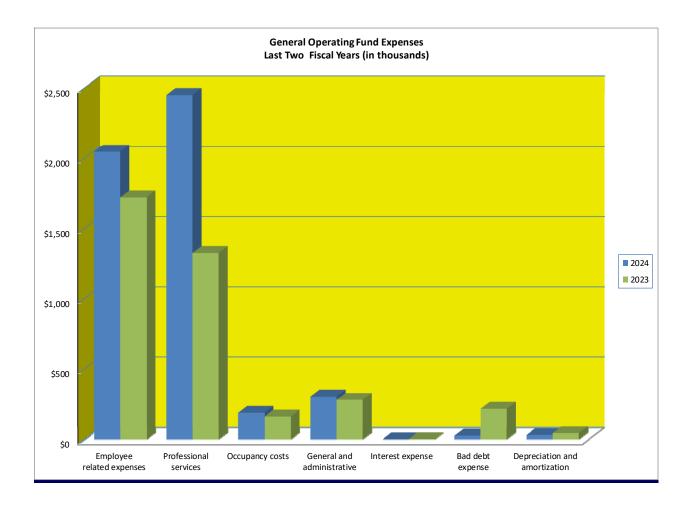
## Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

Employee related expenses increased \$325 thousand or 18.9% from Fiscal Year 2023. The majority of the increase in the employee related expense line is attributable to the increase in the number of employees. Professional services costs increased by \$1.1 million or 84.7%. The increase in professional services was attributable to product and program start-up costs attributable to the Authority Transformation Initiative. Overall, expenses in the general operating fund increased by \$1.3 million or 34.4%.

#### Amounts in Thousands

		2024		2023	2024 % of Total	(D	ncrease/ ecrease) m 2023 (\$)	Increase/ (Decrease) from 2023 (%)
Employee related expenses	\$	2,047	\$	1,722	40.6%	\$	325	18.9%
Professional services		2,449		1,326	48.5%		1,123	84.7%
Occupancy costs		190		164	3.8%		26	15.9%
General and administrative		305		281	6.0%		24	8.5%
Interest expense		-		1	0.0%		(1)	-100.0%
Bad debt expense		26		218	0.5%		(192)	-88.1%
Depreciation and amortization		31		44	0.6%		(13)	-29.5%
Total expenses	\$	5,048	\$	3,756	100.0%	\$	1,292	34.4%
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## Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

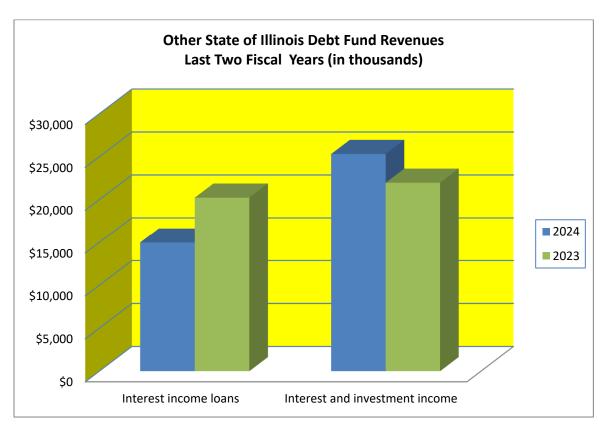


### Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

Other State of Illinois Debt Fund – The purpose of this fund is to account for bond proceeds, principal and interest payments, bonds and notes receivable transactions, and other debt related activity for other entities within the State of Illinois' reporting entity. The vast majority of the transactions of this debt fund are attributable to the SRF Bonds conduit bonds. The fund also collects interest and principal payments from the participating borrowers and makes debt service payments on the bonds. All activity in this fund is of a conduit nature (but not within the definition of conduit debt under GAAP) on behalf of the other State agencies and/or component units. Interest income from loans totaled \$15.0 million versus \$20.2 million from Fiscal Year 2023, a decrease of \$5.3 million or 25.9%. This decrease results from the additional loans payments made in 2024 from the IEPA. Interest and investment income increased in this fund by \$3.4 million or 15.2%, due to the increase in interest rates. Overall, revenues in this fund were \$1.9 million or 4.5% lower than Fiscal Year 2023. The ending net position for this fund is zero.

#### Amounts in Thousands

	2024	2023	2024 % of Total	 crease 1 2023 (\$)	Increase from 2023 (%)
Interest income loans Interest and investment income	\$ 14,986 25,321	\$ 20,237 21,975	37.2% 62.8%	\$ (5,251) 3,346	-25.9% 15.2%
Total revenues	\$ 40,307	\$ 42,212	100.00%	\$ (1,905)	-4.5%

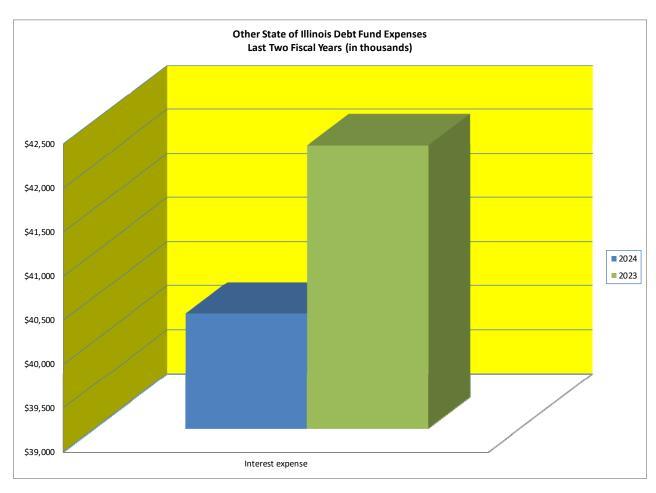


### Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

Interest expense in the fund totaled \$40.3 million, which is a decrease of \$1.9 million or 4.5%, from fiscal year 2023. The decrease is attributable to the retirement of SRF Bonds. Other financial activity of these State agencies is included on the financial statements of the primary government.

#### Amounts in Thousands

	2024	2023	2024 % of Total	fre	Increase om 2023 (\$)	Increase from 2023 (%)
Interest expense	\$ 40,307	\$ 42,212	100.0%	\$	(1,905)	-4.5%
Total expenses	\$ 40,307	\$ 42,212	100.0%	\$	(1,905)	-4.5%



Nonmajor Funds - As of June 30, 2024, the Authority's nonmajor funds in aggregate reported unrestricted net position of \$5.1 million and restricted net position of \$64.9 million, for a total net position of \$70.0 million. The net position restricted in the nonmajor funds is for locally held agricultural guarantees, public safety, and low-income community investments.

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

#### **Economic Factors, Decisions and Conditions**

<u>All Funds</u> - The Authority reports an ending Fiscal Year 2024 net position of \$132.1 million, which represents an increase of \$5.8 million, or 4.6% from the previous fiscal year. The increase in the Authority's net position in Fiscal Year 2024 resulted from:

- A \$1.6 million grant from the Illinois Department of Commerce and Economic Opportunity ("DCEO")
  for the State Small Business Credit Initiative ("SSBCI") from the United States Department of
  Treasury ("UST") primarily to be used to make participation loans under the SSBCI program,
- A \$5.5 million increase in investment income.
- A \$1.3 million total operating loss from the General Operating Fund and Other Non-Major Funds

The Authority receives revenues from investment income, fees from the issuance of conduit bonds, generally federally tax-exempt as well as the occasional issuance of taxable conduit bonds, and interest on outstanding loans. Other than Property Assessed Clean Energy ("PACE") bonds and the occasional taxable conduit bond, the economic benefit of conduit bonds issued by the Authority is federal, not State. Interest paid on conduit bonds qualified under the federal tax code is exempt from federal income tax, generally resulting in a lower interest rate for the conduit borrower and federally tax-exempt income for the bondholder. Conduit bond debt does not constitute indebtedness or an obligation, general or moral, or a pledge of the full faith or a loan of credit of the Authority, the State, or any political subdivision thereof.

Fiscal Year 2024 saw generally higher interest rates than in the recent past. The higher interest rate environment resulted in increased investment revenues for the Authority's funds. With the generally higher interest rate environment, likely due to the increased spread between taxable rates (generally higher) and federally tax-exempt rates (generally lower than taxable) the Authority's Fiscal Year 2024 issuance volume of conduit bonds was also higher than in Fiscal Year 2023.

In Fiscal Year 2024, the Authority issued more than \$2.2 billion in conduit (nearly all federally tax-exempt) bonds across a variety of economic sectors and statutory project definitions. Examples of such conduit financings in Fiscal Year 2024 include the issuance of solid waste disposal bonds for *LRS Holdings, LLC* and *Waste Management, Inc.*, and the issuance of qualified 501(c)(3) bonds for *The Carle Foundation* and *City of Hope*, among others. Notably, the Authority also approved a bond resolution for *The University of Chicago* in an aggregate principal amount not to exceed \$1.9 billion. On November 7, 2024, *The Bond Buyer* named this University of Chicago transaction as the Midwest Region Deal of the Year. Additionally, in Fiscal Year 2024, the Authority for the first time served as conduit issuer on a synthetic lease financing for *The University of Chicago Medical Center* and *Mizuho America Leasing LLC*. The Authority also closed its second bond issuance in two years for *Clark-Lindsey Village, Inc.* and *Clark-Lindsey Holdings, Inc.* to finance the next phase of the master campus plan for their life plan continuing care retirement community in Urbana, Illinois. *Sarah Bush Lincoln Health Center* also returned to the Authority's agenda in Fiscal Year 2024 to finance new money projects. The Authority also issued five beginning farmer bonds across five counties in Illinois, thus financing the acquisition of new farmland totaling two hundred ninety-five acres.

Taxable PACE bonds, issued by the Authority under the PACE Act and in accordance with the Act, continue to be an emerging conduit financial product for the Authority. Commercial Property Assessed Clean Energy ("C-PACE") financing provides enhanced security for the lender compared to the security provided by a mortgage, represented by a special assessment lien on parity with a property tax without relying on any federal or State public subsidy, and generally a lower interest rate for the borrower. As discussed in prior

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

audits, C-PACE financing is a focus of the Authority's role as the State's Climate Bank. All record owners that utilize C-PACE financing are new borrowers to the Authority.

The federal Tax Cuts and Jobs Act of 2017 ("TCJA") continued to generally negatively impact the conduit bond issuance and thus the Authority's revenues and its ability to fulfil its essential public function. The Authority responded to the adverse impact of TCJA by beginning its *Transformation Initiative* in February 2018, which then evolved into the *Climate Process* in February 2020. Despite COVID-19 disruptions, work continued under the *Transformation Initiative/Climate Process* resulting in the Climate and Equitable Jobs Act ("CEJA"; Public Act 102-662) designating the Authority as the Illinois Climate Bank on September 15, 2021.

TCJA and the COVID-19 Pandemic exacerbated existing negative trends with respect to the issuance of conduit bonds across the Authority's various economic sectors. Not-for-profit healthcare traditionally is a major driver of the Authority's conduit bond issuance volume and revenues. The aftermath of the COVID-19 Pandemic has continued to generally challenge the healthcare, senior living, and nonprofit sectors. The long and ongoing national trend towards consolidation in the non-profit healthcare sector as well as the shift from traditional hospital-based care to lower cost alternatives such as urgent or ambulatory care, has reduced the number of individual potential healthcare borrowers with projects that qualify for federally tax-exempt conduit bonds.

Not-for-profit education, both at the college/university level and the pre-K through grade 12 levels, continues to be strained due to rising costs/tuition and declining demographic trends.

Other than the ongoing negative impact of TCJA on federally tax-exempt conduit bonds, changes to federal tax law did not materially impact the Authority during the reporting period.

Working with private lenders and in its role as the Climate Bank, the Authority closed five participation loans in the aggregate amount of approximately \$3 million using its General Funds and SSBCI funds.

