McGladrey & Pullen

Certified Public Accountants

State of Illinois Department of Revenue

Financial Audit
For the Year Ended June 30, 2007
Performed as Special Assistant Auditors
For the Auditor General, State of Illinois

State of Illinois Department of Revenue

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State of Illinois Department of Revenue

Agency Officials For the Year Ended June 30, 2007

Director

Assistant Director Associate Director Chief of Staff

Chief Fiscal Officer

Lottery

Liquor

Program Administrators:
Administrative Services
Account Processing
Information Services
Tax Enforcement

Brian A. Hamer Pat Welch Jodie Winnett

Lainie Krozel (10/26/07 – Current)
Lainie Krozel (Acting 2/5/07 – 10/25/07)
Jennifer Ricker (9/7/04 – 2/4/07)
Mark Lewis (10/26/07 – Current)
Mark Lewis (Acting 10/1/06 – 10/25/07)

Dave Hunt (5/1/90 - 9/18/06)

Jodie Winnett (Acting 3/27/07 – Current) Carolyn Adams (6/18/03 – 3/26/07) Lainie Krozel (Acting 5/29/07 – Current) Jennifer Ricker (Acting 8/26/06 – 2/4/07) Michael Malone (12/15/03 – 8/25/06)

Stephanie Arkin
Carolyn Davlin
Curt Smith
Pat Welch (Acting 1/19/07 – Current)
Luke Hartigan (Acting 1/16/07 – 1/18/07)
Terrance Neathery (Acting 12/18/06 – 1/15/07)
Luke Hartigan (Acting 9/30/06 – 12/17/06)

August Yount (2/1/05 - 9/29/06)

Policy and Communications Office Mike Klemens

Managers:

Financial Control Bureau Returns and Deposits

General Counsel

Larry Lascody, Jr.
Patty Walbaum (1/16/07 – Current)
Laurie Riva (1/1/03 – 12/31/06)
John McCaffrey (5/1/07 – Current)

Louise Calbert (Acting 3/16/07 – 4/30/07)

Mark Heliner (3/1/05 – 3/15/07)

Agency offices are located at:

101 West Jefferson Springfield, Illinois 62794

James R. Thompson Center 100 West Randolph, Suite 7-500 Chicago, Illinois 60601-3274

State of Illinois Department of Revenue

Financial Statement Report

Summary

The audit of the accompanying basic financial statements of the State of Illinois, Department of Revenue (Department), was performed by McGladrey & Pullen, LLP.

Based on their audit, the auditors expressed an unqualified opinion on the Department's basic financial statements.

Summary of Findings

The auditors identified matters involving the Department's internal control over financial reporting that they considered to be significant deficiencies. The significant deficiencies are described in the accompanying Schedule of Findings beginning on page 62 of this report, as findings 07-1 and 07-2. The auditors also consider findings 07-1 and 07-2 to be material weaknesses.

Exit Conference

The findings and recommendations appearing in this report were discussed with Department personnel at an exit conference on April 2, 2008. Attending were:

Department

Brian A. Hamer Director

Jose Borjon Audit Liaison

Mark Lewis Chief Fiscal Officer

Curt Smith Program Administrator-Information Services

John McCaffrey General Counsel Lainie Krozel Chief of Staff

Larry Lascody Manager-Financial Control Bureau

Mike Klemens Program Administrator-Policy and Communications Office
Dave Hunt Administrative and Regulatory Shared Services Center
Shelly Banks Administrative and Regulatory Shared Services Center

McGladrey & Pullen, LLP

Joseph Evans Partner Linda Abernethy Partner

Office of the Auditor General

Candace Long
Kathy Lovejoy
IS Audit Manager
Joe Butcher
Alison Schertz
Audit Manager
Audit Manager
Audit Manager
Audit Manager
Audit Supervisor
Staff Auditor

The responses to the recommendations were provided by Brian A. Hamer, Director, in a letter dated April 11, 2008.

McGladrey & Pullen

Certified Public Accountants

Independent Auditor's Report

Honorable William G. Holland Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Department of Revenue, as of and for the year ended June 30, 2007, which collectively comprise the State of Illinois, Department of Revenue's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Illinois, Department of Revenue's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the financial statements of the State of Illinois, Department of Revenue are intended to present the financial position and changes in financial position and cash flows, where applicable, of only that portion of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the State of Illinois, Department of Revenue. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2007, and its changes in financial position including cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Department of Revenue, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 13 to the financial statements, the June 30, 2006 net assets for governmental activities and the June 30, 2006 fund balance for the General Fund have been restated (decreased by \$149.7 million) to correct an error in accounting for amounts due to other Department funds.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 1, 2008 on our consideration of the State of Illinois, Department of Revenue's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The State of Illinois, Department of Revenue has not presented a management's discussion and analysis and budgetary comparison information for the General and Motor Fuel Tax Funds that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Illinois, Department of Revenue's basic financial statements. The combining statements and schedules listed as supplementary information in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining statements and schedules listed as supplementary information in the table of contents have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, the Comptroller, and Department management, and is not intended to be and should not be used by anyone other than these specified parties.

McGladrey of Pullen, LCP

Schaumburg, Illinois May 1, 2008

Department of Revenue

Statement of Net Assets

June 30, 2007 (Expressed in Thousands)

	vernmental Activities	Business-type Activities			Total
ASSETS					
Unexpended appropriations	\$ 24,697	\$	-	\$	24,697
Cash equity in State Treasury	1,239,756		29,187	•	1,268,943
Cash and cash equivalents	4		3,863		3,867
Investments	-		1,044		1,044
Taxes receivable, net	1,353,364		-		1,353,364
Intergovernmental receivables	424		_		424
Other receivables, net	3,991		20,628		24,619
Due from Department fiduciary funds	-		443		443
Due from Department funds	(60,715)		60,715		-
Due from State funds	2,699				2,699
Due from State of Illinois component units	316,383		_		316,383
Inventories	773		289		1,062
Prepaid expenses	_		341		341
Capital assets being depreciated, net	1,496		554		2,050
Total assets	 2,882,872		117,064		2,999,936
LIABILITIES					
Accounts payable and accrued liabilities	1,145,805		75,687		1,221,492
Intergovernmental payables	 1,095,737		, -		1,095,737
Due to other Department fiduciary funds	66,816		-		66,816
Due to other State fiduciary funds	817		3,437		4,254
Due to other State funds	66,234		64		66.298
Due to State of Illinois component units	480		1		481
Unearned revenue	15,998		6,438		22,436
Long-term obligations:					·
Portion due or payable within one year	750		163		913
Portion due or payable after one year	14,668		2,122		16,790
Total liabilities	 2,407,305		87,912		2,495,217
NET ASSETS					
Invested in capital assets, net of related debt	1,496		554		2,050
Restricted for education	-		28,598		28,598
Unrestricted net assets	474,071		-		474,071
Total net assets	\$ 475,567	\$	29,152	\$	504,719

The accompanying notes to the financial statements are an integral part of this statement.

Department of Revenue
Statement of Activities
For the Year Ended June 30, 2007 (Expressed in Thousands)

			Program	Program Revenues		Net (Expense) R	Net (Expense) Revenues and Changes in Net Assets	es in Net Assets
				Operating	ating			
		Cha	Charges for	Grants and	and	Governmental	Business-type	
Functions/Programs	Expenses	ŏ	Services	Contributions	utions	Activities	Activities	Total
Governmental activities								
General government	\$ 334,128	69	37,692	€9	117	\$ (296,319)	· •	\$ (296,319)
Health and social services	13,336		844		•	. (12,492)		(12,492)
Employment and economic development	2'000		•		•	(2,000)	•	(2'000)
Environment and business regulation	13,524		6,454		•	(0,000)	•	(0/0,7)
Intergovernmental-revenue sharing	4,999,309		1		,	(4,999,309)	1	(4,999,309)
Total governmental activities	5,365,297		44.990		117	(5,320,190)		(5,320,190)
Business-type activities								
Lottery	1,370,633		2,003,739		•		633,106	633,106
Total Department	\$ 6,735,930	₩	2,048,729	க	117			
General revenues								
Taxes:								
Income taxes						12,654,509		12,654,509
Sales taxes						9,819,811		9,819,811
Motor fuel taxes						1,443,544	•	1,443,544
Public utility taxes						1,533,614	•	1,533,614
Other taxes						1,801,723	•	1,801,723
Interest and investment income						7,784	517	8,301
Other revenues						66,871	•	66,871
Appropriations from State Resources						239,747	•	239,747
Lapsed appropriations						(11,044)	•	(11,044)
Receipts collected and transmitted to State Treasury						(20,592,081)	•	(20,592,081)
Amount of SAMS transfers-in						(3,259,946)	•	(3,259,946)
Amount of SAMS transfers-out						1,444,718	•	1,444,718
Capital transfers to other State agencies						(54)	•	(54)
Transfers-in						631,481	*	631,481
Transfers-out						(390,309)	(631,033)	(1,021,342)
Total general revenues and transfers						5,390,368	(630,516)	4,759,852
Change in net assets Net assets, July 1, 2006, as restated Net assets, June 30, 2007						70,178 405,389 \$ 475,567	2,590 26,562 \$ 29,152	72,768 431,951 \$ 504,719

Department of Revenue

Balance Sheet -

Governmental Funds

June 30, 2007 (Expressed in Thousands)

	General Fund	Motor Fuel Tax Fund 0012	Nonmajor funds	Total Governmental Funds
ASSETS				
Unexpended appropriations	\$ 12,714	\$ 10,695	\$ 1,288	\$ 24,697
Cash equity in State Treasury	434,821	5,174	799,761	1,239,756
Cash and cash equivalents	-		4	4
Taxes receivables, net	922,778	125,848	304,738	1,353,364
Intergovernmental receivables	352	72	-	424
Other receivables	-	-	3,991	3,991
Due from other Department funds	3,147	_	272,754	275,901
Due from other State funds	-	=	2,699	2,699
Due from State of Illinois component units	-	-	316,383	316,383
Inventories	773	-	, _	773
Total assets	\$1,374,585	\$ 141,789	\$1,701,618	\$ 3,217,992
LIABILITIES				
Accounts payable and accrued liabilities	\$1,079,395	\$ 6,064	\$ 60,346	\$ 1,145,805
Intergovernmental payables	2,452	6,802	1,086,483	1,095,737
Due to other Department fiduciary funds	41,292	_	25,524	66,816
Due to other State fiduciary funds	389	168	260	817
Due to other Department funds	287,856	_	48,760	336,616
Due to other State funds	64,988	444	802	66,234
Due to State of Illinois component units	38	-	442	480
Unavailable revenue	154,953	15,262	71,444	241,659
Unearned revenue	15,998			15,998
Total liabilities	1,647,361	28,740	1,294,061	2,970,162
FUND BALANCES (DEFICITS) Reserved for:				
Encumbrances	-	-	103	103
Inventories	773	-	_	773
Unreserved, undesignated				
General fund	(273,549)	_	_	(273,549)
Special revenue funds	-	113,049	407,454	520,503
Total fund balances (deficits)	(272,776)	113,049	407,557	247,830
Total liabilities and fund balances (deficits)	\$1,374,585	\$ 141,789	\$1,701,618	\$ 3,217,992

The accompanying notes to the financial statements are an integral part of this statement.

State of Illinois Department of Revenue Reconciliation of Governmental Funds Balance Sheet to Statement of Net Assets June 30, 2007 (Expressed in Thousands)

Total fund balances-governmental funds	\$ 247,830
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	1,496
Revenues in the Statement of Activities that do not provide current financial resources are deferred in the funds.	241,659
Some liabilities reported in the Statement of Net Assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds. These activities consist of:	
Compensated absences	 (15,418)
Net assets of governmental activities	\$ 475,567

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

For the Year Ended June 30, 2007 (Expressed in Thousands)

	General Fund	Motor Fuel Tax Fund 0012	Nonmajor funds	Total Governmental Funds
REVENUES				
Federal operating grants	\$ -	\$ 9	\$ 60	\$ 69
Income taxes	11,350,980	<u>-</u>	1,209,891	12,560,871
Sales taxes	7,185,298	-	2,652,713	9,838,011
Motor fuel taxes	· · ·	1,359,883	76,635	1,436,518
Public utility taxes	1,130,922	· · ·	403,000	1,533,922
Other taxes	609,923	_	1,191,599	1,801,522
Licenses and fees	6,676	734	35,057	42,467
Other charges for services	2,296	-	261	2,557
Interest and other investment income	142	_	7,642	7,784
Other	3,678	_	63,193	66,871
Total revenues	20,289,915	1,360,626	5,640,051	27,290,592
EXPENDITURES				
General government	158,335	62,413	112,201	332,949
Health and social services	•		13,336	13,336
Employment and economic development	-	-	5,000	5,000
Environment and business regulation	_	-	13,524	13,524
Intergovernmental	±	-	4,999,309	4,999,309
Capital outlays	189	75	266	530
Total expenditures	158,524	62,488	5,143,636	5,364,648
Excess (deficiency) of revenues				
over (under) expenditures	20,131,391	1,298,138	496,415	21,925,944
OTHER SOURCES (USES) OF FINANCIAL RESOURCES				
Appropriations from State resources	154,226	80,958	4,563	239,747
Lapsed appropriations	(6,213)	(4,502)	(329)	(11,044)
Receipts collected and transmitted			` ,	
to State Treasury	(18,255,976)	(1,376,285)	(959,820)	(20,592,081)
Amount of SAMS Transfers-in	(3,222,146)	-	(37,800)	(3,259,946)
Amount of SAMS Transfers-out	1, 44 3,379	-	1,339	1,444,718
Transfers-in	1,315,725	-	1,407,555	2,723,280
Transfers-out	(1,584,688)		(897,420)	(2,482,108)
Net other sources (uses) of				
financial resources	(20,155,693)	(1,299,829)	(481,912)	(21,937,434)
Net change in fund balances	(24,302)	(1,691)	14,503	(11,490)
Fund balances (deficits), July 1, 2006, as restated	(248,964)	114,740	393,054	258,830
Increase for changes in inventories	490	-		490
FUND BALANCES (DEFICITS), JUNE 30, 2007	\$ (272,776)	\$ 113,049	\$ 407,557	\$ 247,830