The Authority's designation as the Illinois Climate Bank allowed it to pursue federal funding opportunities and financial assistance which became available through federal legislation such as the American Rescue Plan ("ARPA"), Bipartisan Infrastructure Law ("BIL"), and the Inflation Reduction Act ("IRA"). Federal funding and other resource opportunities through ARPA, BIL, and IRA could be positive for the Authority's balance sheet and its ability to fulfill its essential public function. In Fiscal Years 2023 and 2024, the Authority applied for or participated in multiple competitive and formula federal funding opportunities. During the reporting period, the Authority received notice of award for approximately \$156 million from the United States Environmental Protection Agency ("USEPA") Greenhouse Gas Reduction Fund ("GGRF") Solar for All competition ("SFA"), \$16 million from the United States Department of Energy ("USDOE") 40101(d) Grid Resilience Grant ("Grid"), \$0.6 million from the USDOE Resilient and Efficient Codes Implementation ("RECI") grant, \$14.4 million from the USDOE Energy Efficiency Revolving Loan Fund ("EE RLF") through the Illinois Environmental Protection Agency ("IEPA"), and \$15 million the United States Department of Transportation ("USDOT") Charging and Fueling Infrastructure program ("CFI"). The Authority also expects to receive over \$108 million as a sub-awardee of the Coalition for Green Capital's winning \$5 billion USEPA GGRF National Clean Investment Fund ("NCIF") application and approximately \$57 million as a sub-awardee from the IEPA's winning \$430 million Climate Pollution Reduction Grants application. Through the American Rescue Plan ("ARPA"), Illinois is eligible to receive up to \$354.6 million through the reauthorized SSBCI formula funding from the UST, and the Authority anticipates receiving up to \$20 million via a grant agreement from DCEO for SSBCI funding. Of the approximately \$390 million in federal funding awards through media releases and/or notices of awards, of which it has received \$14.4

Management's Discussion and Analysis (unaudited) (Continued) June 30, 2024

million from USDOE EE RLF and \$6.5 million in DCEO SSBCI funds for a total of \$20.9 million in federal grants funds as of the end of Fiscal Year 2024.

The Authority anticipates using the allowable administrative provisions of these one-time federal funds to materially increase the Authority's FY 2025 Operating Budget to expand and strengthen staff capacity and expertise, enhance IT (and associated hardening and enhancement), and buttress governance and accountability.

As an outcome of the election on November 5, 2024, there could be material changes with respect to federal tax law impacting the Authority, the anticipated receipt of federal funds by the Authority, and additional federal financial assistance through or facilitated by the Authority as well as potential changes to State law impacting the Authority. If such material changes occur after the date this document is finalized and before the execution of the audit management representation letter, such changes along with any other material changes will be reflected in the Subsequent Events notes in this audit.

During this fiscal year, the Authority did not receive any State appropriations from the Illinois General Assembly in connection with CEJA, or to support its operations, products, and programs<sup>1</sup>.

#### **Requests for Information**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Authority's finances and to show the Authority's accountability for the funds it receives. Additional details may be requested by mail at the following address:

Illinois Finance Authority Department of Finance 160 N. LaSalle Street Suite S-1000 Chicago, Illinois, 60601

Or visit our website at: <a href="https://www.il-fa.com/public-access/financial-reports/2024">https://www.il-fa.com/public-access/financial-reports/2024</a> for a complete copy of this report and other financial information.

<sup>&</sup>lt;sup>1</sup> The Authority's locally held General Fund represents both retained earnings since the creation of the Authority and funds transferred by operation of law from predecessor entities, both effective as of January 1, 2004. See, Public Act 93-205. The following Authority funds originated in legacy appropriations: (1) Illinois Housing Partnership, originally appropriated to predecessor, Illinois Development Finance Authority ("IDFA"); (2) Industrial Project Insurance Bond Fund, originally appropriated to predecessor, IDFA; (3) Illinois Agricultural Loan Guarantee Fund – with State Treasury, originally appropriated to predecessor, Illinois Farm Development Authority; (4) Illinois Farmer Agribusiness Loan Guarantee Fund – with State Treasury, originally appropriated to predecessor, Illinois Farm Development Authority; (5) Fire Truck Revolving Loan Fund; Public Act 097-091 with prior legislation, and (6) Ambulance Revolving Loan Fund; Public Act 097-091, with prior legislation.

### Statement of Net Position June 30, 2024

June 30, 2024	General Operating Fund	Other State of Illinois Debt Fund	Nonmajor Funds		Total susiness-Type Activities
SSETS					
Current assets:					
Current unrestricted assets:					
Cash and cash equivalents	\$ 40,708,434	\$ -	\$ 3,734,750	\$	44,443,184
Investments	10,618,374	-	1,206,418		11,824,792
Accounts receivable, net	12,101	-	-		12,10°
Loans receivable, net	346,704	-	-		346,704
Accrued interest receivable	193,366	-	9,909		203,275
Bonds and notes receivable	519,400	-	-		519,400
Due from primary government	64,037	-	-		64,037
Due from other funds	45,018	-	-		45,018
Prepaid expenses	91,693	-	-		91,693
Total current unrestricted assets	52,599,127	-	4,951,077		57,550,204
Current restricted assets:					
Cash and cash equivalents	19,536,112	199,643,535	24,382,773		243,562,420
Investments	-	213,513,926	3,654,536		217,168,46
Securities lending collateral equity with the State Treasurer	-	-	4,090,000		4,090,00
Accrued interest receivable	-	640,059	57,463		697,52
Loans receivable, net	-	-	2,324,327		2,324,32
Total current restricted assets	19,536,112	413,797,520	34,509,099		467,842,73
Total current assets	72,135,239	413,797,520	39,460,176		525,392,935
Noncurrent assets:					
Noncurrent unrestricted assets:					
Accrued interest receivable	512,717	-	-		512,717
Loans receivable, net	6,306,283	-	-		6,306,28
Bonds and notes receivable	3,165,147	-	-		3,165,147
Capital assets, net of accumulated depreciation	287	-	-		28
Subscriptions, right-of-use	14,516	-	-		14,516
Total noncurrent unrestricted assets	9,998,950	-	-		9,998,950
Noncurrent restricted assets:					
Cash and cash equivalents	-	-	20,700,089		20,700,089
Accrued interest receivable	-	-	79,000		79,000
Loans receivable, net	-	-	13,906,005		13,906,00
Bonds and notes receivable from primary government	-	1,323,222,735	-		1,323,222,73
Total noncurrent restricted assets	-	1,323,222,735	34,685,094		1,357,907,829
Total noncurrent assets	9,998,950	1,323,222,735	34,685,094		1,367,906,779
Total assets	\$ 82,134,189	\$ 1,737,020,255	\$ 74,145,270	\$	1,893,299,714

(Continued)

State of Illinois Illinois Finance Authority (A Component Unit of the State of Illinois)

## Statement of Net Position (Continued) June 30, 2024

June 30, 2024	Oper	eral ating nd	Other State of Illinois Debt Fund			lonmajor Funds	Ві	Total Business-Type Activities	
LIABILITIES									
Current liabilities:									
Payable from unrestricted current assets:									
Accounts payable	\$	179,535	\$	-	\$	1,893	\$	181,428	
Accrued liabilities		121,287		-		-		121,287	
Due to employees		87,380		-		-		87,380	
Due to primary government		1		-		-		1	
Unearned revenue, net of accumulated amortization		62,500		-		-		62,500	
Total current liabilities payable from									
unrestricted current assets		450,703		-		1,893		452,596	
Payable from restricted current assets:									
Accounts payable		-		-		5,692		5,692	
Due to other funds		-		-		45,018		45,018	
Obligation under securities lending of the State Treasurer		-		-		4,090,000		4,090,000	
Accrued interest payable		-	36,	073,731		-		36,073,731	
Bonds and notes payable, primary government		-	109,	330,000		-		109,330,000	
Unearned revenue, net of accumulated amortization	19	,537,712		-		-		19,537,712	
Other liabilities		-		106,124		-		106,124	
Total current liabilities payable from									
restricted current assets		,537,712		509,855		4,140,710		169,188,277	
Total current liabilities	19	,988,415	145,	509,855		4,142,603		169,640,873	
Noncurrent liabilities:									
Payable from unrestricted noncurrent assets:									
Noncurrent payables		585		-		-		585	
Total noncurrent liabilities payable from									
unrestricted noncurrent assets		585		-		-		585	
Payable from restricted noncurrent assets:									
Bonds and notes payable, primary government		-	1,402,	765,000		-		1,402,765,000	
Unamortized bond premium		-	188,	745,400		-		188,745,400	
Total noncurrent liabilities payable from									
restricted noncurrent assets		-		510,400		-		1,591,510,400	
Total noncurrent liabilities		585	1,591,	510,400		-		1,591,510,985	
Total liabilities	19	,989,000	1,737,	020,255		4,142,603		1,761,151,858	
NET POSITION									
Investment in capital assets		14,803		-		-		14,803	
Restricted for:									
Industrial revenue debt and agricultural guarantees		-		-		13,579,163		13,579,163	
Public safety loans		-		-		30,550,666		30,550,666	
Agricultural and rural development loans		-		-		20,779,089		20,779,089	
Unrestricted		,130,386				5,093,749		67,224,135	
Total net position	\$ 62	,145,189	\$	-	\$	70,002,667	\$	132,147,856	

See accompanying notes to the basic financial statements.

State of Illinois Illinois Finance Authority (A Component Unit of the State of Illinois)

## Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2024

	General Operating Fund	S	Other state of Illinois Debt Fund	Nonmajor Funds	Ві	Total usiness-Type Activities
Operating revenues:						
Closing fees	\$ 2,279,781	\$	-	\$ -	\$	2,279,781
Annual fees	180,915		-	-		180,915
Administrative service fees	103,331		-	-		103,331
Application fees	25,000		-	-		25,000
Miscellaneous fees	464		-	-		464
Interest income - loans	1,039,848		14,985,691	143,045		16,168,584
Bad debt recoveries	2,931		-	-		2,931
Other revenue	2,089		-	-		2,089
Total operating revenues	3,634,359		14,985,691	143,045		18,763,095
Operating expenses:						
Employee related expenses	2,046,953		_	_		2,046,953
Professional services	2,449,176		-	26,501		2,475,677
Occupancy costs	190,049		-	-		190,049
General and administrative	304,395		-	-		304,395
Interest expense	259		40,306,492	-		40,306,751
Bad debt expense	25,967		-	-		25,967
Depreciation and amortization	30,972		-	-		30,972
Total operating expenses	5,047,771		40,306,492	26,501		45,380,764
Operating (loss) income	(1,413,412)		(25,320,801)	116,544		(26,617,669)
Nonoperating revenues:						
Transfers of funds and interest in program						
from the State of Illinois	_		_	22,464		22,464
Grant Income	1,609,268		_	, -		1,609,268
Interest and investment income	2,852,433		25,320,801	2,617,484		30,790,718
Total nonoperating revenues	4,461,701		25,320,801	2,639,948		32,422,450
Change in net position	3,048,289		-	2,756,492		5,804,781
Net position - beginning of year	 59,096,900		-	67,246,175		126,343,075
Net position - end of year	\$ 62,145,189	\$	-	\$ 70,002,667	\$	132,147,856

See accompanying notes to the basic financial statements.