Department of Revenue

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Year Ended June 30, 2007 (Expressed in Thousands)

Net change in fund balances Change in inventories	\$ (11,490) 490
	 (11,000)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which depreciation exceeded capital outlays in the current period.	(156)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This amount represents the increase in unavailable revenue over the prior year.	82,371
Prepaid expenses in the Statement of Net Assets are not reported as expenses in governmental funds. This amount represents the decrease in prepaid expense from the prior year.	(550)
Some capital assets were transferred out to other State agencies and, therefore, no proceeds were received for the capital asset's value.	(54)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Increase in compensated absences obligation	 (433)
Change in net assets of governmental activities	\$ 70,178

Department of Revenue

Statement of Net Assets -

Proprietary Funds
June 30, 2007 (Expressed in Thousands)

	Nonmajor Enterprise Fund State Lottery 0711
ASSETS	
Cash equity in State Treasury	\$ 29,187
Cash and cash equivalents	3,863
Investments, short-term	107
Other receivables, net	20,628
Due from other Department fiduciary funds	443
Due from other Department funds	60,715
Inventories	289
Prepaid expenses	341
Total current assets	115,573
Investments	937
Capital assets being depreciated, net	554
Total assets	117,064
LIABILITIES Accounts payable and accrued liabilities Due to other State fiduciary funds	75,687 3,437
Due to other State funds	64
Due to State of Illinois component units Unearned revenue	1
	6,438
Current portion of long-term obligations Total current liabilities	163
rotal current nabilities	85,790
Noncurrent portion of long-term obligations	2,122
Total liabilities	87,912
NET ASSETS Invested in capital assets, net of related debt	554
Restricted for education	28,598
Total net assets	\$ 29,152
. Stal not assole	Ψ 29,132

The accompanying notes to the financial statements are an integral part of this statement.

Department of Revenue

Statement of Revenues, Expenses and Changes in Fund Net Assets - Proprietary Funds

For the Year Ended June 30, 2007 (Expressed in Thousands)

	Nonmajor Enterprise Fund State Lottery
	0711
OPERATING REVENUES	·
Charges for sales and services	\$ 1,998,970
Other	4,769
Total operating revenues	2,003,739
OPERATING EXPENSES	
Cost of sales and services	146,969
Prizes and claims	1,159,571
General and administrative	63,764
Depreciation	255
Total operating expenses	1,370,559
Operating income (loss)	633,180
NONOPERATING REVENUES (EXPENSES)	
Interest and investment income	517
Other expenses	(74)
income (loss) before transfers	633,623
Transfers-out	(631,033)
Net income (loss)	2,590
Net assets (deficit), July 1, 2006	26,562
NET ASSETS (DEFICIT), JUNE 30, 2007	\$ 29,152

Department of Revenue

Statement of Cash Flows -

Proprietary Funds
For the Year Ended June 30, 2007 (Expressed in Thousands)

	Nonmajor
	Enterprise Fund
	State Lottery
	0711
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from sales and services (net of \$887,785 cash prizes	\$ 1,006,704
paid by agents and \$100,871 commission retained by agents)	
Cash payments to employees for services	(110,468)
Cash payments for lottery prizes	(260,856)
Cash receipts from other operating activities	5,069
Net cash provided (used) by operating activities	640,449
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfers-out to other funds	(626,551)
Net cash provided (used) by noncapital financing activities	(626,551)
, , , , , , , , , , , , , , , , , , , ,	(020,001)
CASH FLOWS FROM CAPITAL AND RELATED	
FINANCING ACTIVITIES	
Acquisition and construction of capital assets	(188)
Net cash (used) by capital and related financing activities	(188)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest and dividends on investments	517
Net cash provided (used) by investing activities	517
Net increase (decrease) in cash and cash equivalents	14,227
	, ,, <u></u> ,
Cash and cash equivalents, July 1, 2006	18,823
	10,020
CASH AND CASH EQUIVALENTS, JUNE 30, 2007	\$ 33,050
Reconciliation of cash and cash equivalents to the statement of net assets:	
Total cash and cash equivalents per the statement of net assets.	3,863
Add: Cash equity with State Treasurer	29,187
CASH AND CASH EQUIVALENTS, JUNE 30, 2007	\$ 33,050
ONOTHING OROTH ENGINEERING, CONT. 30, 2001	Ψ 33,030

The accompanying notes to the financial statements are an integral part of this statement.

Department of Revenue

Statement of Cash Flows -

Proprietary Funds
For the Year Ended June 30, 2007 (Expressed in Thousands)

	Nonmajor Enterprise Fund
	State Lottery
	0711
Reconciliation of operating income (loss) to net	
cash provided (used) by operating activities:	
OPERATING INCOME (LOSS)	\$ 633,180
Adjustments to reconcile operating income (loss)	Ψ 300,100
to net cash provided (used) by operating activities:	
Depreciation	255
Provision for uncollectible accounts	1,911
Changes in assets and liabilities:	,,,,,,
(Increase) decrease in accounts receivable	(9,593)
(Increase) decrease in due from other funds	597
(Increase) decrease in inventory	1,002
(Increase) decrease in prepaid expenses	(261)
Increase (decrease) in accounts payable and accrued liabilities	9,123
Increase (decrease) in intergovernmental payables	(286)
Increase (decrease) in due to other funds	`435 [′]
Increase (decrease) in due to component units	(1)
Increase (decrease) in unearned revenues	4,073
Increase (decrease) in other liabilities	14
Total adjustments	7,269
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$ 640,449
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES	
Transfers of capital assets to other State funds	\$ (74)

The accompanying notes to the financial statements are an integral part of this statement.

Department of Revenue

Statement of Fiduciary Net Assets

June 30, 2007 (Expressed in Thousands)

		tment Trust Fund		
	Deferred Prize Winners Trust Fund 0978		Agency Funds	
ASSETS				
Cash equity in State Treasury	\$	3,332	\$	280,089
Cash and cash equivalents		_		2,834
Fixed income investments		624,526		-
Taxes receivable, net		-		133,189
Other receivables, net		2		554
Due from other Department funds		-		66,816
Total assets		627,860	\$	483,482
LIABILITIES				
Accounts payable and accrued liabilities		-	\$	1,753
Intergovernmental payables		-		478,892
Due to other Department funds		443		-
Other liabilities		2,889		2,837
Total liabilities		3,332	\$	483,482
NET ASSETS				
Held in trust for prizewinners		624,528		
Total net assets	\$	624,528		

Department of Revenue

Statement of Changes in Fiduciary Net Assets For the Year Ended June 30, 2007 (Expressed in Thousands)

	Investment Trust Fund				
	Deferred Prize Winners Trust Fund 0978	l 			
ADDITIONS:					
Investment earnings:					
Interest, dividends and other investment income	\$ 44,695				
Net decrease in the fair value of investments	(6,790)				
Net investment income	37,905	I			
Participant account transactions:					
Prize securities deposited	29,128	,			
Total additions	67,033	_			
DEDUCTIONS:					
Payments to prizewinners	150,788	j			
Total deductions	150,788	_			
Net additions (deductions)	(83,755)			
Net assets, July 1, 2006	708,283	_			
Net assets, JUNE 30, 2007	\$ 624,528	<u>'</u>			

Notes to Financial Statements

June 30, 2007

(1) Organization

The Department of Revenue (the Department) is a part of the executive branch of government of the State of Illinois (State) and operates under the authority of and review by the Illinois General Assembly. The Department operates under a budget approved by the General Assembly in which resources primarily from the General Revenue Fund and the Motor Fuel Tax Funds are appropriated for the use of the Department. Activities of the Department are subject to the authority of the Office of the Governor, the State's chief executive officer, and other departments of the executive and legislative branches of government (such as the Department of Central Management Services, the Governor's Office of Management and Budget, the State Treasurer's Office, and the State Comptroller's Office) as defined by the Illinois General Assembly. All funds appropriated to the Department and all other cash received are under the custody and control of the State Treasurer, with the exception of the Surety Bond Fund, the Lottery Agent Security Deposits Fund, and the Evidence Fund.

The Department is organized to provide for administering, collecting, enforcing and determining distribution of the taxes imposed by the State's major tax acts. The Department also administers and oversees the operations of the Illinois Lottery, the Liquor Control Commission, the Illinois Gaming Board, and the Illinois Racing Board.

(2) Summary of Significant Accounting Policies

The financial statements of the Department have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). To facilitate the understanding of data included in the financial statements, summarized below are the more significant accounting policies.

(a) Financial Reporting Entity

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency on the primary government.

Based upon the required criteria, the Department has no component units and is not a component unit of any other entity. However, because the Department is not legally separate from the State of Illinois, the financial statements of the Department are included in the financial statements of the State of Illinois. The State of Illinois' Comprehensive Annual Financial Report may be obtained by writing to the State Comptroller's Office, Division of Financial Reporting, 325 West Adams Street, Springfield, Illinois, 62704-1871.

Notes to Financial Statements

June 30, 2007

(b) Basis of Presentation

The financial statements of the State of Illinois, Department of Revenue, are intended to present the financial position, changes in financial position, and cash flows of only that portion of the governmental activities, each major governmental fund of the State of Illinois, the enterprise fund, and the aggregate remaining fund information of the State of Illinois that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of Illinois as of June 30, 2007 the changes in financial position for the year then ended, and the cash flows in conformity with accounting principles generally accepted in the United States of America.

Government-wide Statements. The government-wide statement of net assets and statement of activities report the overall financial activity of the Department, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities of the Department. These statements distinguish between the governmental and business-type activities of the Department. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of net assets presents the assets and liabilities of the Department's governmental and business-type activities with the difference being reported as net assets. The assets and liabilities are presented in order of their relative liquidity by class of asset or liability with liabilities whose average maturities are greater than one year reported in two components - the amount due within one year and the amount due in more than one year.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the Department and for each function of the Department's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges paid by the recipients of goods or services offered by the programs. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements. The fund financial statements provide information about the Department's funds, including fiduciary funds. Separate statements for each fund category governmental, proprietary, and fiduciary - are presented. The emphasis on fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal value. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The Department administers the following major governmental funds (or portions thereof in the case of shared funds – see note 2(d)) of the State:

General – This is the State's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The

Notes to Financial Statements

June 30, 2007

services which are administered by the Department and accounted for in the general fund include, among others, general government services.

Motor Fuel Tax — This fund accounts for the activities for various transportation related program expenditures and the administrative cost of supervising the use of funds apportioned to municipalities, counties and road districts. Funding sources include State fuel taxes and an allocation (transfer) of State sales tax collections from the General Fund.

Additionally, the Office administers the following fund types:

Governmental Fund Types:

Special Revenue – These funds account for resources obtained from specific revenue sources that are legally restricted to expenditures for specified purposes. Special revenue funds account for, among other things, federal grant programs, taxes levied with statutorily defined distributions and other resources restricted as to purpose.

Proprietary Fund Types:

Enterprise – The State Lottery Fund accounts for operations of the State Lottery in which the net proceeds are used for the support of the State's Common School Fund.

Fiduciary Fund Types:

Investment Trust – The Deferred Lottery Prizewinners Trust Fund accounts for the external portion of investment pools made on behalf of Lottery prizewinners.

Agency – These funds account for taxes and other assets collected and held by the Department, acting in the capacity of an agent, for distribution to other governmental units or designated beneficiaries.

(c) Measurement Focus and Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Department gives (or receives) value without directly receiving (or giving) equal value in exchange, include income, sales, motor fuel, excise and replacement taxes. On an accrual basis, revenues from these taxes are recognized in the fiscal year in which the underlying exchange transaction occurs. Revenue from grants, entitlements, and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both

Notes to Financial Statements

June 30, 2007

measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, principal and interest on formal debt issues, claims and judgments, and compensated absences are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Significant revenue sources which are susceptible to accrual include income taxes, sales taxes, public utility taxes, motor fuel taxes, other taxes and interest. All other revenue sources including fines, penalties, licenses, and other miscellaneous revenues are considered to be measurable and available only when cash is received.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The State also has the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The State has elected not to follow subsequent private-sector guidance as it relates to the Department's operations.

(d) Shared Fund Presentation

The financial statement presentation for the General Revenue Fund, Education Assistance Fund, Motor Fuel Tax Fund, Public Utility Fund, Underground Storage Tank Fund, Illinois Gaming Law Enforcement Fund, Used Tire Management Fund, Natural Areas Acquisition Fund, Open Space Lands Acquisition and Development Fund, Common School Fund, Drycleaner Environment Response Trust Fund, Supplemental Low Income Energy Assistance Fund, Renewable Energy Resources Trust Fund, School Infrastructure Fund, Petroleum Resources Revolving Fund, International Tourism Fund, Tobacco Settlement Recovery Fund, Emergency Public Health Fund, Build Illinois Fund, and Local Tourism Fund represent only the portion of the shared fund that can be directly attributed to the operations of the Department. Financial statements for total fund operations of the shared State funds are presented in the State of Illinois' Comprehensive Annual Financial Report.