#### Statement of Cash Flows For the Year Ended June 30, 2024

	General Operating Fund	Other te of Illinois Nonmajor Debt Fund Funds		-	Total Business-Type Activities	
Cash flows from operating activities: Cash received for fees and other Cash payments for employee services Cash payments to suppliers for goods and services Net cash used in operating activities	\$ 2,760,914 (2,070,945) (3,327,961) (2,637,992)	\$ - - - -	\$	- (23,615) (23,615)	\$ 2,760,91 (2,070,94 (3,351,57 (2,661,60	·5) '6)
Cash flows from noncapital financing activities: Bonds and notes principal payments Interest payments Permanent capital transfer from the State Grant income Due from other funds Due to other funds Net cash provided by (used in) noncapital financing activities	- - 21,196,719 (45,018) -	(107,424,997) (76,293,941) - - - -		22,464 - (144,565) 189,583	(107,424,99 (76,293,94 22,46 21,196,71 (189,58 189,58	1) 34 9 33)
	21,151,701	(183,718,938)		67,482	(162,499,75	5)
Cash flows from capital and related financing activities: Lease payments Subscription payments Net cash used in capital and related financing activities	(17,952) (13,618) (31,570)	- - -		- - -	(17,95 (13,61 (31,57	<u>8)</u>
Cash flows from investing activities: Purchase of investments Maturity and sales of investments Interest and dividends on investments Cash received for interest on loans Cash received on loans receivable and guarantees Cash payments on loans receivable and guarantees Net cash provided by (used in)	(8,339,677) 44,506,748 2,270,803 366,385 4,186,234 (2,999,186)	1,675,234,656) 1,674,757,019 24,554,093 14,985,691 406,835,072 (465,622,566)		(3,435,179) 13,826,612 2,395,747 147,681 4,714,200 (2,264,576)	(1,687,009,51 1,733,090,37 29,220,64 15,499,75 415,735,50 (470,886,32	9 3 57 6 28)
investing activities	 39,991,307	(19,725,347)		15,384,485	35,650,44	5_
Net increase (decrease) in cash and cash equivalents	58,473,446	(203,444,285)		15,428,352	(129,542,48	7)
Cash and cash equivalents - beginning of year	1,771,100	403,087,820		33,389,260	438,248,18	0
Cash and cash equivalents - end of year	\$ 60,244,546	\$ 199,643,535	\$	48,817,612	\$ 308,705,69	3

(Continued)

Statement of Cash Flows (Continued) For the Year Ended June 30, 2024

	General Operating Fund		Other State of Illinois Debt Fund		Nonmajor Funds		Total Business-Type Activities	
Reconciliation of operating (loss) income to net cash								
used in operating activities:								
Operating (loss) income	\$	(1,413,412)	\$	(25,320,801)	\$	116,544	\$	(26,617,669)
Adjustments to reconcile operating (loss) income								
to net cash used in operating activities:								
Depreciation and amortization		3,984		-		-		3,984
Interest on loans		(1,039,848)		(14,985,691)		(143,045)		(16,168,584)
Interest expense		259		40,306,492		-		40,306,751
Bad debt recoveries		(2,931)		-		-		(2,931)
Bad debt expense		25,967		-		-		25,967
Changes in assets and liabilities:								
Accounts receivable		169,334		-		-		169,334
Prepaid expenses		(17,185)		-		-		(17,185)
Accounts payable and accrued liabilities		(354,393)		-		2,886		(351,507)
Due to employees		(9,767)		-		-		(9,767)
Net cash used in operating activities	\$	(2,637,992)	\$	-	\$	(23,615)	\$	(2,661,607)

See accompanying notes to the basic financial statements.

Statement of Fiduciary Net Position - Custodial Fund June 30, 2024

	Metro Eas Police Distr Commissio Fund	ict
Assets		
Current assets:		
Cash and cash equivalents	\$ 5	,104
Net Position		
Net position	\$ 5	,104

See accompanying notes to the basic financial statements.

# Statement of Changes in Fiduciary Net Position - Custodial Fund June $30,\,2024$

	Metro East Police District Commission Fund			
Additions		_		
Fines	\$	46		
Total additions		46		
Deductions		-		
Total deductions				
Net increase in fiduciary net position		46		
Net position - July 1, 2023		5,058		
Net position - June 30, 2024	\$	5,104		

See accompanying notes to the basic financial statements.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies

# Reporting Entity

The Illinois Finance Authority ("Authority") is a body politic and corporate created on July 17, 2003, by Public Act 93-205, effective January 1, 2004. Public Act 93-205 consolidated seven of the State's existing finance authorities into the Authority. The Authority succeeded to the rights and duties of the existing finance authorities as of January 1, 2004. Public Act 93-205 also repealed the existing finance authorities' authorizing legislation. The Authority is composed of 15 volunteer Members appointed by the Governor and confirmed with the advice and consent of the Senate. The Governor directly appoints the Authority Chair.

Component units are separate legal entities for which the primary government is legally accountable. The Authority is a component unit of the State of Illinois for financial reporting purposes because its exclusion would cause the State's financial statements to be misleading. These financial statements are included in the State's Annual Comprehensive Financial Report. The Authority reports one blended component unit, the Illinois C-PACE Open Market Initiative Fund NFP, which is presented as a nonmajor fund beginning in Fiscal Year 2023, as the Authority is the sole member of the corporation that compromises the activity of the fund.

# Basis of Presentation

The accounts of the Authority are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, net position, revenues, transfers, and expenses, as appropriate. The emphasis on fund financial statements is on major proprietary funds (enterprise), with each fund displayed in a separate column. All remaining proprietary funds are aggregated and reported as nonmajor funds. The Authority has the following major proprietary funds:

General Operating Fund - This fund of the Authority receives all revenues from program applications. All administrative expenses for establishing and monitoring the Authority's programs are paid out of this fund as set forth in the Illinois Finance Authority Act (20 ILCS 3501/801-40(j)). It is made up of the following programs:

- General Fund Accounts for the main operations of the Authority;
- Local Government Borrowing Fund Accounts for monies received from local governments formerly participating in the Illinois Rural Bond Bank Program;
- Deferred Action for Childhood Arrivals Accounts for monies held for the purposes of providing student loans for eligible applicants to medical and dental schools in Illinois;
- State Small Business Credit Initiative (SSBCI) Accounts for monies received through a DCEO grant for the purpose of providing participation loans for eligible applicants; and
- Energy Efficiency Revolving Loan Fund Program (EE RFL) Accounts for monies received through an IEPA intergovernmental agreement for the purpose of providing loans for eligible applicants.

Other State of Illinois Debt Fund - Each bond issue is comprised of several accounts as required by the bond indenture. The accounts of the State of Illinois agencies and component unit bond issues have been aggregated and reported as the Other State of Illinois Debt Fund. These are non-appropriated accounts maintained by the trustee. The purpose of the fund is to collect bond proceeds, purchase participating institutions' securities, and remit bond issuance costs paid for with bond proceeds. The fund also collects interest and principal payments from the participating institutions and makes payments on the bonds payable.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

Metro East Police District Fund - In accordance with the Metro East Police District Act (70 ILCS 1750/15) and the Illinois Finance Authority Act (20 ILCS 3501/825-115), the Authority established the Metro East Police District ("Fund"), a fiduciary custodial fund of the Authority. All moneys received by the Metro East Police District Commission ("Commission") were deposited into the Fund. The Authority and the Commission entered into an Intergovernmental Agreement to use the moneys deposited into the Fund solely for the purposes set forth in Public Act 97-0971. Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government. Fiduciary funds include pension trust funds, private-purpose trust funds, investment trust funds, and custodial funds.

Custodial funds, such as the Fund are used to report resources held in a purely custodial capacity. Custodial funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments. The Metro East Police District Act, Public Act 97-971, was repealed by operation of law on December 31, 2019. Public Act 97-971 did not provide for a successor entity following the repeal of this Act. The Authority maintains the remaining funds in the amount of \$5,104 in a custodial capacity until such time as the General Assembly provides further direction to the Authority with respect to the disposition of the remaining funds originally authorized under Public Act 97-971. Neither the Authority Act nor Public Act 97-971 grant power to the Authority to use or direct the remaining funds following the repeal of Public Act 97-971.

Illinois C-Pace Open Market Initiative NFP Fund was formed on April 20, 2022, to (i) administer property assessed clean energy programs (each a "PACE Program") as authorized pursuant to the Property Assessed Clean energy act, 50 ILCS 50/1 et.seq, as amended (the "PACE Act") on behalf of or at the discretion of counties and municipalities throughout the Illinois in order to finance or refinance "energy projects" (as defined in the PACE Act), and (ii) to aid in all respect with providing financial assistance, programs, and products to finance and otherwise develop and facilitate opportunities to develop clean energy and provide clean water, drinking water, and wastewater treatment in Illinois.

# Basis of Accounting

The Authority's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies (Continued)

# Assets, Liabilities, and Net Position

Cash, Cash Equivalents and Investments

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of 90 days or less at time of purchase. Cash equivalents consist principally of Money Market Mutual Funds and repurchase agreements and are stated at cost. Per the Authority's investment policy, safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio. The objective will be to preserve the investment principal by minimizing credit and interest rate risk, provide liquidity for working capital needs and grow unencumbered portfolio balances through prudent management.

# Restricted Assets

Certain resources have been classified as restricted assets on the Statement of Net Position because their use is limited by applicable bank and loan agreements. For additional disclosures, see Note 3 – cash, deposits and investments, Note 9 - long-term obligations and Note 11 - commitments and contingencies.

# Investments

Investments in marketable securities are reported at fair value (see note 4 for more information).

# Issuance Costs and Premium and Revenue

Since 2013, the Authority received premiums on its Illinois Environmental Protection Agency Clean Water Bonds of \$435,352,165. The Authority is amortizing issuance premiums using the effective interest method on all issued bond series except for the State of Illinois Revolving Fund, Series 2013 (Clean Water Initiative). The State of Illinois Revolving Fund, Series 2013 (Clean Water Initiative) uses the bond outstanding method, which approximates the effective interest method. Amounts are presented net of accumulated amortization in the Statement of Net Position. In accordance with GASB statement No. 65, bond issuance costs and the bond issue related fee revenues are not deferred or amortized but recognized in the current periods.

Activity related to unamortized premium for the year ended June 30, 2024, consisted of the following:

Balance			Balance
June 30, 2023	Additions	Deletions	June 30, 2024
\$ 222,047,222	\$ -	\$ (33,301,822)	\$ 188,745,400

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies (Continued)

# Assets, Liabilities, and Net Position (Continued)

Interfund Transactions

The Authority has the following types of interfund transactions:

<u>Loans and Advances</u> – This represents amounts provided with a requirement for repayment. Interfund loans are reported as interfund receivables (i.e. due from other funds) in lender funds and interfund payables (i.e. due to other funds) in borrower funds.

<u>Reimbursements</u> – This represents repayments from the funds responsible for particular expenses to the funds that initially paid for them. Reimbursements are reported as expenses in the reimbursing fund and as a reduction of expenses in the reimbursed fund.

<u>Transfers</u> – This represents amounts provided to other funds which will not be repaid.

# Capital Assets

Capital assets, which include property and equipment, are reported at historical cost. Capital assets are depreciated using the straight-line method. Depreciation of property and equipment used by the Authority is charged as an expense against the Authority's General Operating Fund. Capital assets and accumulated depreciation is reported in Note 8 to the financial statements.

Capitalization thresholds and the estimated useful lives are as follows:

Assets	Threshold	Years
Furniture and equipment	\$500	5
Computer equipment	\$5,000	5
Software	\$10,000	3

# Vacation and Sick Leave

The Authority's current vacation and sick leave pay policy, effective July 1, 2011, provides for employees to earn vacation pay at a rate based upon the employee's length of service with the Authority. Vacation time is accrued monthly and employees are allowed to accumulate vacation time up to one and half times their annual vacation allowance. Once an employee has accumulated the maximum amount of vacation days, the employee will no longer accrue any further vacation days. Vacation days will resume accruing once the employee uses accumulated vacation days.

Earned vacation days are accrued at fiscal year-end for financial statement purposes and recorded as Due to Employees in the Statement of Net Position in the General Operating Fund. Sick leave earned by employees must be taken during the fiscal year and cannot be accumulated and carried over to the next fiscal year.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies (Continued)

# Assets, Liabilities, and Net Position (Continued)

Activity related to accrued vacation leave for the year ended June 30, 2024, consisted of the following:

Balance							Balance	Due Within			
Jun	June 30, 2023 Earned		Paid	June 30, 2024			One Year				
Φ.	07.447		70.044	Φ.	(00.400)	Φ.	07.000	_	07.000		
\$	97,147	\$	73,341	\$	(83,108)	\$	87,380	\$	87,380		

Full-time employees are awarded five full days of paid sick leave for use in that year. Full-time employees hired between July 1st and December 31st will receive five full days of paid sick leave for use in that year. Full-time employees hired between January 1st and June 30th will receive three full days of paid sick leave.

# Healthcare Benefits

The Authority offers healthcare, dental, and vision benefits to employees and their dependents. Employees can choose either an HMO plan or a PPO plan. The Authority pays for a percentage of the cost of the premium ranging from 82.50% for employees choosing family coverage to 90% for employees choosing coverage for themselves only. The employees pay the remaining premium cost.

The Authority's retirees are not eligible to participate in the Authority's healthcare plan. Thus, the Authority does not have a post-employment benefit obligation.

# Termination Benefits

Termination, or severance benefits, are specified and detailed in separation agreements between the Authority and former employees. These benefits may include continued payments of the employee's salary for a specified duration of time. The cost of these benefits is calculated based on the employee's last salary amount and includes salary related costs (e.g. Social Security and Medicare tax). No termination and/or severance payments were authorized or disbursed in Fiscal Year 2024.

#### Net Position

In the financial statements, net position is displayed in three components as follows:

<u>Investment in Capital Assets</u> - This component consists of capital assets, net of accumulated depreciation less associated liabilities. As of June 30, 2024, the Authority had investments in capital assets of \$14,803.

Restricted - This component consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Authority's policy to use restricted resources first, then unrestricted resources when they are needed. As of June 30, 2024, the Authority had restricted net position of \$64,908,918 of which is restricted by State law.

<u>Unrestricted</u> - This component consists of all other net position that do not meet the definition of "restricted" or "investment in capital assets." As of June 30, 2024, the Authority had unrestricted net position of \$67,224,135.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies (Continued)

# Classification of Revenues

The Authority has classified its revenues as either operating or nonoperating. Operating revenue includes activities that have the characteristics of exchange transactions including interest on loans, application fees, annual fees, and administrative service fees. Nonoperating revenue includes activities that have the characteristics of non-exchange transactions or activities that are ancillary to the operations of the Authority, including interest and investment income.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# Conduit Debt Obligations

In accordance with the Illinois Finance Authority Act (20 ILCS 3501/801-40(c)), the Authority issues limited obligation revenue bonds and participated in lending and leasing agreements to provide low-cost financing to businesses, agribusinesses, health care facilities, educational facilities, municipalities, and other organizations in order to stabilize and strengthen the Illinois economy in areas of job creation and job retention. The bonds and leases are secured by the property financed. Upon repayment of the debt, ownership of the acquired facilities transfers to the entity served by the issuance. In regards to these conduit issuances, neither the Authority or the State, nor any political subdivision thereof, is obligated in any manner for repayment of the debt. Accordingly, the bonds and leases are not reported as liabilities in the Authority's basic financial statements. As of June 30, 2024, the aggregate amount of conduit debt outstanding is approximately \$21.99 billion.

# Adopted Accounting Standard

During Fiscal Year 2024, the Authority adopted the following governmental accounting standards:

• GASB Statement No. 99, Omnibus 2022. This Statement addresses practice issues that have been identified during implementation and application of certain GASB Statements and accounting and financial reporting for financial guarantees. The Statement addresses a variety of topics. This Statement will enhance comparability in the application of accounting and financial reporting requirements and will improve the consistency of authoritative literature. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022 except for the requirements related to financial guarantees and the classification and reporting of derivative instruments which are effective for reporting periods beginning after June 15, 2023.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 1. Summary of Significant Accounting Policies (Continued)

New Accounting Standards

• GASB Statement No. 100, Accounting Changes and Error Corrections-An Amendment of GASB Statement No. 62. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. It will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections. The requirements of this Statement are effective for accounting changes and error corrections made in reporting periods beginning after June 15, 2023.

Accounting standards the Authority is currently reviewing for applicability and potential impact on the financial statements include:

- GASB Statement No. 101, Compensated Absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023, and all reporting periods thereafter.
- GASB Statement No. 102, Certain Risk Disclosures. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The disclosures will provide users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter.
- GASB Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a governments accountability. The Statement also addresses certain application issues. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter.
- GASB Statement No. 104, Disclosure of Certain Capital Assets. The objective of this Statement is to provide users of governmental financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures. Lease assets recognized in accordance with Statement No. 87, and intangible right of-to-use assets recognized in accordance with Statement No. 94, should be disclosed separately by major class of underlying asset in the capital assets note disclosures. Subscription assets recognized in accordance with Statement No. 96, should also be separately disclosed. In addition, the Statement requires intangible assets other than those three types to be disclosed separately by major class and additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 2. Stewardship, Compliance and Accountability

The Authority does not receive any State-appropriated tax dollars to support its operations. The Authority supports its operations from fees charged when the Authority issues conduit, primarily federally tax-exempt bonds as well as from interest and fees collected from certain loans and investments. The Authority adopts an annual budget for the General Operating Fund at its June meeting in advance of the next fiscal year.

The Authority is the steward of two State of Illinois non-appropriated funds, the Illinois Agricultural Loan Guarantee Fund (Fund 994) and the Illinois Farmer Agribusiness Loan Guarantee Fund (Fund 205) held by the Illinois State Treasurer. Fund 994 and Fund 205 are restricted by State law and back the Authority's loan guarantee programs that support Illinois agriculture. The Authority is also the steward for the locally held Fire Truck Revolving Loan Fund and Ambulance Revolving Loan Fund also restricted by State law. The Authority administers the Illinois Housing Partnership Fund and the Industrial Project Insurance Fund which are locally held and restricted by State law.

The Authority participates in an annual financial audit and a biennial compliance examination conducted by the State of Illinois Office of the Auditor General. The Authority's full-time program of internal audit is conducted by the Bureau of Internal Audit of the Illinois Department of Central Management Services ("CMS") under an agreement between the Authority and CMS. It is an ongoing Authority priority to maintain and enhance appropriate internal controls and to appropriately comply with all regulatory and statutory mandates.

# Note 3. Cash, Deposits and Investments

# Cash, Deposits and Investments

Cash and investments as of June 30, 2024, are classified in the accompanying basic financial statements as follows:

Cash and cash equivalents - unrestricted	\$ 49,612,398
Cash and cash equivalents - fiduciary fund	5,104
Cash and cash equivalents - restricted current assets	238,393,206
Cash and cash equivalents - restricted noncurrent assets	20,700,089
Investments - unrestricted current assets	11,824,792
Investments - restricted current assets	217,168,462
Total	\$ 537,704,051
Cash and investments as of June 30, 2024, consist of the following:	
Deposits with financial institutions	\$ 14,461,820
Deposits with State of Illinois Treasurer	20,722,339
Investments	502,519,892
Total	\$ 537,704,051

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 3. Cash, Deposits and Investments (Continued)

# Allowable Investments

The Authority is permitted by the Illinois Finance Authority Act (20 ILCS 3501/801-30(a)) and by its investment policy to invest any of its funds in:

- U.S. Government securities, including securities of the federal agencies;
- b. Securities guaranteed by the federal government;
- Savings accounts, certificates of deposit, and time deposits in banks or savings and loans insured
  by the Federal Deposit Insurance Corporation (FDIC), with any deposits in excess of amounts
  insured by the FDIC collateralized;
- d. Short-term obligations of U.S. corporations with assets exceeding \$500,000,000 and rated investment grade and which mature not later than 180 days from the date of purchase, provided that such obligations do not exceed 10% of the corporation's outstanding obligations and no more than one-third of the Authority's funds are invested in such obligations;
- e. Money market mutual funds registered under the Investment Company Act of 1940, provided the portfolio is limited to either U.S. government or government-backed securities;
- f. Shares of other forms of securities legally issued by savings banks or savings and loan associations, if such securities are insured by the FDIC;
- g. Dividend-bearing share accounts, share certificate accounts or class of share accounts of a credit union, if insured under applicable law;
- h. The Illinois Funds;
- A fund managed, operated, and administered by a bank, subsidiary of a bank, or subsidiary of a bank holding company or uses the services of such an entity to hold, invest or advise on investments; and,
- i. Repurchase agreements of government securities.

In addition, the Authority is authorized by its enabling legislation to invest in obligations issued by any State, unit of local government, or school district that carry investment grade ratings, and equity securities of a registered investment company.

The Authority's investment policy excludes funds committed to credit enhancement, federally assisted programs, and funds held by bond trustees that are governed by the provisions of bond agreements. The allowable investments are as follows:

<u>Federally Assisted Programs</u> - Federally assisted program fund reserves and other cash shall be deposited in accounts in banks or other financial institutions. Such accounts will be fully covered by Federal Deposit Insurance Corporation or fully collateralized with U.S. Government obligations, and must be interest bearing.

Other State of Illinois Debt Fund - Investment of bond funds shall be made in investment obligations, including federal securities; bonds, notes, debentures, or similar obligations; interest-bearing savings accounts, interest-bearing certificates of deposit or interest-bearing deposits or any other investments constituting direct obligations of any bank, as defined by the Illinois Banking Act, which is fully insured by the Federal Deposit Insurance Corporation or collateralized with federal securities; short-term obligations of corporations organized in the U.S. with assets exceeding \$500,000,000; money market mutual funds registered under the Investment Company Act of 1940; short-term discount obligations of the Federal National Mortgage Association; shares or other forms of securities legally issuable by savings and loan associations; obligations the interest upon which is tax-exempt under Section 103 of the Internal Revenue Code; repurchase agreements of government securities; and any other investment which is permitted by the Bond Trust Indenture.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 3. Cash, Deposits and Investments (Continued)

# Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of fixed income investment securities, the more sensitive they are to changes in interest rates. The Authority manages its exposure to interest rate risk by basing its investment decisions regarding maturity dates and rates on an analysis of the Authority's short-, mid-, and long-term cash needs and keeping the portfolio sufficiently liquid to enable the Authority to meet its operating requirements. In addition, the Authority's investment policy limits any new investments to maturities of five years or less unless approved by the Executive Director.

As of June 30, 2024, the weighted average maturities of the Authority's investments were:

		Weighted Average
Investment Type	June 30, 2024	Maturity (in years)
U.S. Treasury notes	\$ 2,314,768	0.34
U.S. Treasury bills	152,231,219	0.10
U.S. Government agency securities	15,052,663	0.13
Money market mutual funds	273,154,564	N/A
Commercial paper	53,257,478	0.10
Corporate debt securities	6,137,126	0.14
Repurchase agreements	372,074	N/A
Total	\$ 502,519,892	

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 3. Cash, Deposits and Investments (Continued)

# Credit Risk

Generally, credit risk is the risk that an issuer of a debt investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Authority's investment policy on credit risk is limiting the investments to high rated securities and diversifying the portfolio to limit exposure.

Presented below is the rating as of year-end for each investment type:

			Ratings	
Investment Type	June 30, 2024	S&P	Moody's	Fitch
U.S. Treasury notes	\$ 2,314,768	AA+	Aaa	-
U.S. Treasury bills	152,231,219	AA+	Aaa	-
U.S. Government agency securities	15,052,663	AA+	Aaa	-
Money market mutual funds	215,569,269	AAA	Aaa	-
Money market mutual funds	57,585,295	-	-	AAAmmf
Commercial Paper	11,995,350	AAA	Aaa	-
Commercial Paper	1,489,819	AA-	A1	-
Commercial Paper	14,424,376	A+	A1	-
Commercial Paper	6,459,525	Α	A1	-
Commercial Paper	6,958,392	Α	Aa2	-
Commercial Paper	11,930,016	Α	A2	-
Corporate debt securities	322,670	A+	A1	-
Corporate debt securities	249,306	A+	A2	-
Corporate debt securities	671,583	Α	A1	-
Corporate debt securities	1,600,000	Α	A2	-
Corporate debt securities	1,106,366	A-	A1	-
Corporate debt securities	1,289,865	A-	A2	-
Corporate debt securities	897,336	A-	Baa1	-
Repurchase agreements	372,074	AAA	Aaa	-
Total	\$ 502,519,892			

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 3. Cash, Deposits and Investments (Continued)

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the concentration of an entity's investment in a single issuer. To reduce the risk of loss resulting in excess concentrations in a specific type, maturity, issuer or class of securities, the Authority's investment policy places the following restrictions on concentrations of investments:

- Certificates of deposit from any single financial institution may not comprise more than 20% of the Authority's portfolio or 5% of the financial institution's total deposits.
- Commercial paper purchases may not exceed 20% of the Authority's portfolio in total and 5% of Authority's portfolio in any single issuer's name.
- No investment category shall exceed 30% of the Authority's portfolio, with the exception of U.S. Treasury securities and cash equivalents, including certificates of deposits.