In presenting these financial statements, certain unique accounts are used for the presentation of shared funds. The following accounts are used in these financial statements to present the Department's portion of shared funds:

Unexpended Appropriations

This "asset" account represents lapse period warrants issued between July and August annually in accordance with the Statewide Accounting Management System (SAMS) records plus any liabilities relating to obligations re-appropriated to the subsequent fiscal year.

Notes to Financial Statements

June 30, 2007

Appropriations from State Resources

This "other financing source" account represents the final legally adopted appropriation according to SAMS records.

Lapsed Appropriations

Lapsed appropriations are the legally adopted appropriations less net warrants issued for the 14 month period from July to August of the following year and re-appropriations to subsequent years according to SAMS records.

Receipts Collected and Transmitted to State Treasury

This "other financing use" account represents all cash receipts received during the fiscal year from SAMS records.

Amount of SAMS Transfers-In

This "other financing use" account represents cash transfers made by the Office of the Comptroller in accordance with statutory provisions to the corresponding fund during the fiscal year per SAMS records in which the Department did not make a deposit into the State Treasury.

Amount of SAMS Transfers-Out

This "other financing source" account represents cash transfers made by the Office of the Comptroller in accordance with statutory provision from the corresponding fund during the fiscal year per SAMS records in which a legally adopted appropriation was not charged.

(e) Eliminations

Eliminations have been made in the government-wide statement of net assets to minimize the "grossing-up" effect on assets and liabilities within the governmental activities column of the Department. As a result, amounts reported in the governmental funds balance sheet as interdepartmental interfund receivables and payables have been eliminated in the government-wide statement of net assets. Amounts reported in the governmental funds balance sheet and proprietary statement of net assets as receivable from or payable to fiduciary funds have been included in the government-wide statement of net assets as receivable from and payable to external parties, rather than as internal balances.

Notes to Financial Statements

June 30, 2007

(f) Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of less than 90 days at time of purchase. Cash and cash equivalents include cash on hand and cash in banks for locally held funds.

(g) Inventories

Inventories, consisting primarily of lottery tickets and postage and printing supplies, are valued at cost, principally on the first-in, first-out (FIFO) method. Significant inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

(h) Prepaid items

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items on the government-wide statement of net assets.

(i) Interfund Transactions

The Department has the following types of interfund transactions between Department funds and funds of other State agencies:

Services provided and used—sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as interfund receivables and payables in the governmental funds balance sheet or the government-wide and proprietary fund statements of net assets.

Reimbursements—repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Transfers—flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers are reported after nonoperating revenues and expenses.

(j) Capital Assets

Capital assets, which consist of equipment and automobiles, are reported at cost. Contributed assets are reported at estimated fair value at the time received. Capital assets are depreciated using the straight-line method.

The capitalization threshold for equipment and automobiles is \$5,000 and the estimated useful life is 3-15 years.

Notes to Financial Statements

June 30, 2007

(k) Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements of net assets consists of unpaid, accumulated vacation and sick leave balances for Department employees. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary related costs (e.g., social security and Medicare tax).

Legislation that became effective January 1, 1998 capped the paid sick leave for all State Employees' Retirement System members at December 31, 1997. Employees continue to accrue twelve sick days per year, but will not receive monetary compensation for any additional time earned after December 31, 1997. Sick days earned between January 1, 1984 and December 31, 1997 (with a 50% cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997 will be converted to service time for purposes of calculating employee pension benefits.

(1) Fund Balances

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties as to use for specific purposes. Designations of fund balances represent tentative State plans that are subject to change.

(m) Net Assets

In the government-wide and proprietary fund statements of net assets, equity is displayed in three components as follows:

Invested in Capital Assets, Net of Related Debt – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – This consists of net assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the State's policy to use restricted resources first, then unrestricted resources when they are needed.

Unrestricted – This consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

Notes to Financial Statements

June 30, 2007

(n) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(o) Future Adoption of GASB Statements

Effective for the year ending June 30, 2008 the Department will adopt GASB Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenue, which established accounting and financial reporting standards for transactions in which a government receives, or is entitled to, resources in exchange for future cash flows generated by collecting specific receivables or specific future revenues. The Department has not yet determined the impact on the Department's financial statements as a result of adopting this statement.

(3) Deposits and Investments

(a) Deposits

The State Treasurer is the custodian of the Department's deposits and investments for funds maintained in the State Treasury. The Department independently manages deposits and investments maintained outside the State Treasury.

Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Illinois Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Department does not own individual securities. Detail on the nature of these deposits and investments is available within the State of Illinois' Comprehensive Annual Financial Report.

Notes to Financial Statements

June 30, 2007

(b) Investments

As of June 30, 2007, the Department had the following investments outside of the State Treasury:

	Fair Value (Thousands)	Weighted Average Maturity (Years)
Enterprise Funds		
Annuities	\$ 1,044	6.878
Fiduciary Funds		
U.S. Treasury Bonds	\$ 624,526	4.038

Interest Rate Risk: The Department does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: Prior to July 30, 1985, the Department did not have a formal investment policy that limited investment choices. Subsequent to July 30, 1985, the Department is limited to investing in direct obligations of the United States of America or backed by the full faith and credit of the United States of America. The Department's investments in annuities are not rated.

(4) Taxes Receivable

Taxes receivable (amounts expressed in thousands) at June 30, 2007 are as follows:

General Fund	Motor Fuel Tax Fund	Nonmajor Governmental Funds	Fiduciary Funds
\$ 775,840	\$ -	\$ 131,441	\$ -
575,239	-	210,888	122,733
-	143,424	11,914	-
16,582	-	14,039	8,493
30,899		25,093	1,963
1,398,560	143,424	393,375	133,189
475,782	17,576	88,637	
\$ 922,778	\$ 125,848	\$ 304,738	\$ 133,189
	\$ 775,840 575,239 16,582 30,899 1,398,560	General Fund Fuel Tax Fund \$ 775,840 \$ - 575,239 - 143,424 16,582 30,899 - 143,424 1,398,560 143,424 475,782 17,576	General Fund Fuel Tax Funds Governmental Funds \$ 775,840 \$ - \$ 131,441 575,239 - 210,888 - 143,424 11,914 16,582 - 14,039 30,899 - 25,093 1,398,560 143,424 393,375 475,782 17,576 88,637

Notes to Financial Statements

June 30, 2007

(5) Interfund Balances and Activity

(a) Balances Due from/to Other Funds

The following balances (amounts expressed in thousands) at June 30, 2007 represent amounts due from other Department funds.

			Ðı	ie from			
Fund	Dej	Other partment Funds	Other State Funds		Other Department Fiduciary Funds		Description/Purpose
General	\$	3,147	\$	-	\$	-	Due from other Department funds pursuant to statutory tax allocations.
Nonmajor governmental funds		272,754		2,699		-	Due from other Department funds and State funds pursuant to statutory tax allocations.
Lottery		60,715		-		443	Due from General Fund for cumulative overpayment of lottery profits and for unclaimed lottery prizes.
Fiduciary Funds		66,816		-		-	Due from other Department funds pursuant to statutory tax allocations.
	\$	403,432	\$	2,699	\$	443	

Notes to Financial Statements

June 30, 2007

The following balances (amounts expressed in thousands) at June 30, 2007 represent amounts due to other Department and State of Illinois funds.

				Due					
Fund	De	Other epartment Funds	Other State Funds		Other Department Fiduciary Funds		Other State Fiduciary Funds		Description/Purpose
General	\$	287,856	\$	64,988	\$	41,292	\$	389	Due to other Department funds pursuant to statutory tax allocations and cumulative overpayment of lottery profits, to other State funds for administrative expenses, and to other State fiduciary funds for payment of retirement benefits.
Motor Fuel		-		444		-		168	Due to other State funds for administrative expenses and to other State fiduciary funds for payment of retirement benefits.
Nonmajor governmental funds		48,760		802		25,524		260	Due to other Department funds pursuant to statutory tax allocations, to other State funds for administrative expenses, other Department fiduciary funds pursuant to statutory tax allocations, and to other State fiduciary funds for payment of retirement benefits.
Lottery		-		64		-		3,437	Due to other State funds for administrative expenses and due to other State fiduciary funds for payment of retirement benefits.
Fiduciary Funds		443		-				-	Due to Lottery Fund for unclaimed lottery prizes.
	\$	337,059		66,298	\$	66,816	\$	4,254	:

Notes to Financial Statements

June 30, 2007

(b) Transfers from/to Other Funds

Interfund transfers in (amounts expressed in thousands) for the year ended June 30, 2007, were as follows:

	Transfers	in fro	m	
Fund	 Other Department Funds		er State	Description/Purpose
General	\$ 1,315,725	\$	-	Transfers from Lottery Fund for lottery profits and other Department funds pursuant to statutory tax allocations.
Nonmajor governmental funds	1,403,486		4,069	Transfers from other Department funds and other State funds pursuant to statutory tax allocations.
	\$ 2,719,211	\$	4,069	

Interfund transfers out (amounts expressed in thousands) for the year ended June 30, 2007, were as follows:

		Transfe	rs ou	t to	_
Fund	n 	Other Department Funds	0:	ther State Funds	Description/Purpose
General	\$	1,203,748	\$	380,940	Transfers to other Department funds and other State funds pursuant to statutory tax allocations.
Nonmajor governmental					
funds		888,051		9,369	Transfers to other Department funds and other State funds pursuant to statutory tax allocations and to other State funds for budget shortfalls.
Lottery Fund		627,412		3,621	Transfers to General Fund for lottery profits and to other State funds for budget shortfalls.
	\$	2,719,211	\$	393,930	

Notes to Financial Statements

June 30, 2007

(c) Balances Due from to State of Illinois Component Units

The Illinois Housing Development Authority owes the Department's nonmajor governmental funds \$316.383 million at June 30, 2007 for advances on loan programs.

The following balances (amounts expressed in thousands) at June 30, 2007 represent amounts due to State of Illinois Component Units for reimbursements for expenses incurred.

	Due to											
Fund		neral und	Gove	major nmental und	Lottery Fund							
Illinois Toll Highway	\$	-	\$	10	\$	1						
University of Illinois		38		432		-						
	\$	38	\$	442	\$	1						

Notes to Financial Statements

June 30, 2007

(6) Capital Assets

Capital asset activity (amounts expressed in thousands) for the year ended June 30, 2007 was as follows:

	 alance y 1, 2006	Ad	ditions_	Dele	tions		Net insfers		alance 30, 2007
Governmental activities:									
Capital assets being depreciated: - Equipment	\$ 10,807	\$	530	\$	7	\$ ((4,753)	\$	6,577
Less accumulated depreciation: Equipment	 9,101		686		7		(4,699)		5,081
Governmental activity capital assets, net	\$ 1,706	_\$_	(156)	<u>\$</u>	<u> </u>	<u>\$</u>	(54)	<u>\$</u>	1,496_

Depreciation expense for governmental activities (amounts expressed in thousands) for the year ended June 30, 2007 was charged to functions as follows:

	G	ieneral go	vernm	ent			686			
	_	alance / 1, 2006	Ado	litions	Dele	tions_		Net ansfers	_	alance 2 30, 2007
Business-type activities: Capital assets being depreciated: Equipment	\$	2,773	\$	188	\$	5	\$	(810)	\$	2,146
Less accumulated depreciation: Equipment		2,078	-	255		5	***************************************	(736)		1,592
Business-type activity capital assets, net	\$	695	_\$	(67)	\$		\$	(74)	\$	554

Notes to Financial Statements

June 30, 2007

(7) Long-Term Obligations

(a) Changes in Long-Term Obligations

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2007 were as follows:

		alance July 1, 2006	Ad	ditions	Deletions		Balance June 30, 2007	Amounts Due Within One Year	
Governmental activities:									
Compensated Absences	_\$	14,985	\$	9,019	\$	8,586	\$15,418		750
Total governmental activities		14,985	\$	9,019	\$	8,586	\$15,418		750
Business-type activities: Compensated Absences Obligations to Lottery	\$	1,227	\$	641	\$	627	\$ 1,241	\$	56
prizewinners		1,104		-		60	1,044		107
Total business-type activities	\$	2,331	\$	641	\$	687	\$ 2,285	\$	163

Compensated absences have been liquidated by the applicable governmental funds that account for the salaries and wages of the related employees.

(b) Obligations to Lottery Prize Winners

The State has obligations to certain lottery prize winners for awards payable in annual installments ranging from nineteen years to the life of the prize winner, with the first payment being made after the claim is presented for payment. In addition, the State has fulfilled its obligations for certain other prize winners through the purchase of annuities under group contracts.

For certain prize winners, annuities were purchased in the name of the State for which the State has retained the rights of ownership. Effective July 30, 1985, State law provides that the State Treasurer, with the consent of the Director of Revenue, may contract to invest in securities, which provide payments corresponding to the Lottery's obligation to these winners. The present value of these annuities and the related liabilities owed to prize winners, approximating \$1.0 million, have been reported in the financial statements of the State Lottery Fund, a nonmajor enterprise fund.