As of June 30, 2024, there were no investments in any one issuer (other than U.S. Treasury securities and external investment pools) that represented 5% or more of the total Authority investments.

# Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Authority will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Authority will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Authority's investment policy requires that any deposits in excess of amounts insured by the FDIC or SAIF (Savings Association Insurance Fund) be secured by an eligible form of collateral equal to 110% of the uninsured deposit. Eligible collateral instruments are any of the following:

- 1. U.S. Government securities;
- 2. Securities guaranteed by the federal government;
- 3. Obligations of the State of Illinois;
- 4. Letters of credit issued by the Federal Home Loan Bank of Chicago or equivalent entity; and,
- 5. Surety bonds issued by Municipal Bond Insurance Association ("MBIA") or equivalent entity.

Third party safekeeping is required for collateral items 1, 2, and 3 above. The Authority's investment policy does not specifically address the collateralization requirements for investments and the Authority was not exposed to this risk at year end as all investments are by the Authority's agent in the Authority's name.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 3. Cash, Deposits and Investments (Continued)

Custodial Credit Risk (Continued)

The Authority has entered into a repurchase agreement with Bank of America ("Bank"). Under the terms of this agreement, at the end of each business day, the Bank will sell the Authority government securities. The Bank promises to repurchase these same securities at the beginning of the next banking day for the amount invested plus interest. The interest rate is established each day by the Bank. If, on the maturity date, the Bank defaults on its obligation to repurchase the securities, the Bank will transfer the securities to a custodian to hold for the benefit of the Authority. If this occurs, the Authority could incur a loss if the value of the securities declines. At June 30, 2024, the Authority had invested \$372,074 under this agreement. The underlying securities are held by Bank of America's safekeeping department.

# Note 4. Fair Value Measurement

In accordance with GASB 72, the Authority's investments are measured and reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Investments are classified according to the following hierarchy.

Level 1 – Investments reflect prices quoted in active markets.

Level 2 – Investments reflect prices that are based on similar observable assets either directly or indirectly, which may include inputs in markets that are not considered to be active.

Level 3 – Investments reflect prices based upon unobservable sources.

The categorization of investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk.

Fair value of the Authority's U.S. Treasury notes, repurchase agreements, and money market mutual funds are determined by the Authority from observable market quotations as provided by the Authority's custodian bank.

Fair value of the Authority's U.S. Government agency securities, municipal debt and corporate debt securities are provided by its custodial bank. The prices are derived from inputs that are directly observable for an asset based on similar assets, as well as inputs that are not directly observable and are derived from observable market data.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 4. Fair Value Measurement (Continued)

The following table presents the Authority's fair value hierarchy for those assets measured at fair value on a recurring basis as of June 30, 2024.

Assets Investments	Total	L	Level 1		Level 2	Level 3	
U.S. Treasury notes	\$ 2,314	,768 \$	2,314,768	\$	-	\$	-
U.S. Treasury bills	152,231	,219 15	2,231,219		-		-
U.S. Government agency securities	15,052	,663	-		15,052,663		-
Commercial paper	53,257	,478	-		53,257,478		-
Corporate debt securities	6,137	,126	-		6,137,126		-
Repurchase agreements	372	,074	372,074		-		-
Money market mutual funds	273,154	,564 27	3,154,564		-		-
Total Investments	\$ 502,519	,892 \$ 42	8,072,625	\$	74,447,267	\$	-

# Note 5. Securities Lending Transactions

<u>Securities Lending Transactions</u>: The State Treasurer lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The State Treasurer has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the State Treasurer's securities to broker-dealers and banks pursuant to a form of loan agreement.

During fiscal year 2024, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

The State Treasurer did not impose any restrictions during fiscal year 2024 on the amount of the loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the State Treasurer with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the State Treasurer if Deutsche Bank AG loses any securities, collateral or investments of the State Treasurer in Deutsche Bank AG's custody. There were no losses during fiscal year 2024 resulting from a default of the borrowers or Deutsche Bank AG.

During fiscal year 2024, the State Treasurer and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The State Treasurer had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent.

The securities lending collateral received that was invested in repurchase agreements allocated to the Illinois Agricultural Loan Guarantee and Illinois Farmer Agribusiness Loan Guarantee Fund was \$2,292,000 and \$1,798,000, respectively, as of June 30, 2024.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 6. Bonds, Notes, Loans and Grants Receivable

The Authority administers a variety of lending programs including direct lending and participation loans. Bonds and notes receivable from local governmental units represent amounts loaned to the units through the purchase of their securities.

Illinois Housing Partnership Program - The Authority administers the Illinois Housing Partnership Program ("IHPP") which was established by the Illinois General Assembly in 1985 in order to finance the acquisition and renovation of multi-family housing units. The fund is also authorized to make loans per Public Act 100-919. On November 14, 2019, Senate Bill 1300 (Public Act 101-0610, effective date, January 1, 2020, "SB 1300") passed both chambers of the Illinois General Assembly. SB 1300 created two new investment funds: the Police Officers' Pension Investment Fund and the Firefighters' Pension Investment Fund. Through the creation of these funds, and the consolidation of the \$14.2 billion of associated pension assets, the downstate and suburban police and fire fund system went from 650 investment portfolios, to two. The Authority plays a critical role in consolidation of these funds. SB 1300 authorized the Authority to lend, and each of two funds to borrow, up to \$7.5 million in capital (for a combined total up to \$15 million) to be used for start-up expenses. Loans to the Police Officers' Pension Investment Fund and the Firefighters' Pension Investment Fund were made during the fiscal year 2020 through fiscal year 2022. Total loan outstanding as of June 30, 2024, was \$0.

Industrial Project Insurance Fund - The Authority administers the Industrial Project Insurance Fund which was established to give small and midsize businesses access to Industrial Revenue Bond funds at advantageous rates as set forth in Public Act 93-205 (as originally established by Public Act 83-965) (the Fund). The Fund is also authorized to make loans per Public Act 100-919. Additionally, the Industrial Project Insurance Fund is one of the funds allowed to originate loans to the Police Officers' Pension Investment Fund and the Firefighters' Pension Investment Fund under SB 1300. Loans to the Firefighters' Pension Investment Fund were made during fiscal year 2020 through fiscal year 2022. Total loan outstanding as of June 30, 2024, was \$0.

<u>Participation Loan Program</u> - The Authority allows for the purchase of a bank loan to finance the purchase of land and/or buildings or fixtures as well as the construction, or renovation of a building, and acquisition of machinery and equipment up to the lesser of \$500,000 or 50% of the project. By purchasing a participation of the bank at a lower interest rate than the borrower would receive on its own, the Authority requires the bank to pass savings directly to the borrower. The Authority participations are on a pro-rata 50/50 basis with the bank. Loans under this program carry a variable interest rate that is up to 100 basis points less than the bank's rate with maturity dates up to ten years. Total loans outstanding as of June 30, 2024, were \$1,659,320, not including the allowance for doubtful accounts of \$36,293. These loans are reported within the General Operating Fund.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 6. Bonds, Notes, Loans and Grants Receivable (Continued)

<u>Deferred Action for Childhood Arrivals (DACA) Loan Program</u> - The Deferred Action for Childhood Arrivals Loan Program is the Authority's direct loan pilot program designed to provide student loans for eligible applicants to medical and dental schools in Illinois. The loans are offered at zero percent interest provided a student meets a service obligation of practicing full-time in a qualified, medically underserved Illinois community in certain medical specialties for each year of medical school financed by the loan program. If the service obligation is not fulfilled, the interest rate of the loan increases to 10.82% retroactively to the date of each disbursement. Loan payments commence upon completion of a student's service obligation and full payment is due within 10 years of completion of the service obligation. There are no loan payments due yet under this program. This program was funded by \$1.6 million in unrestricted monies transferred from the Authority's General Operating Fund, in July 2014, and another \$1.2 million transferred in March 2016. Total loans outstanding as of June 30, 2024, were \$3,267,132, not including the allowance for doubtful accounts of \$81,930. These loans are reported within the General Operating Fund.

<u>Natural Gas Loan Program</u> - At a Special Board Meeting held on February 25, 2021, the Members of the Authority responded to Governor Pritzker's Gubernatorial Disaster Proclamation and a call to assist communities facing unprecedented spikes in natural gas prices during the month of February by passing a resolution authorizing the \$15,000,000 Local Government Energy Loan Program. This loan program allows impacted municipalities to spread the payment across a more manageable timeframe without placing an overwhelming burden on their residents or businesses. This loan program provides 1% interest rate loans and must be repaid within 3 years. In Fiscal Year 2021, 14 loans were issued for an aggregate amount of \$7,922,000. Total loans outstanding as of June 30, 2024, were \$0.

Fire Truck Revolving Loan Program - This program provides zero and low interest rate loans for the purchase of fire trucks by fire departments, fire protection districts, or township fire departments. Public Act 97-900, effective August 6, 2012, expanded this program to include loans for "brush trucks". Brush truck loans under the program will bear interest at 2% simple interest if both the chassis and the apparatus are built outside Illinois, 1% simple interest if either the chassis or the apparatus is built in Illinois, or zero interest if both the chassis and apparatus are built in Illinois. The loans to each department, district or township may not exceed \$350,000 and must be repaid within 20 years. A loan for the purchase of brush trucks may not exceed \$100,000 per truck. The program was originally funded by a transfer of \$19,000,000 from the State of Illinois and administered by the Authority, through a Locally Held Fund. This transfer of funds was converted to program interest for the Authority, as recorded on the financial statements for the fiscal year ended June 30, 2014. Current and future program transfers are funded from State of Illinois collections on outstanding loans and fines from traffic violations. Public Act 100-987, effective August 20, 2018, amended the Illinois Vehicle Code by repealing, among others, Sections 16-104d, and 16-104d-1 (625 ILCS 5/16-104d and 625 ILCS 5/16-104d-1). During the fiscal year, five new loans were issued for aggregate amount of \$1,750,000. Total loans outstanding as of June 30, 2024, were \$14,402,157 within the Locally Held Fire Truck Revolving Loan Fund, a nonmajor fund.

Ambulance Revolving Loan Program - This program provides zero and low interest rate loans for the purchase of ambulances by fire departments, fire protection districts, township fire departments, and non-profit ambulance services. The loans may not exceed \$200,000 and must be repaid within 10 years. The program was originally funded by an appropriation of \$4,000,000 received from the State of Illinois and administered by the Authority, through a Locally Held Fund. This transfer of funds was converted to program interest for the Authority, as recorded on the financial statements for the Fiscal Year ended June 30, 2014. Current and future program transfers are funded from State of Illinois collections on outstanding debt. During the fiscal year, three new loans were issued for aggregate amount of \$514,576. Total loans outstanding as of June 30, 2024, were \$1,828,175 within the Locally Held Ambulance Revolving Loan Fund, a nonmajor fund.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 6. Bonds, Notes, Loans and Grants Receivable (Continued)

<u>Local Government Financing Assistance Program</u> - This program provides financing to units of local government located in the State of Illinois by purchasing the securities of the local governments. These loans are typically used by the local governments to finance short-term financing needs until a longer term financing solution becomes available under the Bond Bank Lending Program. Total loans outstanding as of June 30, 2024, were \$3,684,547 in the General Operating Fund.

<u>Local Government Borrowing Program</u> - This program facilitates the financing needs of a broad array of governmental units located throughout the State. The loans are used by the local governments to finance long-term water and sewer infrastructure improvements and general capital improvement projects. The local government units make payments on the loans from taxes, revenues, rates, charges, or assessments, in an amount sufficient to pay the principal of and interest on its local government securities when due. This program was funded by the issuance of revenue bonds, which were fully paid off in a prior fiscal year. Total loans outstanding as of June 30, 2024, were \$459,706 in the General Operating Fund.