Notes to Financial Statements

June 30, 2007

In addition to the prize obligations discussed above, the State has provided for other payments corresponding to the Lottery's obligation to prize winners through the purchase of direct obligations of the federal government, primarily in the form of United States Treasury zero coupon bonds. As established by State law, such securities shall be maintained in the Deferred Lottery Prize Winners Trust Fund, a special trust fund separate and apart from all public money or funds of the State. These investments are purchased in amounts to provide for annual annuity payments to the prize winner(s) of each qualifying individual drawing. Since these monies are invested by the State on behalf of external legally separate entities (the prize winners), with specific investments being acquired for these individual entities for which the income from and changes in the value of the investments affect only the prize winners for whom they were acquired, in accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, the Deferred Lottery Prize Winners Trust Fund is reported as an investment trust fund. The investments of the fund are reported at fair value, \$624.5 million at June 30, 2007, and the net assets are reported as held in trust for prizewinners.

(8) Pension Plan

Substantially all of the Department's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a pension trust fund in the State of Illinois reporting entity. The SERS is a single-employer defined benefit public employee retirement system (PERS) in which State employees participate, except those covered by the State Universities, Teachers', General Assembly, and Judges' Retirement Systems. The financial position and results of operations of the SERS for fiscal year 2007 are included in the State of Illinois' Comprehensive Annual Financial Report (CAFR) for the year ended June 30, 2007. The SERS issues a separate CAFR that may be obtained by writing to the SERS, 2101 South Veterans Parkway, Springfield, Illinois, 62794-9255.

A summary of SERS benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established are included as an integral part of the SERS' CAFR. Also included is a discussion of employer and employee obligations to contribute and the authority under which those obligations are established.

The Department pays employer retirement contributions based upon an actuarially determined percentage of their payrolls. For fiscal year 2007, the employer contribution rate was 11.525%. Effective for pay periods beginning after December 31, 1991, the State opted to pay the employee portion of retirement for most State agencies (including the Department) with employees covered by the State Employees' and Teachers' Retirement Systems. However, effective with the fiscal year 2004 budget, the State opted to stop paying the portion or a part of the portion of retirement for many State agencies (including the Department) for certain classes of employees covered by the State Employees' and Teachers' Retirement Systems. The pickup, when applicable, is subject to sufficient annual appropriations and those employees covered may vary across employee groups and State agencies.

Notes to Financial Statements

June 30, 2007

(9) Post-employment Benefits

The State provides health, dental, and life insurance benefits for certain retirees and their dependents. Substantially all State employees become eligible for post-employment benefits if they eventually become annuitants of one of the State sponsored pension plans. Health and dental benefits include basic benefits for annuitants under the State's self-insurance plan and insurance contracts currently in force. Life insurance benefits are limited to \$5,000 per annuitant age 60 and older. The total cost of health, dental, and life insurance benefits of all members, including post-employment health, dental, and life insurance benefits, is recognized as an expenditure by the State in the Illinois Comprehensive Annual Financial Report. The total costs incurred for health, dental, and life insurance benefits are not separated by Department for annuitants and their dependents nor active employees and their dependents.

(10) Fund Deficits

The General Fund and the State & Local Sales Tax Reform, Local Government Tax, Illinois Racing Board Grant, Illinois Tax Increment, School Infrastructure, and Personal Property Tax Replacement funds, nonmajor governmental funds, had fund balance deficits of \$272.776 million, \$1.167 million, \$3.523 million, \$46 thousand, \$569 thousand, \$2.081 million, and \$64.032 million, respectively, at June 30, 2007. The fund deficits in the General and School Infrastructure funds will be eliminated through the appropriation of future State revenues to the Department. The fund deficits in the State & Local Sales Tax Reform, Local Government Tax, and the Personal Property Tax Replacement funds will be eliminated by future recognition of earned but unavailable revenues. The fund deficit of the Illinois Racing Board Grant and the Illinois Tax Increment funds will be eliminated through future revenues earned.

(11) Risk Management

The Department is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers compensation and natural disasters. The State retains the risk of loss (i.e. self insured) for these risks.

The Department's risk management activities are financed through appropriations to the Illinois Department of Central Management Services and are accounted for in the general fund of the State. The claims are not considered to be a liability of the Department; and accordingly, have not been reported in the Department's financial statements for the year ended June 30, 2007.

(12) Commitments and Contingencies

(a) Operating leases

The Department leases certain office space under annual agreements which require the Department to make minimum lease payments. Rent expense under operating leases was \$2.604 million for the year ended June 30, 2007.

Notes to Financial Statements

June 30, 2007

(b) Litigation

The Department is routinely involved in a number of legal proceedings and claims that cover a wide range of matters. In the opinion of management, the outcome of these matters is not expected to have any material adverse effect on the financial position or results of operations of the Department.

(13) Restatement

The Department restated the beginning fund balance in the General Fund for the correction of an error totaling \$149.726 million for sales tax revenues which should have been reported as due to the Local Government Tax Fund, a nonmajor governmental fund, and the Home Rule Municipal ROT Fund, an agency fund, and public utility tax revenues which should have been reported as due to the Municipal Telecommunications Fund, an agency fund. In addition, the Local Government Tax Fund, the Home Rule Municipal ROT Fund, and the Municipal Telecommunications Fund underreported amounts due to local governments.

	Governmental Activities										
		Governme	nds								
		Nonmajor Fund Local General Government Tax				- Governmental Activities					
	Í										
Fund Balance/Net Assets, June 30, 2006, as previously reported	\$	(99,238)	\$	393,054	\$	555,115					
Affocation of sales tax revenue		(117,160)		73,356		(43,804)					
Allocation of public utility tax revenue		(32,566)		-		(32,566)					
Underreported intergovernmental payables				(73,356)		(73,356)					
Fund Balance/Net Assets, June 30, 2006, as restated	\$	(248,964)	\$	393,054	\$	405,389					

	Agency Funds			
Total assets/liabilities, June 30, 2006 as previously reported	Home Rule Municipal ROT		Municipal Telecommunications	
	\$	98,881	\$	46,959
Allocation of sales tax revenue		43,804		-
Allocation of public utility tax revenue				32,566
Total assets/liabilities, June 30, 2006 as restated	\$	142,685	\$	79,525

Department of Revenue Combining Schedule of Accounts

General Fund

June 30, 2007 (Expressed in Thousands)

	. #4	General Revenue Account 0001	ပိတ္တ	Common School Special 0005	Education Assistance 0007	tion ance 7	nc R	Income Tax Refund 0278	ပ္ပိတ္	Common School 0412	E	Eliminations	Total
ASSETS Unexpended appropriation Cash equity in State Treasury Taxes receivable, net Intergovernmental receivables Due from other Department funds Inventories Total assets	မ မ	12,714 155,900 716,625 70,706 773 956,718	ω ω	43,462 102,809 - - 146,271	\$ 30 Z	7,275 30,424 2,145	о	220,647 70,712 352 - 291,711	φ σ	7,537 2,208 - - 9,745	s	(69,704)	12,714 434,821 922,778 3,147 773 1,374,585
Accounts payable and accrued liabilities Intergovernmental payables Due to other Department fiduciary funds Due to other State fiduciary funds Due to other Department funds Due to other State funds Due to other State funds Due to State of Illinois Component Units Unavailable revenue Unearned revenue Total liabilities	₩	183,269 2,452 41,292 140,932 64,988 113,849 15,998 563,207	<i></i>	50,465	ත් <mark>ත්</mark>	8 945 945 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	€	840,881 155,913 26,701	€9	4,780 60,715 291 291	€	(69,704)	1,079,395 2,452 41,292 389 287,856 64,988 15,998 15,998
FUND BALANCES (DEFICITS) Reserved for: Inventories Unreserved, undesignated Total fund balances (deficits)	ω	773 392,738 393,611 956,718	မ	90,639 90,639 146,271	96 96	30,899 30,899 39,844	φ,	731,784) 731,784) 291,711	S	- (56,041) (56,041) 9,745	မ	- - (69,704) \$	773 (273,549) (272,776) 1,374,585

Department of Revenue

Expenditures and Changes in Fund Balance -Combining Schedule of Revenues,

General Fund For the Year Ended June 30, 2007 (Expressed In Thousands)

	Revenue Account 0001	Common School Special 0005	Education Assistance 0007	Income Tax Refund 0278	Common School 0412	Eliminations	Total
REVENUES	\$ 10.389.722	65	811.645	149,613	69	<i>в</i>	11,350,980
income (axes	5,403,160	1 782 138	, '	•	,	•	7,185,298
Carles (axes	1 022 797		,	•	108,125	•	1,130,922
Public utility taxes	440.829	•	•	•	169.094	•	609,923
Other taxes	6 411	•	•	•	265	•	6,676
Cicenses and rees	2 to 2	•	778	•	•	•	2,296
Ciner charges for services	•	1	•	•	142	•	142
Other	3.678	•	•	•	٠	•	3,678
Total revenues	17,268,115	1,782,138	812,423	149,613	277,626		20,289,915
EXPENDITURES General government	139,104	•	•	19,231	•	•	158,335
Canital outlay	189	•		ı	•	•	189
Total expenditures	139,293	,		19,231	٠		158,524
Excess (deficiency) of revenues over (under) expenditures	17,128,822	1,782,138	812,423	130,382	277,626		20,131,391
OTHER SOURCES (USES) OF							
Appropriations from State resources	154,226	•	*	•		•	154,226
Labsed appropriations	(6,213)	1		•	L	•	(6,213)
Receipts collected and transmitted to State Treasury	(17,155,137)	ı	(815,306)	٠	(285,533)	•	(18,255,976)
Amount of SAMS transfers-in	(125,401)	ŧ	(685,000)	•	(2,411,745)	•	(3,222,146)
Amount of SAMS transfers-out	1,443,379	•	• • • • • • • • • • • • • • • • • • • •	r	4 677 0	(400,000,1)	1,440,578
Fransfers-in Transfers-out	110,874 (1,454,136)	(1,789,301)	686,425	(239,538)	2,416,713	1,898,287	(1,584,688)
Net other sources (uses) of financial resources	(17,032,408)	(1,789,301)	(813,881)	(239,538)	(280,565)	4	(20,155,693)
Net change in fund balances	96,414	(7,163)	(1,458)	(109,156)	(2,939)	•	(24,302)
Fund balances (deficits), July 1, 2006, as restated Increase for changes in inventories	296,607	97,802	32,357	(622,628)	(53,102)	1 1	(248,964)
TOOC OF BINIT (STICHBOL) SECTION IN GO CIVILE	\$ 393.511	\$ 90,639	\$ 30,899	\$ (731,784)	\$ (56,041)	<i>.</i>	(272,776)

Department of Revenue

Nonmajor Governmental Funds June 30, 2007 (Expressed in Thousands) Combining Balance Sheet -

						S	Special Revenue	une
	ž	Public Utility 0059	Underground Storage Tank 0072		Illinois Gaming Law Enforcement 0085		State Gaming 0128	DO Fede Trus
	•							
Unexpended appropriations	49	٠	ь	33 \$	1,249	6	•	49
Cash equity in State Treasury		13	4	447	28		16,692	
Cash and cash equivalents		•			•		•	
Taxes receivable, net		1,662	9,115	5	712		3,947	
Other receivables, net		•			•		•	
Due from other Department funds		•			•		٠	
Due from other State funds		•			•		•	
Oue from State of Illinois component units		•			٠		•	
Total assets	₩	1,675	\$ 9,595	95	1,989	မာ	20,639	₩.
LIABILITIES								
Accounts payable and accrued liabilities	G	68	⇔	278 \$		69	1,865	es)
intergovernmental payables		•		CI	1,207		12,349	
Due to other Department fiduciary funds		•			•		•	
Due to other State fiduciary funds				ထ	10		7	
Due to other Department funds		•			•		2,145	
Due to other State funds		•			9		281	
Due to State of Illinois component units		•			•		123	
Unavailable revenue		2	4	462	o		•	
Total liabilities		70	7	750	1,287		16,837	
FUND BALANCES (DEFICITS)								
Reserved for encumbrances		•			•		•	
		400	2788	ű	703		208	

5,666

57,827

\$ 39,054

99

5,666

Replacement and Use Tax Occupation

State & Local Sales Tax Reform

Housing Support Program 0150

Federal Trust

0187

0186

40,500

39,054

17,327

5,666

12,477

10,750

44,988 362

5,666

1,167

10,750

15

(1,167)

95 28,239 28,304 39,054

3,802

702 702 989

8,845

1,605

Total fund balances
Total liabilities and fund balances (deficits)

Unreserved, undesignated

Department of Revenue

Nonmajor Governmental Funds June 30, 2007 (Expressed in Thousands) Combining Balance Sheet -

Special Revenue

ASSETS	Unexpended appropriations	Cash equity in State Treasury	Cash and cash equivalents	Taxes receivable, net	Other receivables, net	Due from other Department funds	Due from other State funds	Due from State of Illinois component units	Total assets	
ASSETS	Unexpended appropriations	Cash equity in State Treasury	Cash and cash equivalents	Taxes receivable, net	Other receivables, net	Due from other Department funds	Due from other State funds	Due from State of Illinois compone	Total assets	

Accounts payable and accrued liabilities Intergovernmental payables
Due to other Department fiduciary funds
Due to other Department funds
Due to other State fiduciary funds
Due to other State funds
Due to other State funds
Unavailable revenue
Total Illabilities LIABILITIES

FUND BALANCES (DEFICITS)
Reserved for encumbrances
Unreserved, undesignated
Total fund balances
Total liabilities and fund balances (deficits)