Loans with the Primary Government and Component Units of the State of Illinois - The Authority has provided financing to the State of Illinois and to component units of the State of Illinois. The loans under this program were used to expand capacity for and to fund the Illinois Clean Water and Drinking Water revolving loan program administered by the State of Illinois, Environmental Protection Agency. This program was funded by the issuance of revenue bonds. Further information on these revenue bonds can be found in Note 9 to the financial statements. The borrowers make payments in an amount sufficient to pay the principal of and interest on the bonds when due. Total loans outstanding as of June 30, 2024, were \$1,323,222,735 in the Other State of Illinois Debt Fund.

<u>Grants Receivable</u> - On June 23, 2024, the Authority entered into a grant agreement with the Department of Commerce and Economic Opportunity ("DCEO"). The Authority has been designated as Illinois Climate Bank and is charged with providing financial assistance, programs, and products to finance and otherwise develop and facilitate opportunities to develop clean energy and provide clean water, drinking water, and wastewater treatment in Illinois. The Authority will use grant funds to carry out its Climate Bank purposes by purchasing participating interests in loans made to Illinois small businesses in accordance with all requirements of the program and to support administrative cost for its administration of the program. As of June 30, 2024, the Authority is owed \$64,037.

# Allowance for Doubtful Accounts

The allowance for doubtful accounts for all loans and notes receivable on June 30, 2024, is comprised of two components: a general reserve and a reserve for delinquencies. Loans which are delinquent greater than 90 days are reserved for at 100% of principal outstanding. In addition, the Authority provides a general reserve at approximately 2% for the principal balance of all other loans outstanding. Under the DACA Loan Program, the Authority provides a general reserve at approximately 2.7% of the principal balance. Loans in the Fire Truck Revolving Loan Program, Ambulance Revolving Loan Program, Local Government Financing Assistance Program, Local Government Borrowing Program, SSBCI, and Loans with Primary Government and Component Units of the State of Illinois have not experienced a default; therefore, the allowance for doubtful accounts based on prior experience is zero.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 6. Bonds, Notes, Loans and Grants Receivable (Continued)

The Authority's accounts, bonds, notes and loans receivable for the year ended June 30, 2024, consisted of the following:

		All	Allowance	Net
		Receivables	for Doubtful	Receivable
	Fund	June 30, 2024	Accounts	June 30, 2024
Accounts Receivable	General Operating	\$ 19,139	\$ (7,038)	\$ 12,101
DACA Loan Program	General Operating	3,267,132	(81,930)	3,185,202
Direct Lending Participation Program	General Operating	1,659,320	(36,293)	1,623,027
Local Government Financing				
Assistance Program	General Operating	3,684,547	-	3,684,547
Local Government Borrowing Program	General Operating	459,706	-	459,706
SSBCI Loans	General Operating	1,385,052	-	1,385,052
Due from Primary Government	General Operating	64,037	-	64,037
Fire Truck Revolving Loan Program	Nonmajor	14,402,157	-	14,402,157
Ambulance Revolving Loan Program	Nonmajor	1,828,175	-	1,828,175
Loans with the Primary Government and	Other State of Illinois			
Component Units of the State of Illinois	Debt	1,323,222,735	-	1,323,222,735
		·		
		\$ 1,349,992,000	\$ (125,261)	\$ 1,349,866,739

# Note 7. Interfund Transfers and Balances

# Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods, without equivalent flows of assets in return. Interfund borrowings are reflected as "Due to/from Other Funds" on the accompanying financial statements. All other interfund transfers are reported as transfers in/out.

# Balances Due From/To Other Funds

The following amounts represent balances due to/from major and also nonmajor funds as of June 30, 2024:

			Due	from	l	
		Major		Nonmajor		_
Funds		Funds		Funds		Description/Purpose
General Operating Fund		\$	-	\$	45,018	Due from Industrial Rev. Fund for deposit error to the wrong fund
То	tal	\$	-	\$	45,018	<del>-</del> =
	Due to			ie to		
			Major	Ν	lonmajor	_
Funds			Funds		Funds	Description/Purpose
Nonmajor Funds		\$	45,018	\$	_	Due from Industrial Rev. Fund for deposit error on payments
То	tal	\$	45,018	\$	-	<del>-</del> =

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

Note 8. Capital Assets

Capital assets activity for the year ended June 30, 2024, was as follows:

		Balance						Balance
		June 30,						June 30,
		2023		Additions		Deletions		2024
Capital assets being depreciated:								_
Furniture and equipment	\$	195,332	\$	-	\$	18,430	\$	176,902
Leases - Building		58,917		-		58,917		-
Leases - Equipment		33,373		-		33,373		-
Subscriptions		24,137		13,618		-		37,755
Computers		152,450		-		1,623		150,827
Software		287,799		-		-		287,799
Total capital assets being depreciated		752,008		13,618		112,343		653,283
Less: Accumulated depreciation								
Furniture and equipment		195,332		-		18,430		176,902
Leases - Building		46,211		12,706		58,917		-
Leases - Equipment		28,386		4,987		33,373		-
Subscriptions		13,944		9,295		-		23,239
Computers		148,266		3,984		1,623		150,627
Software		287,712		-		-		287,712
Total accumulated depreciation		719,851		30,972		112,343		638,480
Capital assets, not of depreciation	æ	22 157	\$	(17.254)	¢		¢	14 902
Capital assets, net of depreciation	\$	32,157	Ф	(17,354)	\$		\$	14,803

The Authority's records were reconciled to the records maintained by the Comptroller of the State of Illinois as of June 30, 2024. Depreciation and amortization expense was \$30,972.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 9. Long-term Obligations

Revenue Bonds Payable

The following schedule details the changes of all revenue bonds payable as of June 30, 2024:

Revenue bonds payable:		Balance June 30, 2023	F	Additions		(Retirements)		Balance June 30, 2024	Amounts Due Within One Year
Illinois Environmental Protection Agency									
Clean Water Series 2013	\$	1,780,000	\$	-	- 5	(1,780,000)	\$	-	\$ -
Illinois Environmental Protection Agency Clean Water Series 2016 Illinois Environmental Protection Agency		324,420,000		-	-	(32,950,000)		291,470,000	33,325,000
Clean Water Series 2017 Illinois Environmental Protection Agency		428,085,000		-	•	(32,755,000)		395,330,000	33,580,000
Clean Water Series 2019		388,185,000		-		(23,855,000)		364,330,000	25,115,000
Illinois Environmental Protection Agency Clean Water Series 2020		477,050,000		-		(16,085,000)		460,965,000	17,310,000
	\$1	,619,520,000	\$	_	- (	(107,425,000)	\$1	,512,095,000	\$ 109,330,000

The future debt service requirements for revenue bonds as of June 30, 2024, including interest payments are as follows:

Fiscal Year Ending	Total Outstanding Revenue Bonds									
June 30,	Principal	Interest	Total							
2025	\$ 109,330,000	\$ 70,773,337	\$ 180,103,337							
2026	109,820,000	65,560,687	175,380,687							
2027	113,660,000	60,187,012	173,847,012							
2028	113,960,000	54,576,337	168,536,337							
2029	114,350,000	48,869,962	163,219,962							
2030-2034	532,475,000	161,930,464	694,405,464							
2035-2039	373,440,000	49,758,494	423,198,494							
2040-2042	45,060,000	2,052,100	47,112,100							
	\$ 1,512,095,000	\$ 513,708,393	\$ 2,025,803,393							

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 9. Long-term Obligations (Continued)

Each revenue bond issue is payable only out of the trust estate established for each issue. The trust estate is comprised of all rights, title, and interest of the Authority in the loan securities, the purchase agreements, the intercept proceedings, and all moneys and securities held in all funds and accounts under the indenture, except moneys and securities on deposit in the redemption fund which are for the payment of the principal and interest of bonds called for redemption prior to maturity. The Authority has pledged future loan revenues to repay the outstanding principal of the revenue bonds. Proceeds from the bonds provided financing for various loan programs. The bonds are payable solely from principal and interest revenues under the related loans and are payable through the final maturity of the bonds in 2042. Principal and interest payments on the bonds are expected to require approximately 100% of these loan revenues. All bonds outstanding at June 30, 2024, are revenue bonds of the Authority and are payable solely from the revenues or funds pledged or available for their payment as authorized by the Illinois Finance Authority Act (20 ILCS 3501/801-40(c)). Neither the faith and credit nor the taxing power of the State of Illinois is pledged to the payment of the principal or interest on the bonds.

<u>Moral Obligation</u> - If the Governor has provided written approval, the Authority may issue revenue bonds with the State's pledge of moral obligation or additional security. This credit enhancement is a contingent State taxpayer guarantee. In the event that projected revenues with this pledge are insufficient to pay the principal and interest of or to restore the debt service reserve fund of bonds, the Authority Chair shall certify to the Governor the amount necessary to make up the shortfall. As soon as practicable, the Governor then must submit the certified amount to the General Assembly no later than the end of the current State fiscal year. The General Assembly, however, is under no obligation to appropriate the amount to make up the shortfall necessary to pay the principal and interest of or to restore the debt service reserve fund of bonds with such a pledge.

In Fiscal Year 2024, the Authority did not issue any bonds with a pledge of the State's moral obligation, additional security or any kind of contingent State taxpayer guarantee. As of June 30, 2024, the amount of outstanding bonds issued by the Authority with the State's pledge of moral obligation or additional security was zero.

<u>Component Units and Primary Government</u> - The revenue bonds of the component units and primary government of the State of Illinois issued by the Authority were not enhanced with the State Moral Obligation. Bonds issued by the Authority for the benefit of other agencies and component units of the State of Illinois follow:

State of Illinois Revolving Fund, Series 2020 (Clean Water Initiative/Green Bonds) – The original issue of \$500,000,000 dated December 30, 2020, on behalf of the Illinois Environmental Protection Agency's State Revolving Program provides for serial retirement of principal beginning July 1, 2021, and every January 1 and July 1, thereafter, and interest payable on January 1 and July 1 of each year at rates of 4.00% to 5.00%. Final maturity is July 1, 2041.

State of Illinois Revolving Fund, Series 2019 (Clean Water Initiative/Green Bonds) – The original issue of \$450,000,000 dated April 3, 2019, on behalf of the Illinois Environmental Protection Agency's State Revolving Program provides for serial retirement of principal beginning July 1, 2020, and every January 1 and July 1, thereafter, and interest payable on January 1 and July 1 of each year at rates of 5.00%. Final maturity is July 1, 2041.

On November 7, 2022, the Authority defeased \$470,000 principal amount of these bonds see footnote 12 for additional information.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 9. Long-term Obligations (Continued)

State of Illinois Revolving Fund, Series 2017 (Clean Water Initiative) – The original issue of \$560,025,000 dated September 12, 2017, on behalf of the Illinois Environmental Protection Agency's State Revolving Program provides for serial retirement of principal beginning July 1, 2018, and every January 1 and July 1, thereafter, and interest payable on January 1 and July 1 of each year at rates of 5.00%. Final maturity is July 1, 2037.

On November 7, 2022, the Authority defeased \$1,605,000 principal amount of these bonds. See footnote 12 for additional information.

State of Illinois Revolving Fund, Series 2016 (Clean Water Initiative) – The original issue of \$500,000,000 dated September 12, 2016, on behalf of the Illinois Environmental Protection Agency's State Revolving Program provides for serial retirement of principal beginning July 1, 2017, and every January 1 and July 1, thereafter, and interest payable on January 1 and July 1 of each year at rates of 1.00% to 5.00%. Final maturity is July 1, 2036.

State of Illinois Revolving Fund, Series 2013 (Clean Water Initiative) – The original issue of \$141,700,000 dated December 5, 2013, on behalf of the Illinois Environmental Protection Agency's State Revolving Program provides for serial retirement of principal beginning July 1, 2014, and every January 1 and July 1, thereafter, and interest payable on January 1 and July 1 of each year at rates of 1.00% to 5.00%. Final maturity is July 1, 2023.