Illinois Tax Increment 0281		3,030	1,492	α)	•	1 1		occ't	588	4,448	•	က	•	•	•	80	5,099	8	(571)	(269)	4,530
illi o	€9							e	€?											!	₩
Illinois Racing Board Grant 0280	• •	128	•	•	•	•		071	•	174	•	•	1	•	•	٠	174	,	(46)	(46)	128
ĕ	49						ŀ	9	↔												49
Debt Collection 0279	• ;	. 39 9		•	•	•	1	67		•	•	•	•	٠	•		2	•	27	27	29
8	69						ŀ	o	49												S
Illinois Racing Board Charity 0271	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	,	•	٠	•	•
	₩						- 1	A	69												60
Racing Board Fingerprint License 0248	•	හි '	•	•	•	•		ŝ	•	•	•	•	•	19	•	1	19	•	70	70	89
ůž L	69						ł	A	69											ł	es.
Emergency Public Health 0240	•	₹	• •	523	•	•		524	•		•	•	•	•	•	12	12	•	512	512	524
a.	69						- 1	P	69								H			1	G.
Illinois Sports Facility 0225	•	4,125	3,938	•	625	•		899. 899.	•	8,688	•	•	•	•	•	•	8,688	•	•		8 688
	69							49	49												U :
Local Government Tax 0189	•	225,153	101,301	•	34,989	•	•	361,443	•	361,443	٠	•	•	•	•	3,523	364,966		(3.523)	(3 523)	361 443 \$
<u>ဖိ</u>	↔						1	es.	69												Ų,
County & Mass Transit 0188	٠	51,548	19,636		•	٠	•	71,184	1	45,376	25,524	•	t	•	ı	284	71,184	ı	•	•	71 184
Mag C	6A						-	တ	ы	,											64

State of Illinois

Department of Revenue Combining Balance Sheet -

Nonmajor Governmental Funds

June 30, 2007 (Expressed in Thousands)

Tax Compliance Lands Lan						Special Revenue	ane			
27,989 3 322 752 43,081 1,100 2,699 - 404 - 662 316,383 - 5 43,486 5 1,752 \$ 22,815 \$ - 5 - \$ 142 \$ 22,815 \$ - \$ - \$ - 4 4 - 48 -	Hour Hour	Illnois ordable sing Trust 286	Used Tire Managemen 0294	†	Natural Areas Acquisition 0298	Open Space Lands Acquisition & Development 0299	Horse Racing Equity Trust 0313	Tax Com an Adminis 038	pliance d tration 34	Local Governmen Distributive
27,989 3 322 752 43,081 1,100 2,699 - - 404 - 316,383 - - - 404 - 347,174 \$ 1,973 \$ - - 22,815 \$ - \$ - 5 - 49 - - - - 49 - - - - 49 - - - - 49 - - - - 49 - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - <	64	•	€9	,		•		ь	•	ь
22,815 \$ 1,970	•	27,989	•	m					1,100	
2,699 5		• •					• •		652	
2,699 - <td></td> <td>103</td> <td>1,97</td> <td>6</td> <td>•</td> <td>•</td> <td>404</td> <td></td> <td></td> <td>135.6</td>		103	1,97	6	•	•	404			135.6
346,383 5 5 43,485 1,752 \$ 22,815 5 5 5 5 4 4 22,815 315 20 49 22,815 363 23,435 1,610 322 7 324,359 1,610 322 752 43,485 1,340 324,359 1,610 322 752 43,485 1,340		2,699				• •			. 1	2
22,815 \$ - \$ - \$ - \$ - \$ - 1,573 \$ - \$ - \$ - 1,52 \$ \$ 22,815 \$ - \$ - \$ - \$ - \$ - 4 - 315 \$ - \$ - \$ - \$ - \$ - 315 \$ - \$ - \$ - \$ - 48 \$ - \$ - \$ - \$ - 22,815 - 363 \$ - \$ - \$ - \$ - 324,359 - 1,610 - 322 - 752 - 43,485 - 1,340		316,383			1			ŧ	1	
22,815 \$. \$. \$. 4 4 4 4 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	ь	347,174		- 13				(I	Į.	
22.815 363 - 239 22.815 363 - 239 22.815 363 - 239 324.359 1,610 322 752 43,485 1,340 324.359 1,610 322 752 43,485 1,340	€.	22.815	€6	,	69	Уэ	ι (G		€9
315	•	·	•		.4	•	4		4	135,2
315 - 7 48 - 239 363 - 412 1610 322 752 43,485 1,340 1,610 322 752 43,485 1,340		•					• •		' 02	
48			31	S		•	•		•	.
48		•			•	•	•		7	
48		•			•	•	•		•	
363 - 412 1610 322 752 43,485 1,340 1,610 322 752 43,485 1,340		•	V	8	•	•	,		239	
1,610 322 752 43,485 1,340 1,610 322 752 43,485 1,340		22,815		23	•	•			412	135,8
1,610 322 752 43,485 1,340 1,610 322 752 43,485 1,340		•		•	•	•	•		•	
1,610 322 752 43,485 1,340		324,359	1,61	0	322				1,340	
		324,359		0	322				1,340	

Accounts payable and accrued liabilities Intergovernmental payables

Due to other Department fiduciary funds

Due to other State fiduciary funds

Due from other Department funds Due from other State funds Due from State of Illinois component units

Total assets LIABILITIES

Other receivables, net

Taxes receivable, net

Unexpended appropriations Cash equity in State Treasury Cash and cash equivalents Reserved for encumbrances
Unreserved, undesignated
Total fund balances
Total flabilities and fund balances (deficits)

FUND BALANCES (DEFICITS)

Due to other Department funds
Oue to other State funds
Due to State of Illinois component units
Unavailable revenue
Total Iliabilities

Combining Balance Sheet -

Municipal Economic Development 0650

Horse Racing 0632

Petroleum International Resources Tourism 0573 0621

School Infraștructure 0568

Renewable Energy Resource 0564

Supplemental Low Income Energy Assistance 0550

> Drycleaner Environmental Response

0548

Special Revenue

167

1,254

1,439

5,604

1,354

438

208

1,138

186

2,793

788

209

FUND BALANCES (DEFICITS)
Reserved for encumbrances
Unreserved, undesignated
Total fund balances
Total labilities and fund balances (deficits)

	163	•	•	•	•	*	19	182	•	4	4	186
240 \$	12	•	57	687	4	319	•	1,329		1	1	1330 \$
2e 8		•		,	•	٠	55	18	•	1,844	1,844	1925 \$
<i></i>		•	•	•		,	•	•	,	,		چ •
4.588 \$	•	•	٠	•	•		286	4,874		(2.081)	(2,081)	2 793 \$
69	•			•	•	,	•			788	788	788 S
69		,		ı	•		•			12,627	12 627	10 607 R
6/9				,			•			209	209	\$ 000
e,	•											÷

State of Illinols

Department of Revenue Combining Balance Sheet Nonmajor Governmental Funds June 30, 2007 (Expressed in Thousands)

			Spe	Special Revenue				
	Tobacco Settlement Recovery 0733	o Personal nt Property Tax y Replacement 0802	Dram Shop 0821	Senior Citizen Real Estate Deferred Tax 0930	Bulld Illinols 0960	Local Tourism 0869	Evidence Fund 1369	Total
ASSETS								
Unexpended appropriations	es.	9	· •>	69	9	•	· 43	\$ 1,288
Cash equity in State Treasury		320,909	1,637	1,489	10,539	1,399	•	799,761
Cash and cash equivalents			•	•	•	•	4	4
Taxes receivable, net		. 96,891	•	•	36,254	1,992	,	304,738
Other receivables, net		545	•	•	٠	,	į	3,991
Due from other Department funds		. 86,209		•	9,450	•	•	272,754
Due from other State funds			•	•		•	ı	2,699
Due from State of Illinois component units			•	•	•	•	•	316,383
Total assets	မာ	6 \$ 504,554	\$ 1,637	\$ 1,489	\$ 56,243	3,391	\$ 4	\$ 1,701,618
I ABII ITIES								
Accounts payable and accrued liabilities	es	2 \$ 6,632	\$ 78		\$ 12,154 \$	47	•	\$ 60,346
Intergovernmental payables		497,747	_	1,489	•	•	•	1,086,483
Due to other Department fiduciary funds		•	Ī	•		•	•	25,524
Due to other State fiduciary funds		- 86	N	•	•	•	•	260
Due to other Department funds				•	٠	•	•	48,760
Due to other State funds		. 89	25	•	•	•	*	802
Due to State of Illinois component units		•		٠	•	•	•	442
Unavailable revenue		- 64,032	•		1,180	99	1	71,444
Total liabilities		2 568,586	106	1,489	13,334	113	4	1,294,061
ELIND RALLANCES (DEELCITS)								
Reserved for encumbrances		4	26	4	•	•	•	103
Unreserved, undesignated		. (64,032)	40	(4)	42,909	3,278	4	407,454
Total fund balances		4 (64,032)		•	42,909	3,278	4	407,557
Total liabilities and fund balances (deficits)	မှာ	6 \$ 504,554	\$ 1,637	\$ 1,489 3	\$ 56,243 \$	3,391	4	\$ 1,701,618

State of Illinois

Department of Revenue

Expenditures and Changes in Fund Balance -Combining Statement of Revenues,

Nonmajor Governmental Funds For the Year Ended June 30, 2007 (Expressed in Thousands)

				2000	A CLINE			
	Public Utility	Underground Storage Tank 0072	Illinois Gaming Law Enforcement 0085	State Gaming 0129	IDOR Federal Trust 0140	Rental Housing Support Program	State & Local Sales Tax Reform 0186	RTA Occupation and Use Tax Replacement 0187
DEV/ENI IES								
Federal operating grants	•		· •••	€9	\$ 60	•	• •	· ••
ncome taxes	•	•	•	•	•	•		•
Sales taxes	•	•	1	•	•	•	742,262	
Motor fuel taxes	•	76,635	•	r	•	•	•	•
Public utility taxes	7,150	•			•	26 706	•	* (
Other taxes	i i	•	3,274	0.86,716	•	60),62	•	
License and fees	1,6/4	•	325	80 0	• •	•	•	
Other charges for services	• •			• •	•		•	
	•		٠	•	•	•		•
Onel Total revenues	8,824	76,635	3,599	818,399	9	25,705	245,262	-
EXPENDITURES				;			•	•
General government	•	840	•	67	<u>6</u>	11,546	73	
Health and social services	•	•	•	895		•	•	• '
Employment and economic development	• 1	1 (•			•	, ,
Environment and business regulation Interpovernmental		•	2,309	129	•	•	50,194	24,525
	•	•	3	220	•	*	•	•
Total expenditures	•	840	2,309	130,828	19	11,546	50,197	24,528
Excess (deficiency) of revenues	0	75 795	1 290	178789	4	14,159	195.065	(24,526)
over (under) expenditures	170'0		204.					
OTHER SOURCES (USES) OF								
Approximations from State resources	•	894	2,503	•	•	•	•	•
Appropriations nations	•	(53)			•	•	•	•
Receipts collected and transmitted to State Treasury	(12,233)	(78	(3,620)		•	•	•	•
Amount of SAMS transfers-in	•	•	•	•	•	•	•	•
Amount of SAMS transfers-out	•	•	ı	•			•	24.526
Transfers-in	•			(688 425)			(196.232)	
Transfers-out Not other courses (uses) of				7				
financial resources	(12,233)	(77,331)	(1,318)	(686,425)			(196,232)	24,526
Net change in fund balances	(3,409)	(1,536)	(28)	1,146	41	14,159	(1.167)	
Fund balances (deficits), July 1, 2006	5,014	10,381	730	2,656		14,145	•	1
		4	604	600	41	\$ 28.304	(1 167)	4

State of Illinois

Department of Revenue

Combining Statement of Revenues,

Expenditures and Changes in Fund Balance -Nonmajor Governmental Funds

For the Year Ended June 30, 2007 (Expressed in Thousands)

	County & Mass Transit 0188	Local Government Tax 0189	Illinots Sports Facility 0225	Emergency Public Health 0240	Racing Board Fingerprint License 0248	Illinois Racing Board Charity 0271	Debt Collection 0279	illinois Racing Board Grant 0280	Illinois Tax Increment 0281
REVENUES									
Federal operating grants	м	·	, 43	· «э	•	€9	, 49	, 69	æ
Income taxes	1 00 00 00 00 00 00 00 00 00 00 00 00 00	. 40		•	•				20.464
Sales (axes	342,509	1,624,361	• •		•			•	2
Motor tuel taxes	• '	• 1	•		•			•	
Profession taxes					•	ĺ		634	
License and fees	•	•	•	3,532	109	389	•	•	
Other charges for services	•	٠	•	•	•		•		
Interest and other investment income	•	ı	•	•	•			•	137
Other Total revenues	342 509	1 624 381	• •	3.532	109	389		634	20,601
EXPENDITURES	•	•	•	,	•			•	
General government Health and social services	• •	• •			٠			•	
Employment and economic development	•	٠	5,000	•	•		•	٠	
Environment and business regulation	•	٠	•		100	750	,	663	
Intergovernmental	342,509	1,623,858	•	•	•			•	20,536
Capital outlay	•	•	•	•	3				00
Total expenditures	342,509	1,623,858	5,000	•	100	750	5	663	20.537
Excess (deficiency) of revenues over (under) expenditures	The state of the s	523	(5,000)	3,532		(361)) 22	(58)	64
OTHER SOURCES (USES) OF									
Appropriations from State resources	•	•	•	•	•			•	
Lapsed appropriations	•	•	•	• ;	•		•	•	
Receipts collected and transmitted to State Treasury	•	,	•	(3,426)	•		•		
Amount of SAMS transfers-in	•	•	, ,	•				• •	
Amount of SAMS transfers out		. ,	5 000	. ,	•	·		•	
Transfers-out	•	•	5	•	•		•	•	
Net other sources (uses) of									
financiai resources		•	000'6	(3,426)	•		•		
Net change in fund balances		523	,	106	6	(361)	1) 22	(29)	64
Fund balances (deficits), July 1, 2006	• [(4,046)	•	406	61	361	5	(17)	(633)
FUND BALANCES (DEFICITS), JUNE 30, 2007	· ·	\$ (3,523)	•	\$ 512	\$ 20	69	. \$ 27	\$ (46)	\$ (569)

Expenditures and Changes in Fund Balance -Department of Revenue Combining Statement of Revenues,

Nonmajor Governmental Funds For the Year Ended June 30, 2007 (Expressed in Thousands)

	Illinols Affordable Housing Trust 286	Used Tire Management 0294	Natural Areas Acquisition 0298	Open Space Lands Acquisition & Development 0299	Horse Racing Equity Trust 0313	Tax Compliance and Administration 0384	Local Government Distributive 0615
WEI IN A							
Federal operating grants	· •	· ·	•		€9	· 69	&9
income taxes	•	•	•	•	•	• \$	
Sales taxes	•	•	•	4	•	2	
Motor fuel taxes	,	•	•		• •	4 976	
Public utility taxes	376 97		14.812	34.562	39,755		•
Under taxes	, , , , , , , , , , , , , , , , , , ,	13.384			1	7,	•
Other charges for services	*	•	•	•	•	261	•
Interest and other investment income	8983	•	4	•	•	•	
Other	111 260	12 284	14 812	34 562	39 785	2.692	
Total revenues	007,111	100,01		400°E0	20122		
EXPENDITURES	4					c 2. 0.00	7.2
General government	92,344	•	•		r	7, 20, 7	
Health and social services	1 44,21	•	•	•	•	•	
Environment and business regulation	•	•	٠	•	•	•	
Intergovernmental	•	•	•	•	•	• 1	1,244,879
Capital outlay	• • • • • • • • • • • • • • • • • • • •	•	•	•	•	2 183	1 244 951
Total expenditures	104,785	5	•		•		75.
Excess (deficiency) of revenues over (under) expenditures	6,475	13,384	14,812	34,562	39,755	508	(1,244,951)
OTHER SOURCES (USES) OF							
FINANCIAL RESOURCES							
Appropriations from State resources	• 1	•			•		
Lapsed appropriations Receipts cottected and transmitted to State Treasury		(13,018)	(14,945)	(34,872)	•	•	
Amount of SAMS transfers-in	•				•	•	
Amount of SAMS transfers-out	•	1,339	•	•	, 00,	* 1	, 240 0 K
Transfers-in	(344.6)	. (Yor 1)		• •	9 '	(628)	(5,000)
Transfers-out	(3, (19)	101				7535	
Net offiel sources (uses) of financial resources	(3,775)	(12,873)	(14,945)	(34,872)	3,730	(628)	1,244,951
Net change in fund balances	2,700	511	(133)	(310)	43,485	(119)	
Fund balances (deficits), July 1, 2006	321,659	1,099	455	1,062		1,459	
BIND BALANCES (DEFICITS) IIINE 30 2007	\$ 324 359	1,610	\$ 322 \$	\$ 752	\$ 43,485	\$ 1,340	€9

State of Illinois

Expenditures and Changes in Fund Balance -Department of Revenue Combining Statement of Revenues,

Nonmajor Governmental Funds For the Year Ended June 30, 2007 (Expressed in Thousands)

REVENUES								
REVENUES	Drycleaner Environmental Response 0548	Supplemental Low Income Energy Assistance 0550	Renewable Energy Resource 0564	School Infrastructure 0568	Petroleum Resources 0573	international Tourism 0621	Horse Racing 0632	Municipal Economic Development 0650
1 P 1 P 1 P 1 P 1 P 1 P 1 P 1 P 1 P 1 P								
Federal operating grants	69	· •	€9	· •9	·	· •	· •	69
Income taxes			• •	, 1	, 1	• •		
Vales (axes				•	•	•	٠	
motor ruel taxes Public utility taxes		- 84,256	ŧ	97,124		•	•	265
Other taxes	1,009	·	•	000'09	326	9,462	8,513	
License and fees	2,571		5,269	•	• 1		• •	
Other charges for services interest and other investment income		• •	, ,	• •	•		•	
Other			4	*	•	•	*	
Total revenues	3,580	0 84,256	5,269	157,124	326	9,462	8,513	267
EXPENDITURES					•	•	•	529
General government Heath and conial confine		, ,			•	• •	•	i
Employment and economic development		•	•	1		•	•	
Environment and business regulation		•	ř	•	•	•	6,947	
Intergovernmental							17	
Capital Canad					•	•	6,954	529
Excess (deficiency) of revenues over (under) expenditures	3,580	0 84,256	5,269	157,124	326	9,462	1,549	(262)
OTHER SOURCES (USES) OF								
FINANCIAL RESOURCES Appropriations from State resources			•	٠	•	•	•	
Lapsed appropriations	1			(010 834)	, 1976)	. 6 136)		
Receipts collected and transmitted to State Treasury Amount of SAMS transfers in	(3,045)	(anc'le) (c	(con c)				•	
Amount of SAMS transfers-out			•	r	•	•	•	,
Transfers-in			• •		• •	• •	(1,585)	80
nanstels-out								
financial resources	(3,545)	5) (81,306)	(5,085)	(156,910)	(349)	(9,136)	(1,585)	188
Net change in fund balances	3\$	5 2,950	184	214	(23)	326	(36)	(23)
Fund balances (deficits), July 1, 2006	174	4 9,677	604	(2,295)	23	1,518	37	77
ELIND RALANCES (DEFICITS), JUNE 30, 2007	\$900	9 \$ 12.627	\$ 788	\$ (2,081)	, (/)	1,844	₩.	\$

State of Illinois

Department of Revenue

Combining Statement of Revenues,

Expenditures and Changes in Fund Balance -

Nonmajor Governmental Funds For the Year Ended June 30, 2007 (Expressed in Thousands)

Property				סחמרום	Special Aevenue				
The state of the s		Tobacco Settlement Recovery 0733	Personal Property Tax Replacement 0802	Dram Shop 0821	Senior Citizen Real Estate Deferred Tax 0930	Build Illinois 0960	Local Tourism 0969	Evidence Fund 1369	Total
The State Treasury (1,082) (134,328) (15,013) (16,013) (16,0242) (16,0242) (16,013)	REVENUES	•	•	•	•	6	6	4	6
The state Treasury (1,082) (1,15,913) (1,5,913) (1,6,024) (16,242) (1,6,242) (1,6,913) (1,6,913) (1,6,913) (1,6,913) (1,6,913) (1,913)	Federal operating grants	•		·		·	, **	•	000
The state Treasury (1089) (15.00 86 209 (10.242) (10.00 (1	Income taxes	•	1,209,891	•	•		•	•	1,209,891
The control of the co	Sales taxes	•	•	•	•	420,087	•	•	51,750,7
ne 3956 5956 109,716 16,821 1,426,871 5,956 1,957 6 16,821 1,1426,871 5,956 1,957 6 16,821 1,1426,871 5,956 1,957 6 16,821 1,1426,871 5,956 1,958 6,959 1,957 1 4,051 1,052 1,1560,959 1,957 1,957 1 4,057 1 4	Motor fuel taxes	•	•	•	•	•	•	•	76,635
The state Treasury (1089) (134,326) (15,915) (16,242) (16,242) (14,486) (15,915) (15	Public utility taxes	r	212,830	•	•	•	•	•	403,000
neart 1,082 1,560,853 4,861 529,805 16,821 5,985 6,489	Other taxes	•	•	•	•	109,718	16,821	•	1,191,599
s (1,082) (134,328) (150) (226,569) (16,242) (16,242) (16,481) (19,191) (190) (15,619) (16,242) (19,191) (19,19	License and fees	•	•	5,956	•	•		•	35,057
The comment of the co	Other charges for services	•	•	•	•	•	•	•	261
Thurse 1,062 1,560,853 1,560,899 1,571 1,062 1,166 1,166 1,166 1,166 1,166 1,167 1,166 1,166 1,166 1,168 1,166 1,168 1,167 1,168	Interest and other investment income		3,950	•	•		•	•	7 642
s (1.082) (134,328) 1,971 400 529,805 16,821 - 5,644 s (1.082) (134,328) 1,971 400 529,805 16,821 (1) 498 s (1.082) (134,328) 1,971 400 529,805 16,821 (1) 498 c (1.082) (134,328) 1,971 400 529,805 16,821 (1) 498 s (1.082) (134,328) 1,971 400 529,805 16,821 (1) 498 c (1.082) (134,328) 1,971 400 (226,959) (16,242) (195,959) (16,242	Other			o	4,861	•	•	-	63 193
rment 1,082 3.982 - 1,1082 - 1,580.853 3.982 - 1,1082 1,10	Total revenues	7	1,426,871	5,965	4,861	529,805	16,821	•	5,640,051
s (1.082 1.580.853 2.982 1.1560.899 1.971 400 529.805 16.821 (1) 498 (1.082) (SHALLHONE								
Thent 1,082 1,580,853 2,882 1,514,994 1,461 1,514, 1,994 1,461 1,1,166 1,166 1	General covernment	•	129	•	4,461	•	r	-	112,201
nnues 1,082	Hea(t) and social services	•		٠	•	1	•	•	13,336
To State Treasury 1,082 1,560,983 1,571 12 1,166 1,166 1,1971 400 529,805 16,242 1,400 1,400 1,099 1,097 1,099 1	Employment and economic development	•	•	•	•	1	•	•	5,000
For State Treasury 1,089 1,166 1,166 1,166 1,167 1,166 1,171 1,089 1,197 1,1089 1,197 1,1089 1,197 1,1089 1,1089 1,109	Environment and business requiation	1,082	•	3,982	•	•	•	,	13,524
Fig. 1. (1,082) (134,328) 1,971 400 529,805 16,821 (1) 498 (1,082) (134,328) 1,971 400 529,805 16,821 (1) 498 (1,082)	Intercovernmental	•			•	•	•	•	4,999,309
For State Treasury 1,082 1,166 1,166 1,1971 400 529,805 16,821 (1) 498 1,971 400 529,805 16,821 (1) 498 1,971 400 529,805 16,821 (1) 498 1,971 400 529,805 16,822 (1,042) (1,042) (1,042) (1,042) (1,042) (1,043) (1,040)	Capital outlay	•	. 17	12	•	•	•	•	266
s 1,166	Total expenditures	1,082		3,994	4,461	•	٠	+-	5,143,636
s 1,166 1,082) (134,328) 1,871 400 529,805 16,821 (1) 488 (1) 488 (1) 488 (1) 488 (1) 488 (1) 488 (1) 481 (1) 1,581									
to State Treasury (75) (2) (37,800) (37,800) (37,800) (37,800) (37,800) (37,800) (37,800) (37,800) (37,800) (37,800) (38,00) (400) (526,959) (16,242) (89) (1,089) (2,181) (400) (526,959) (16,242) (10,99) (15,913)	Excess (deficiency) of revenues over (under) expenditures	(1,082		1,971	400	529,805	16,821	(1)	496,415
1,166	OTHER SOURCES (USES) OF								
to State Treasury (75) (2) (2) (37,800) (37,800) (37,800) (37,800) (400) (526,959) (16,242) (1400) (526,959) (16,242) (148,119) (60) (526,959) (16,242) (198) (10,99) (10,913)	FINANCIAL RESOURCES								
to State Treasury (75) (526,959) (16,242) (35,959) (16,242) (37,800)	Appropriations from State resources	1,166	•	•	•	•	•	•	4,563
to State Treasury (2) (526,959) (16,242) (37,800) 86,209	Lapsed appropriations	(75)	•	•	•	•	•	•	(329
86,209 150 . 37,800)	Receipts collected and transmitted to State Treasury	(2)	•	•	•	(526,959)	(16,242)	•	(959,820
86,209 150 - 37,800 - 1 1,089 86,209 (2,031) (400) (526,959) (16,242) - 1 7 (48,119) (60) - 2,846 579 (1) (3) (15,913) 1,591 - 40,063 2,699 5	Amount of SAMS transfers-in	•	•	•	•	(37,800)	•	•	(37,800
86,209 150 - 37,800 - 1 1,089 86,209 (2,031) (400) (526,959) (16,242) - 1 7 (48,119) (60) . 2,846 579 (1) (3) (15,913) 1,591 - 40,063 2,699 5	Amount of SAMS transfers-out	•	•	•	•	•	•	•	1,339
f 1,089 86,208 (2,031) (400) (526,959) (16,242)	Transfers-in	•	86,209	150		37,800	•	•	1,407,555
1,089 86,209 (2,031) (400) (526,959) (16,242) - 37 (48,119) (60) - 2,846 579 (1) (1) (3) (15,913) 1,591 - 40,063 2,699 5	Transfers-out			(2.181)			•	•	(897,420
7 (48,119) (60) • 2,846 579 (1) (3) (15,913) 1,591 • 40,063 2,699 5 3	Net other sources (uses) of financial resources	1,089		(2,031)			(16,242)	•	(481,912)
(3) (15,913) 1,591 - 40,063 2,699 5	Net change in fund balances	2		(09)	•	2,846	579	(1)	14,503
	Fund balances (deficits). July 1, 2006	(3)		1,591	٠	40,063	2,699	S	393,054

State of Illinois

Department of Revenue

Combining Statement of Fiduciary Net Assets

Agency Funds June 30, 2007 (Expressed in Thousands)