# Revolving Loans

Locally Held Fire Truck Revolving Loan Fund - The Fire Truck Revolving Loan program was authorized by the Illinois Finance Authority Act (20 ILCS 3501/825-80). The loan program is jointly administered by the Authority and the Office of the Illinois State Fire Marshal. The Fire Prevention Fund and Build Illinois Bond Fund originally loaned \$9 million and \$10 million, respectively, to the Authority, to fund zero-interest or low-interest loans for the purchase of fire trucks and brush trucks by fire departments, fire protection districts, or township fire departments based on need as determined by the State Fire Marshal. This transfer of funds was converted to program interest for the Authority, through a Locally Held Fund, as recorded on the financial statements for the fiscal year ended June 30, 2014. Under the terms of the program, the loans to any fire department, fire protection district, or township fire department may not exceed \$350,000. A loan for the purchase of brush trucks may not exceed \$100,000. The repayment period for each loan may not exceed 20 years and requires that a minimum of 5% of the principal amount borrowed is repaid each year.

Locally Held Ambulance Revolving Loan Fund - The Ambulance Revolving Loan program was authorized by the Illinois Finance Authority Act (20 ILCS 3501/825-85). The loan program is jointly administered by the Authority and the Office of the Illinois State Fire Marshal. The State's Fire Prevention Fund originally loaned \$4 million to the Authority, to fund zero-interest or low-interest loans for the purchase of ambulances by fire departments, fire protection districts, township fire departments, or non-profit ambulance services based on need as determined by the State Fire Marshal. This transfer of funds was converted to program interest for the Authority, through a Locally Held Fund, as recorded on the financial statements for the fiscal year ended June 30, 2014. Under the terms of the program, the loans to any fire department, fire protection district, or non-profit ambulance service may not exceed \$200,000. Loan repayment periods may not exceed 10 years and requires a minimum 5% of principal borrowed to be repaid each year.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 9. Long-term Obligations (Continued)

In April 2014, the Authority and the Office of the State Fire Marshal entered into an intergovernmental agreement to jointly administer the Fire Truck, Fire Station, and Ambulance Revolving Loan programs. Shortly after the adoption of this intergovernmental agreement, the Office of the State Fire Marshal paid all moneys on deposit in these funds to the Authority for the sole purpose of funding loans under the loan programs as required by the Illinois Finance Authority Act. In addition, all moneys deposited in the future into the State Treasury's Fire Truck Revolving Loan and Ambulance Revolving Loan Funds, will be paid to the Authority to provide future funding for loans. In Fiscal Year 2024, with regards to these deposits, the State of Illinois transferred capital of \$22,464 for the Fire Truck Revolving Loan program to the Authority.

In addition, per the implementation of Public Act 97-0901, the Authority, for financial reporting purposes only, does not report balances due to the primary government within the Authority's funds. As the principal and interest amounts collected from the local governments and non-profit entities will ultimately be retained by the Authority, the Authority no longer possesses a present obligation to sacrifice the resources represented by the loans and interest receivable from the local governments and non-profit entities to the State.

# Note 10. Lease Commitments

Total rent expense for two of the Illinois Finance Authority locations for the year ended June 30, 2024, was \$140,423 including utilities.

State of Illinois, Department of Central Management Services/Michael A. Bilandic Building - The Authority leases on a month-to-month basis office space on the tenth floor of the Michael A. Bilandic building (a State-owned facility) at 160 N. LaSalle Street, Suite S-1000 in Chicago, Illinois 60601. As the building is managed by the Department of Central Management Services, the Authority compensates the State of Illinois for the use of its office space. Total rent expense for the year ended June 30, 2024, was \$123,700.

One Oaks - The Authority entered into a rental lease agreement for office space for its Mount Vernon Office at 2929 Broadway, Suite #7B in Mount Vernon, Illinois 62864. The initial term of the lease expires on June 30, 2024. Annual base rent payments are approximately \$12,706, with utilities charged per the rental agreement.

<u>Equipment Leases</u> - The Authority entered into an equipment lease agreement. The annual base rental payments for this lease are approximately \$11,646. The Authority has a total of four equipment lease agreements for its Chicago office and one equipment lease for its Mount Vernon office, totaling approximately \$9,874 for the year ended June 30, 2024.

At the time of the initial measurement of these leases, there was no interest rate specified in the original lease agreements. The Authority has used the Authority's effective interest rate of 3.0% to discount the annual lease payments to recognize the intangible right to use asset and the lease liabilities as of June 30, 2024.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 10. Lease Commitments (Continued)

At June 30, 2024, right-to-use assets under leases are as follows:

Total	\$ -
Less accumulated amortization	(92,290)
Subtotal	92,290
Equipment	 33,373
Buildings	\$ 58,917

# Note 11. Commitments and Contingencies

Current Federally Assisted Programs

# Loan Guarantees

The Authority has a contingent liability regarding the loan guarantees outstanding at June 30, 2024. When a guaranteed loan defaults, the Authority is responsible for 85% of the liability, with the participating lender being responsible for the remaining 15%. Any guarantee that must be paid out by the State of Illinois because of a claim properly filed by a bank that has a guaranteed loan that has defaulted, becomes a receivable on the books of the Authority. The State Treasurer maintains the cash and cash equivalents of the Illinois Agricultural Loan Guarantee Fund and the Illinois Farmer Agribusiness Loan Guarantee Fund which are restricted by enabling legislation to secure the State guarantees. The Authority must first liquidate the loan collateral and absorb any loss due to uncollectible amounts. Any recoveries on the defaulted loan are first used to repay the Authority's guarantee and then used to repay the lender. These future liabilities, if any, cannot be estimated.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 11. Commitments and Contingencies (Continued)

According to the certifications received by the Authority from lenders, the maximum guarantees outstanding and the corresponding cash deposits used to secure the liabilities are as follows:

	Balance at June 30,					
	Illinois		Illinois			
	A	Agricultural		Farmer		
		Loan	Α	gribusiness		
	(	Guarantee	Loa	n Guarantee		
		Fund	Fund		Total	
Cash Deposits	\$	11,601,873	\$	9,098,216	\$	20,700,089
Maximum Outstanding Guarantees: State Guarantee Program for Restructuring						
Agricultural Debt	\$	407,209	\$	-	\$	407,209
Specialized Livestock Loan Guarantee Program		-		579,700		579,700
Total	\$	407,209	\$	579,700	\$	986,909

Approved payouts specific to the Specialized Livestock Loan Guarantee Program, the Young Farmer Loan Guarantee Program, and the Farm Purchase Program, may be made from either the Illinois Agricultural Loan Guarantee Fund or the Illinois Farmer Agribusiness Loan Guarantee Fund per statute. In addition to the loan guarantee funds held by the State Treasury, the Illinois Finance Authority Act (20 ILCS 3501/805-20(j)), authorizes the Authority to make payments on State guarantees from the Industrial Project Insurance Fund. This fund has cash and investments totaling \$13,739,691 at June 30, 2024.

# Note 12. Refunding and Extinguishment of Debt

# Defeasance of Revenue Bonds

On November 7, 2022, the Authority deposited \$2,362,378 in an irrevocable trust to defease a portion of the Clean Water 2017 and Clean Water 2019 revenue bonds, with the par value of \$2,075,000. As a result, these bonds are considered to be defeased. The liability for these bonds has been removed from the Statement of Net Position, because related assets were placed in an irrevocable trust that, together with interest earned, will provide amounts sufficient for payment of all principal and interest.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 12. Refunding and Extinguishment of Debt (Continued)

Previously defeased bonds in escrow as of June 30, 2024, are as follows:

		Amount feased as of ne 30, 2024	Amount Available to Pay Defeased Principal and Interest		
Clean Water Initiative Revolving Fund Revenue Bonds		·			
Series 2017	\$	\$ 1,605,000		1,732,266	
Series 2019		470,000		533,946	
	\$	2,075,000	\$	2,266,212	

# Note 13. Risk Financing Activities

The Authority addresses the possibility of loss due to certain business-related operations such as theft, asset damage, employee injuries, or natural disasters through the purchase of commercial insurance coverage. The Authority's coverage under its current risk management policy has not experienced any significant changes nor has the impact of any settlements exceeded coverage over the past three years. The Authority maintains sufficient cash balances and/or liquidity in its General Operating Fund to appropriately handle any associated financial obligations that may occur due to the above-mentioned risks.

# Note 14. Defined Contribution Plan

The Authority's members approved the Illinois Finance Authority Deferred Compensation Plan ("Plan"). The Authority's members have the power to amend the Plan. The Plan is administered through the State of Illinois, Department of Central Management Services and the Plan is considered a defined contribution plan. This plan allows participants to invest a portion of their salary in a choice of investment programs. Federal and State income taxes are deferred on the total amount through the plan as well as on investment earnings. However, the total contributions are subject to FICA taxes. The program provides a tax-sheltered retirement account. The employee may begin participating in the Plan after 30 days of employment have been completed.

The maximum contributions through the calendar year 2024 are:

Maximum Contribution	Age 50 Catch Up
\$23,000	\$30,500

The contribution schedule requires the Authority to match \$2 for every \$1 deferred by an eligible employee up to a maximum of 5% of an employee's salary. In order to participate in this plan an employee must contribute a minimum of 1% of their salary.

Total employer and employee contributions for Fiscal Year 2024 were \$114,024 and \$109,508, respectively.

Notes to the Basic Financial Statements For the Year Ended June 30, 2024

# Note 15. Transactions with the Primary Government

The issuance of long-term debt is the primary public function of the Authority. The Authority supports its operations with fees charged in connection with the issuance of conduit bonds, as well as interest payments and investment returns, not with State tax dollars appropriated by the General Assembly. The Authority's ability to generate revenue without State tax dollars appropriated by the General Assembly generally limits the impact of any State budget issues on the Authority's operations, with the exception of certain specific finance programs and transactions (see agricultural guarantee programs; State component units; moral obligation/contingent State taxpayer guarantees; and fire truck and ambulance loan programs). Despite this degree of autonomy from the State budget, the Authority's financial operations are included within and reported as a component unit of the State of Illinois. Nevertheless, from time to time, the Authority engages in certain business transactions with the primary government of the State of Illinois as set forth below.

<u>Due to primary government ("CMS")</u> – The Department of Central Management Services ("CMS") is the manager of real property for the State of Illinois. As such, amounts due for monthly rent expense and telecommunications costs for the Chicago Office have been incurred by the Authority and owed to CMS as of June 30, 2024. The Authority is indebted with CMS in the amount of \$1,322. This amount is a component of the amount reported as accounts payable in the Authority's General Operating Fund.

# Note 16. Notices

On November 6, 2023, the Authority became aware of a network security incident that involved an unauthorized party gaining access to the Authority's network environment. Upon detecting the incident, the Authority shut off all access to the network and engaged a specialized third-party forensic incident response firm to assist with securing the network environment and investigating the extent of unauthorized activity. The Authority completed their investigation and determined that the unauthorized third party acquired data from the Authority's network which appeared to contain certain personal information.

The Authority has provided written notices to the impacted individuals. As of December 18, 2024, the Authority is not aware of any claims related to the incident; however, it is possible that claims may arise in the future. The Authority has also informed all required regulatory bodies. On November 21 and 22, 2023, the Authority filed notices regarding the incident with the Illinois General Assembly pursuant to 815 ILCS 530/25, with the Office of the Chief Information Security Officer of the Illinois Department of Innovation and Technology pursuant to 815 ILCS 530/12(g), and with the Illinois Attorney General's Office pursuant to 815 ILCS 530/1 et seq, assuming in each case the applicability of the statutory provisions to the Authority.