			Agency		
	County Water Commission Tax 0084	Non-Home Rule Municipal ROT 0088	Home Rule Municipal Soft Drink ROT 0097	Home Rule Municipal ROT 0138	Home Rule County ROT 0139
ASSETS Cash equity in State Treasury	\$ 8,311	666'6	\$ 1,518	\$ 75,799	\$ 36,365
Cash and cash equivalents Taxes receivable, net	1,934	5,520	791	43,681	17,3
Other receivables, net	28	ξ'		179 20.485	46 '
Due nom outel Department outs Total assets	\$ 10,273	\$ 15,530	\$ 2,309	\$	\$ 53,796
LIABILITIES Accounts payable and accrued liabilities	₩	es	, с с	↔	€9
Intergovernmental payables Other liabilities	10,273 - \$ 10,273 \$	15,530 - \$ 15,530	2,309	138,585	967,86 - 53,796

State of Illinois

Department of Revenue Combining Statement of Fiduciary Net Assets Agency Funds June 30, 2007 (Expressed in Thousands)

			Agency	ιcy			
	Business District Retailers' Occupation Tax 0160		on County Publi ax Safety ROT 0219	Public ROT 9	County Option County Public Sports Facility Motor Fuel Tax Safety ROT Tax Trust 0190 0219 0229	Metropolitan Pier & Expo. Auth. Trust 0337	olitan Expo. Trust
ASSETS Cash equity in State Treasury	\$ 227	€	6,320 \$	9,938	, 6	↔	13,831
Cash and cash equivalents Taxes receivable, net Other receivables, net	121	5.2	- 776 17	5,201	24		9,895 29
Due from other Department funds Total assets	\$ 348	8 \$ 9,314	σ	15,139	\$ 24	မှ	23,755
LIABILITIES Accounts payable and accrued liabilities Intergovernmental payables	\$ - 348	9	180 \$	15,139	\$ 24	9	23,755
Other liabilities Total liabilities	\$ 348	8 \$ 9,314	. 4 8	15,139	\$ 24	s	23,755

State of Illinois

Department of Revenue Combining Statement of Fiduciary Net Assets Agency Funds June 30, 2007 (Expressed in Thousands)

	F	Illinois Tourism Tax 0452	Tax Suspense Trust 0583	₹ _ 8	otro East Park & creation 0717	Municipal Telecommunications 0719
U Luu V	***************************************					
Cash equity in State Treasury	₩.	3,038	e	₩	716	\$ 41,903
Cash and cash equivalents		•	•		1	
Taxes receivable, net		1,939	•		318	8,493
Other receivables, net		•	,		•	6
Due from other Department funds		1			- 1	
Total assets	မှာ	4,977	\$ 3	es.	1,034	\$ 71,203
LIABILITIES				,		
Accounts payable and accrued liabilities	€	, 4 977	€	₩.	1 034	71 203
Intergovernmental payables Other liabilities		, F	' M		<u></u>	
Total liabilities	8	4,977	8	မာ	1,034	\$ 71,203

State of Illinois

Department of Revenue Combining Statement of Fiduciary Net Assets Agency Funds June 30, 2007 (Expressed in Thousands)

				786107			
	RTA Public Transportation Tax 0741	RTA Sa 1.1	RTA Sales Tax Trust 0812	Metro East Mass Transit District Tax 0841	Tennessee Valley Authority Local Trust 0861	Municipal Automobile Renting Tax 0868	a ×
ASSETS Cash equity in State Treasury	€>	æ	66,334	\$ 4,764	· У	о	984
Cash and cash equivalents		1 1	32,543	1,864		S.	551
Other receivables in the	•		180	13	•		က
One from other Department funds	•	•	25,524		1		•
Total assets	\$	€9	124,581	\$ 6,641	.	3,1,5	538
LIABILITIES	es.	67.	,	ч	•	↔	
Accounts payable and accused liabilities. Intergovernmental payables	4	- 	124,581	6,641		<u>د</u> ش	1,538
Other liabilities	ω 4	. 4 &	24,581	\$ 6,641	· &	\$ 1.5	.538

State of Illinois

Department of Revenue

Combining Statement of Fiduciary Net Assets Agency Funds June 30, 2007 (Expressed in Thousands)

) January			
	County	i d	Lot Ag	Lottery Agent	
	Renting Tax	Bond	Deg	Deposit	. F
	8000	1011	2	50	- 0.14
ASSETS	и е	e.	€.	•	\$ 280.089
Cash equity in State Treasury		2 371		463	2 834
Cash and cash equivalents	1	· '		} '	133 189
laxes receivable, liet	1	,		ı	554
Office receivables, risk	•	•		•	66,816
Total assets	35	\$ 2,371	છ	463	\$ 483,482
LIABILITIES	en		69	•	\$ 1,753
Accounts payable and accided indumics Intercovernmental navables	38	•		•	**
Other liabilities	•	2,371		463	2,837
Total liabilities	35	\$ 2,371	မာ	463	\$ 483,482

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

		lance at						
	•	/ 1, 2006,		.3 .2*4*	_			lance at
	as	restated	А	dditions	L	eletions	Jun	e 30, 2007
County Water Commission Tax (0084) ASSETS								
Cash equity in State Treasury	\$	12,969	\$	32,068	\$	36,726	\$	8,311
Taxes receivable, net		1,742		31,693		31,501		1,934
Other receivables, net		43		552		567		28
Total assets	\$	14,754	\$	64,313	\$	68,794	\$	10,273
LIABILITIES								
Intergovernmental payables	\$	14,754	\$	32,245	\$	36,726	\$	10,273
Total liabilities	\$	14,754	\$	32,245	\$	36,726	\$	10,273
Non-Home Rule Municipal ROT (0088) ASSETS								
Cash equity in State Treasury	\$	6,386	\$	52,532	\$	48,919	\$	9,999
Taxes receivable, net		2,549		55,414		52,443		5,520
Other receivables, net		6		94		89		11
Total assets	\$	8,941	\$	108,040	\$	101,451	\$	15,530
LIABILITIES								
Intergovernmental payables	\$	8,941	\$	55,508	\$	48,919	\$	15,530
Total liabilities	\$	8,941	\$	55,508	\$	48,919	\$	15,530
Home Rule Municipal Soft Drink ROT (0097) ASSETS								
Cash equity in State Treasury	\$	1,502	\$	8,387	\$	8,371	\$	1,518
Taxes receivable, net		730		8,448		8,387		791
Total assets	\$	2,232	\$	16,835	\$	16,758	\$	2,309
LIABILITIES								
Intergovernmental payables	\$	2,232	\$	8,448	\$	8,371	\$	2,309
Total liabilities	\$	2,232	\$	8,448	\$	8,371	\$	2,309

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

	Ba	lance at				•••		
		y 1, 2006,						alance at
	as	restated	/	Additions	[Deletions	Jun	e 30, 2007
Home Rule Municipal ROT (0138)								
ASSETS								
Cash equity in State Treasury	\$	60,524	\$	735,392	\$	720,117	\$	75,799
Taxes receivable, net		38,304		716,762		711,385		43,681
Other receivables, net		53		814		688		179
Due from other Department funds		43,804		<u> </u>		23,319		20,485
Total assets	\$	142,685	\$	1,452,968	\$	1,455,509	\$	140,144
LIABILITIES								
Accounts payable and accrued liabilities	\$	1,456	\$	518	\$	425	\$	1,549
Intergovernmental payables		141,229		717,058		719,692		138,595
Total liabilities	\$	142,685	\$	717,576	\$	720,117	\$	140,144
Home Rule County ROT (0139) ASSETS								
Cash equity in State Treasury	\$	39,458	\$	317,961	\$	321,054	\$	36,365
Taxes receivable, net		14,600		319,332		316,595		17,337
Other receivables, net		91		1,369		1,366		94
Total assets	\$	54,149	\$	638,662	\$	639,015	\$	53,796
LIABILITIES								
Intergovernmental payables	\$	54,149	\$	320,701	\$	321,054	\$	53,796
Total liabilities	\$	54,149	\$	320,701	\$	321,054	\$	53,796
Business District ROT (0160) ASSETS								
Cash equity in State Treasury	\$	19	\$	685	\$	477	\$	227
Taxes receivable, net	\$	10	\$	796	\$	685	\$	121
Total assets	\$	29	\$	1,481	\$	1,162	\$	348
LIABILITIES								
Intergovernmental payables	\$	29	\$	796	\$	477	\$	348
Total liabilities	\$	29	\$	796	\$	477	\$	348

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

	Bal	ance at						
	-	1, 2006,		.0.0741	_	-1-42		lance at
County Option Motor Fuel Tax (0190)	as i	restated	A	dditions	D	eletions	June	30, 2007
ASSETS								
Cash equity in State Treasury	\$	5,940	\$	30,636	\$	30,256	\$	6,320
Taxes receivable, net	Ψ	2,590	•	30,799	*	30,412	•	2,977
Other receivables, net		17		224	•	224		17
Total assets	\$	8,547	\$	61,659	\$	60,892	\$	9,314
LIABILITIES								
Accounts payable and accrued liabilities	\$	166	\$	525	\$	511	\$	180
Intergovernmental payables	•	8,381	Ψ	30,498	*	29,745	Ψ	9,134
Total liabilities	\$	8,547	\$	31,023	\$	30,256	\$	9,314
County Public Safety ROT (0219) ASSETS								
Cash equity in State Treasury	\$	9,710	\$	72,816	\$	72,588	\$	9,938
Taxes receivable, net		3,863		74,154		72,816		5,201
Total assets	\$	13,573	\$	146,970	\$	145,404	\$	15,139
LIABILITIES								
Intergovernmental payables	\$	13,573	\$	74,154	\$	72,588	\$	15,139
Total liabilities	\$	13,573	\$	74,154	\$	72,588	\$	15,139
Sports Facility Tax Trust (0229) ASSETS								
Cash equity in State Treasury	\$	-	\$	35,353	\$	35,353	\$	-
Taxes receivable, net		57		24		57		24
Total assets	\$	57	\$	35,377	\$	35,410	\$	24
LIABILITIES								
Accounts payable and accrued liabilities	\$	57	\$	24	\$	57	\$	24
Total liabilities	\$	57	\$	24	\$	57	\$	24
Metro Pier & Exposition Authority Trust (033) ASSETS	7)							
Cash equity in State Treasury	\$	7,309	\$	114,106	\$	107,584	\$	13,831
Taxes receivable, net		8,347		115,313		113,765		9,895
Other receivables, net		25		345		341		29
Total assets	\$	15,681	\$	229,764	\$	221,690	\$	23,755
LIABILITIES								
Accounts payable and accrued liabilities	\$	63	\$	_	\$	63	\$	-
Intergovernmental payables	•	15,618	•	115,658		107,521		23,755

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

	Bal	ance at				• ,		
	July	1, 2006,					Ba	lance at
	as i	restated	Α	dditions	D	eletions	June	30, 2007
Illinois Tourism Tax (0452) ASSETS								
Cash equity in State Treasury Taxes receivable, net	\$	2,940 1,615	\$	17,241 17,565	\$	17,143 17,241	\$	3,038 1,939
Total assets	\$	4,555	\$	34,806	\$	34,384	\$	4,977
LIABILITIES								
Accounts payable and accrued liabilities	\$	31	\$	-	\$	31	\$	-
Intergovernmental payables		4,524		17,565		17,112		4,977
Total liabilities	\$	4,555	\$	17,565	\$	17,143	\$	4,977
Tax Suspense Trust (0583) ASSETS								
Cash equity in State Treasury	_\$	8	\$	(5)	\$	_	\$	3
Total assets	\$	8	\$	(5)	\$	*	\$	3
LIABILITIES								
Other liabilities	\$	8	\$	3	\$	8	\$	3
Total liabilities	\$	8	\$	3	\$	8	\$	3
Metro East Park and Recreation (0717) ASSETS								
Cash equity in State Treasury	\$	725	\$	4,266	\$	4,275	\$	716
Taxes receivable, net		215		318	_	215		318
Total assets	\$	940	\$	4,584	\$	4,490	\$	1,034
LIABILITIES								
Intergovernmental payables	\$	940	\$	1,034	\$	940		1,034
Total liabilities	\$	940	\$	1,034	\$	940	\$	1,034
Municipal Telecommunications Fund (0719) ASSETS								
Cash equity in State Treasury	\$	38,428	\$	275,771	\$	272,296	\$	41,903
Taxes receivable, net		8,531		263,974		264,012		8,493
Due from other Department funds		32,566		-		11,759		20,807
Total assets	\$	79,525	\$	539,745	\$	548,067	\$	71,203
LIABILITIES								
Accounts payable and accrued liabilities	\$	11,634	\$	-	\$	11,634	\$	-
Intergovernmental payables		67,891		263,974		260,662		71,203
Total liabilities	\$	79,525	\$	263,974	\$	272,296	\$	71,203