# Combining Statement of Net Position – Nonmajor Funds June 30, 2024

	Industrial Project Insurance Fund	Locally Held Fire Truck Revolving Loan Fund	Locally Held Ambulance Revolving Loan Fund	
ASSETS				
Current assets:				
Current unrestricted assets:				
Cash and cash equivalents	\$ -	\$ -	\$ -	
Investments	-	-	-	
Accrued interest receivable	-	-	-	
Due from other funds	-	-	-	
Total current unrestricted assets	-	-		
Current restricted assets:				
Cash and cash equivalents	10,085,155	11,485,112	2,812,506	
Investments	3,654,536	-	-	
Securities lending collateral equity				
with the State Treasurer	-	-	-	
Accrued interest receivable	31,379	22,665	3,419	
Loans receivable, net	<u> </u>	1,921,771	402,556	
Total current restricted assets	13,771,070	13,429,548	3,218,481	
Total current assets	13,771,070	13,429,548	3,218,481	
Noncurrent assets:				
Noncurrent unrestricted assets:				
Investments	-	-	-	
Loans receivable, net		-		
Total noncurrent unrestricted assets		-	-	
Noncurrent restricted assets:				
Cash and cash equivalents	-	-	-	
Accrued interest receivable	-	-	-	
Loans receivable, net	<u> </u>	12,480,387	1,425,618	
Total noncurrent restricted assets		12,480,387	1,425,618	
Total noncurrent assets		12,480,387	1,425,618	
Total assets	13,771,070	25,909,935	4,644,099	

	Illinois Agricultural Loan Guarantee Fund	Farmer Agribusiness Loan Guarantee Fund	Illinois Housing Partnership Program Fund	C-Pa Marke Not-f	linois ce Open t Initiative for-Profit Fund	Total Nonmajor Funds
\$	-	\$ -	\$ 3,734,750	\$	- \$	3,734,750
	-	-	1,206,418		-	1,206,418
	-	-	9,909		-	9,909
	_	-	144,565		-	144,565
_	-		5,095,642		-	5,095,642
	-	-	-		-	24,382,773
	-	-	-		-	3,654,536
	2,292,000	1,798,000	-		-	4,090,000
	-	-	-		-	57,463
_	-	-	-		-	2,324,327
	2,292,000	1,798,000	-		-	34,509,099
_	2,292,000	1,798,000	5,095,642		-	39,604,741
	-	-	-		-	-
_		-	-		-	
_	-	-	-		-	-
	11,601,873	9,098,216	_		_	20,700,089
	44,000	35,000	_		_	79,000
	,556	-	_		_	13,906,005
	11,645,873	9,133,216	_		-	34,685,094
	11,645,873	9,133,216	-		-	34,685,094
	13,937,873	10,931,216	5,095,642		-	74,289,835

Illinois

# Combining Statement of Net Position – Nonmajor Funds (Continued) June 30, 2024

	Project Fire 1 Insurance Revo		Locally Held Fire Truck Revolving Loan Fund		Locally Held Ambulance Revolving Loan Fund
LIABILITIES					
Current liabilities:					
Payable from unrestricted current assets:					
Accounts payable	\$ -	\$	-	\$	-
Total current liabilities payable from					
unrestricted current assets	 -		-		-
Payable from restricted current assets:					
Accounts payable	2,324		1,728		1,640
Due to other funds	189,583		-		-
Obligation under securities lending					
of the State Treasurer	-		-		-
Total current liabilities payable from					
restricted current assets	 191,907		1,728		1,640
Total current liabilities	 191,907		1,728		1,640
NET POSITION					
Restricted for:					
Industrial revenue debt and agricultural guarantees	13,579,163		-		-
Public safety loans	-		25,908,207		4,642,459
Agricultural and rural development loans	-		-		-
Unrestricted	 -		-		-
Total net position	\$ 13,579,163	\$	25,908,207	\$	4,642,459

	Illinois Agricultural Loan Guarantee Fund	gricultural Agribusiness Loan Loan Guarantee Guarantee		Illinois Housing Partnership Program Fund	Illinois C-Pace Open Market Initiative Not-for-Profit Fund	Total Nonmajor Funds	
\$	_	\$ -	\$	1,893	\$ -	\$	1,893
Ψ		Ψ	Ψ	1,000	Ψ	Ψ	1,000
	-	-		1,893	-		1,893
	_	_		_	_		5,692
	-	-		-	-		189,583
	2,292,000	1,798,000		-	-		4,090,000
_	2,292,000	1,798,000		-	-		4,285,275
	2,292,000	1,798,000		1,893	-		4,287,168
	-	-		-	-		13,579,163
	-	-		-	-		30,550,666
	11,645,873	9,133,216		-	-		20,779,089
_	-	-		5,093,749	-		5,093,749
\$	11,645,873	\$ 9,133,216	\$	5,093,749	\$ -	\$	70,002,667

State of Illinois Illinois Finance Authority (A Component Unit of the State of Illinois)

# Combining Statement of Revenues, Expenses and Changes in Net Position – Nonmajor Funds For the Year Ended June 30, 2024

	Industrial Project Insurance Fund	ocally Held Fire Truck Revolving Loan Fund	Locally Held Ambulance Revolving Loan Fund
Operating revenues:			_
Interest income - loans	\$ 82,823	\$ 30,370	\$ 5,582
Total operating revenues	82,823	30,370	5,582
Operating expenses:			
Professional services	 8,446	8,294	4,618
Total operating expenses	 8,446	8,294	4,618
Operating (loss) income	 74,377	22,076	964
Nonoperating revenues:  Transfer of funds and interest in program from		00.404	
the State of Illinois	-	22,464	-
Interest and investment income	 643,980	637,923	162,280
Total nonoperating revenues	643,980	660,387	162,280
Change in net position	718,357	682,463	163,244
Net position - beginning of year	 12,860,806	25,225,744	4,479,215
Net position - end of year	\$ 13,579,163	\$ 25,908,207	\$ 4,642,459

Illinois Illinois Farmer Agricultural Agribusiness Loan Loan Guarantee Guarantee		Illinois Housing Partnership Program	Illinois C-Pace Open Market Initiative Not-for-Profit	Total Nonmajor		
 Fund	Fund	Fund	Fund	Funds		
\$ 	\$ -	\$ 24,270	\$ -	\$ 143,045		
-	-	24,270	-	143,045		
-	-	5,143	-	26,501		
-	-	5,143	-	26,501		
-	-	19,127	-	116,544		
-	_	_	_	22,464		
518,799	407,708	246,794	-	2,617,484		
518,799	407,708	246,794		2,639,948		
 518,799	407,708	265,921	-	2,756,492		
 11,127,074	8,725,508	4,827,828	-	67,246,175		
\$ 11,645,873	\$ 9,133,216	\$ 5,093,749	\$ -	\$ 70,002,667		

# Combining Statement of Cash Flows – Nonmajor Funds For the Year Ended June 30, 2024

		Loan Fund	Revolving Loan Fund
Cash flows from operating activities:			
Cash payments to suppliers for goods and services \$	(7,922)	\$ (7,366)	\$ (3,777)
Net cash used in operating activities	(7,922)	(7,366)	(3,777)
Cash flows from noncapital financing activities:			
Permanent capital transfer from State	-	22,464	_
Transfer to other funds	-	-	-
Transfer from other funds	_	-	_
Due from other funds	_	_	_
Due to other funds	189,583	-	
Net cash provided by (used in)			
noncapital financing activities	189,583	22,464	-
Cash flows from investing activities:			
<u> </u>	(2,633,493)	_	_
Maturity and sales of investments	9,939,833	_	_
Interest and dividends on investments	489,125	637,923	162,280
Cash received for interest on loans	82,823	34,102	6,486
Cash received on loans receivable and guarantees	1,940,287	1,884,236	321,099
Cash payments on loans receivable and guarantees	-	(1,750,000)	(514,576)
Net cash provided by (used in) investing activities	9,818,575	806,261	(24,711)
Not increase (decrease)			_
Net increase (decrease)	10 000 226	924 250	(20.400)
in cash and cash equivalents	10,000,236	821,359	(28,488)
Cash and cash equivalents - beginning of year	84,919	10,663,753	2,840,994
Cash and cash equivalents - end of year \$ 1	10,085,155	\$ 11,485,112	\$ 2,812,506
Reconciliation of operating (loss) income to net cash used in operating activities:			
Operating (loss) income \$ Adjustments to reconcile operating (loss) income to net cash used in operating activities:	74,377	\$ 22,076	\$ 964
Interest on loans	(82,823)	(30,370)	(5,582)
Changes in assets and liabilities:  Accounts payable and accrued liabilities	524	928	841
Net cash used in operating activities \$	(7,922)		

	Illinois gricultural Loan Guarantee Fund		Illinois Farmer gribusiness Loan Guarantee Fund		Illinois Housing Partnership Program Fund	Illinois C-Pace Open Market Initiative Not-for-Profit Fund		Total Nonmajor Funds
\$	-	\$	-	\$	(4,550)	\$ -	\$	(23,615)
	-		-		(4,550)	-		(23,615)
								_
	_		_		_	_		22,464
	- -		- -		- -	_		22,404
	_		_		_	_		_
	-		-		(144,565)	_		(144,565)
	-		-		-	-		189,583
					(444 505)			07.400
	-		-		(144,565)			67,482
	-		-		(801,686)	_		(3,435,179)
	-		-		3,886,779	-		13,826,612
	514,799		403,708		187,912	-		2,395,747
	-		-		24,270	-		147,681
	-		-		568,578	-		4,714,200
	-		-		-	-		(2,264,576)
	514,799		403,708		3,865,853	-		15,384,485
	514,799		403,708		3,716,738			15,428,352
	314,799		403,700		3,710,730	-		13,420,332
	11,087,074		8,694,508		18,012	-		33,389,260
\$	11,601,873	\$	9,098,216	\$	3,734,750	\$ -	\$	48,817,612
\$	_	\$	_	\$	19,127	\$ -	\$	116,544
Ψ	_	Ψ	_	Ψ	10,121	Ψ -	Ψ	110,044
	-		-		(24,270)	-		(143,045)
_	-	Φ.	-	<b>.</b>	593	<u>-</u>	Φ	2,886
\$	-	\$	-	\$	(4,550)	\$ -	\$	(23,615)



RSM US LLP

# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

# **Independent Auditor's Report**

Honorable Frank J. Mautino Auditor General State of Illinois

And

Board of Directors
Illinois Finance Authority

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the business-type activities, each major fund, and the aggregate remaining fund information of the Illinois Finance Authority (Authority), a component unit of the State of Illinois, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 18, 2024.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings as item 2024-001 that we consider to be a material weakness.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Authority's Response to the Finding**

Government Auditing Standards requires the auditor to perform limited procedures on the Authority's response to the finding identified in our audit and described in the accompanying Schedule of Findings. The Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

# **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

# SIGNED ORIGINAL ON FILE

Schaumburg, Illinois December 18, 2024 State of Illinois Illinois Finance Authority

Schedule of Findings For the Year Ended June 30, 2024

#### 

The Illinois Finance Authority (Authority) experienced a network security incident that involved an unauthorized party gaining access to the Authority's network environment.

On or about November 6, 2023, the Authority experienced a network security incident that involved an unauthorized party gaining access to the Authority's network environment. Upon detecting the incident, the Authority disabled all access to the network and, through its outside counsel, engaged a specialized third-party forensic incident response firm to assist with securely restoring the network environment and investigating the extent of unauthorized activity. The Authority completed its investigation and determined that it appeared that the unauthorized third party acquired data from the Authority's network which appeared to contain certain personal information. The Authority then worked to provide written notices to the impacted individuals as required by law of the appropriate jurisdictions. To date, the Authority is not aware of any claims resulting from the incident.

The Framework for Improving Critical Infrastructure Cybersecurity and the Security and Privacy Controls for Information Systems and Organizations (Special Publication 800-53, Fifth Revision) published by the National Institute of Standards and Technology requires entities to consider risk management practices, threat environments, legal and regulatory requirements, mission objectives and constraints in order to ensure the security of their applications, data, and continued business mission.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds, property, and other assets and resources are safeguarded against waste, loss, unauthorized use and misappropriation and maintain accountability over the State's resources.

Authority officials stated given the existence of the incident, it appeared network security controls were not adequate to prevent the unauthorized access.

The incident, which involved unauthorized access to the Authority's environment, resulted in the loss of data. (Finding Code No. 2024-001, 2023-001)

# Recommendation

We recommend the Authority continue to strengthen network controls to reduce the likelihood of unauthorized access occurring in the future.

# **Authority Response**

The Authority accepts audit finding 2024-001 - Cybersecurity Incident Involving Unauthorized Access. The Authority has initiated measures to: (1) strengthen its data security defenses; (2) modernize its IT infrastructure; and (3) enhance continuous monitoring activities of the IT environment to avoid such security incidents resulting in potential adverse financial and/or operational consequences.