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

	Balance at July 1, 2006,						Balance at	
	as	restated		Additions		Deletions	Jun	e 30, 2007
RTA Public Transportation Tax (0741) ASSETS	٠							
	æ	4	¢		æ		Œ	1
Cash equity in State Treasury Total assets	<u>\$</u> \$	4	<u>\$</u> \$		\$		Φ	
10tal assets	<u> </u>		Ψ		Ψ		Ψ.	<u>+ </u>
LIABILITIES								
Intergovernmental payables	\$	4	\$	-	\$	-	\$	4
Total liabilities	\$	4	\$		\$	-	\$	4
RTA Sales Tax Trust (0812) ASSETS								
Cash equity in State Treasury	\$	69,911	\$	725,690	\$	729,267	\$	66,334
Taxes receivable, net		27,612		601,256		596,325		32,543
Other receivables, net		154		2,495		2,469		180
Due from other Department funds		25,779		126,641		126,896		25,524
Total assets	\$	123,456	\$	1,456,082	\$	1,454,957	\$	124,581
LIABILITIES								
Intergovernmental payables	\$	123,456	\$	730,392	\$	729,267	\$	124,581
Total liabilities	\$	123,456	\$	730,392	\$	729,267	\$	124,581
Metro East Mass Transit Dist. Tax (0841) ASSETS								
Cash equity in State Treasury	\$	4,798	\$	28,647	\$	28,681	\$	4,764
Taxes receivable, net		1,229		29,096		28,461		1,864
Other receivables, net		13		186		186		13
Total assets	\$	6,040	\$	57,929	\$	57,328	\$	6,641
LIABILITIES								
Intergovernmental payables	\$	6,040	\$	29,282	\$	28,681	\$	6,641
Total liabilities	\$	6,040	\$	29,282	\$	28,681	\$	6,641
Tennessee Valley Authority Local Trust (086 ASSETS	1)							
Cash equity in State Treasury	\$	-	\$	238	\$	238	\$	-
Total assets	\$	-	\$	238	\$	238	\$	
LIABILITIES								
Accounts payable and accrued liabilities	\$	-	\$	238	\$	238	\$	-
Total liabilities	\$	-	\$	238	\$	238		-

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

	Bata	ince at						
	July	1, 2006,					Ba	lance at
	as restated		Additions		Deletions		June 30, 2007	
Municipal Automobile Renting Tax (0868) ASSETS								
Cash equity in State Treasury	\$	928	\$	5,880	\$	5,824	\$	984
Taxes receivable, net		552		5,841		5,842		551
Other receivables, net		3		38		38		3
Total assets	\$	1,483	\$	11,759	\$	11,704	\$	1,538
LIABILITIES								
Intergovernmental payables	<u>\$</u> \$	1,483	\$	5,879	\$	5,824		1,538
Total liabilities	\$	1,483	\$	5,879	\$	5,824	\$	1,538
County Automobile Renting Tax (0869) ASSETS								
Cash equity in State Treasury	\$	78	\$	4	\$	47	\$	35
Taxes receivable, net				_				
Total assets	\$	78	\$	4	\$	47	\$	35
LIABILITIES								
Intergovernmental payables	_\$	78	\$	4	\$	47		35
Total liabilities	\$	78	\$	4	\$	47	\$	35
Surety Bond (1151) ASSETS								
Cash and cash equivalents	_\$	2,059	\$	563	\$	251		2,371
Total assets	\$	2,059	\$	563	\$	251	\$	2,371
LIABILITIES								
Other liabilities	<u>\$</u>	2,059	\$	563	-\$	251		2,371
Total liabilities	<u>\$</u>	2,059	\$	563	\$	251	\$	2,371
Lottery Agent Security Deposit (1309) ASSETS								
Cash and cash equivalents	\$	435	\$	201	\$	173	\$	463
Total assets	\$	435		201	\$	173		463
LIABILITIES								
Other liabilities	\$	435	\$	201	\$	173	\$	463
Total liabilities	\$	435	\$	201	\$	173		463

Department of Revenue

Combining Statement of Changes in Assets and Liabilities Agency Funds

	В	alance at						
	July 1, 2006,						B	alance at
	as restated		Additions		Deletions		June 30, 2007	
Total - All Agency Funds							•	
ASSETS								
Cash equity in State Treasury	\$	261,637	\$	2,457,668	\$	2,439,216	\$	280,089
Cash and cash equivalents		2,494		764		424		2,834
Taxes receivable, net		112,546		2,270,785		2,250,142		133,189
Other receivables, net		405		6,117		5,968		554
Due from other Department funds		102,149		126,641		161,974		66,816
Total assets	\$	479,231	\$	4,861,975	\$	4,857,724	\$	483,482
LIABILITIES								
Accounts payable and accrued liabilities	\$	13,407	\$	1,305	\$	12,959	\$	1,753
Intergovernmental payables		463,322		2,403,196		2,387,626		478,892
Other liabilities		2,502		767		432		2,837
Total liabilities	\$	479,231	\$	2,405,268	\$	2,401,017	\$	483,482

McGladrey & Pullen

Certified Public Accountants

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Honorable William G. Holland Auditor General State of Illinois, and

As Special Assistant Auditors for the Auditor General, we have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State of Illinois, Department of Revenue, as of and for the year ended June 30, 2007, which collectively comprise the State of Illinois, Department of Revenue's basic financial statements and have issued our report thereon dated May 1, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the State of Illinois, Department of Revenue's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not for the purpose of expressing an opinion on the effectiveness of the State of Illinois, Department of Revenue's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the State of Illinois, Department of Revenue's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting (findings 07-1 and 07-2).

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider findings 07-1 and 07-2 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The State of Illinois, Department of Revenue's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Department's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Auditor General, the General Assembly, the Legislative Audit Commission, the Governor, State of Illinois, Department of Revenue management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

McGladrey of Pullen, LCP

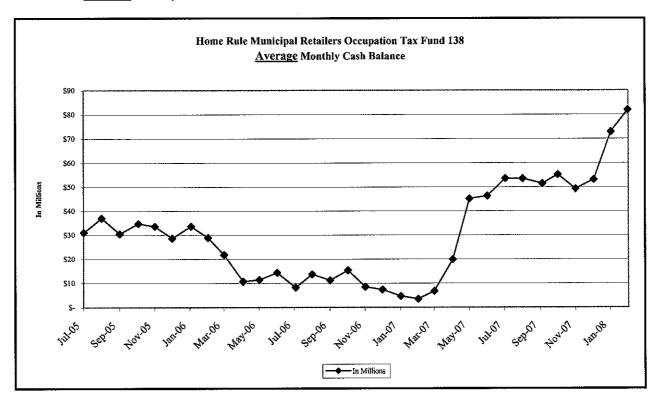
Schaumburg, Illinois May 1, 2008

Finding 07-1 Lack of Control and Monitoring Over the Tax Allocation Methodology Utilized by the Department

The Department of Revenue (Department) receives sales tax receipts daily and deposits 98% of the receipts into a variety of funds based on a predetermined formula. The remaining 2% stays in clearing accounts as a reserve. The Department must use an allocation formula because the actual sales tax returns are not finalized until up to two months after collection of the revenues. Once the returns are finalized, the 2% reserve is deposited into the funds with deficiencies. Payments are then made to the various local governments for which the taxes were received. The process is similar for telecommunication taxes. During our testing we noted the following:

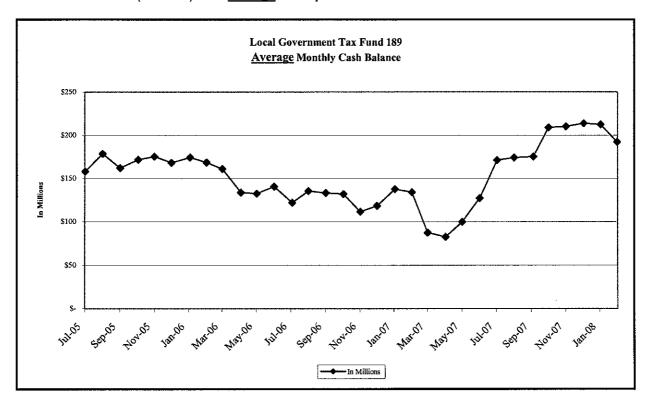
The Department did not adequately monitor and adjust the amount of sales tax allocated to the Home Rule Municipal Retailers Occupation Tax Fund (Fund 138) (HRMROT) and other corresponding funds, in a timely manner.

The tax allocation methodology had not been updated since 2003. Since 2003, the City of Chicago increased its sales tax by 0.25% and 89 other local governmental entities also increased their sales tax rates. The Department did not adjust the allocation formula to take into account any of these changes in sales tax rates until after the HRMROT fund had been depleted to a point to where there were insufficient funds to process payments timely (March 2007). Once the problem was identified, the Department adjusted the percentage deposited in the HRMROT fund from 4.86% to 6.1%. See **Average** Monthly Cash Balance chart below:



Finding 07-1 Lack of Control and Monitoring Over the Tax Allocation Methodology Utilized by the Department (Continued)

It should also be noted that other corresponding funds were also receiving too much or too little based on the error in the allocation formula. Department officials stated that they reviewed the corresponding funds and made the necessary adjustments. One specific fund that was identified by the auditors as being materially affected was the Local Government Tax Fund (Fund 189). See **Average** Monthly Cash Balance chart below:



- The Department did not adequately monitor and adjust the amount of telecommunications tax collected on behalf of various local governments. The Department was depositing 22% of the tax receipts into the Telecommunications Tax Fund (Fund 719), an agency fund, when they should have been depositing 29%.
- The Department was not adequately monitoring the fund balances in order to detect the errors in the tax allocation process. Reasonable monitoring should have detected the steady decline in HRMROT fund balance and the consumption of the 2% reserve prior to the fund being totally depleted in March 2007. The Department was alerted to the HRMROT fund shortage by parties external to the Department.
- The Department's process to deposit sales tax receipts into the HRMROT fund was inadequate resulting in under-allocation of the HRMROT fund. As a result of the error in the allocation methodology, the Department adjusted current and future receipts by \$55 million from other funds in order to replenish the fund and improve the cash balance deficiency caused by the incorrect allocation process.

Finding 07-1 Lack of Control and Monitoring Over the Tax Allocation Methodology Utilized by the Department (Continued)

- As a result of the HRMROT fund being under-allocated receipts, the interest income received and paid to local governments was also affected by the incorrect allocation process. Per State Comptroller records, the HRMROT fund received about \$363,000 less in investment income in FY07 compared to FY06, but Departmental records for sales taxes disbursed to the local governments increased 11% or \$70.5 million. Department officials stated they do not plan on trying to calculate the interest income effect of the allocation errors. Due to the volatility of the fund balance, the Department stated they could not determine a dollar effect the error had on the allocation of interest income to the fund and believed the amount would be immaterial to any one individual local government.
- Despite the adjustment to the allocation percentages in fiscal year 2007, the year-end liabilities reported as amounts due to other local governments for sales and related taxes (within the special revenue and agency funds), were initially understated by approximately \$65.0 million. The liabilities reported as due to other governments for telecommunications tax (agency fund) were initially understated by approximately \$20.8 million. FY2007 General Fund revenues were initially overstated by approximately \$85.8 million. Adjustments of \$76.3 million to correct the more significant differences were recorded by the Department in March 2008. The remaining differences were deemed immaterial by the Department and were not recorded.
- This issue also required financial reporting restatement of balances previously reported. As of July 1, 2006, the
 Department restated certain amounts. Specifically, they decreased the general fund's fund balance by \$149.7
 million and decreased July 1, 2006 net assets for governmental activities by \$149.7 million. In addition, July 1,
 2006 total assets and total liabilities of agency funds were increased by \$76.4 million.

Good internal controls over financial reporting would require that the tax allocation methodologies and fund balances be monitored on a continual basis in order to detect errors and irregularities. In addition, these balances must be properly determined and adjusted at year-end in order to ensure amounts are accurately reported in the Department's financial statements and the Statewide financial statements.

Department personnel stated they did not adequately monitor the fund balance in order to detect the allocation underestimation or adjust the allocation formula. The Department further stated that the employee responsible for monitoring the allocation formula retired in October 2006.

Failure to adequately monitor and adjust tax allocation methodologies led to under-allocation of receipts and depletion of certain funds. This under-allocation also led to lower interest income being paid to HRMROT local governments. In addition, this under-allocation caused the GAAP packages and the draft financial statements which were provided to the auditors to be materially misstated. Without adequate internal controls and monitoring of the tax allocation methodology and related year-end accruals, the risk increases that errors and irregularities could occur and not be detected and result in inaccurate financial reporting. (Finding Code No. 07-1)

Finding 07-1 Lack of Control and Monitoring Over the Tax Allocation Methodology Utilized by the Department (Continued)

RECOMMENDATION

We recommend that the Department implement the necessary controls and procedures to adequately monitor and adjust the tax allocation formula in a timely manner. In addition, we recommend the Department implement controls to detect unusual changes in fund balances (increases and decreases) in order to evaluate the adequacy of the allocation methodology and to find errors or irregularities. Finally, we recommend that all year-end liabilities for sales and related taxes be analytically reviewed to ensure the liability reported more accurately represents payment activity.

DEPARTMENT RESPONSE

The Department concurs with the recommendation and has implemented procedure changes to monitor the tax formulas every six months. This will ensure fund balances are reviewed and any potential changes are implemented timely.

Current Findings - Government Auditing Standards (Continued)

Finding 07-2 Inappropriate Lapse Period Expenditures

The Department of Revenue (Department) violated provisions of the State Finance Act by prepaying future fiscal years' expenses out of appropriated funds and creating false and misleading billing invoices to support the payments.

During our testing we noted the following:

- The Department paid \$1,592,300 out of FY06 appropriations (10 separate invoices) towards the FY07
 Department of Central Management Services (DCMS) Internal Service Fund billings.
- The Department paid \$2,825,621 out of FY07 appropriations (8 separate invoices) towards the FY08 DCMS Internal Service Fund billings.

Fund	FY06 prepaid for FY07	FY07 prepaid for FY08
001 - General Revenue Fund	\$407,973	\$1,574,821
012 - Motor Fuel Tax Fund	\$94,907	\$102,800
129 – State Gaming Fund	\$79,000	\$162,000
384 – Tax Compliance and Administration Fund	\$53,415	\$0
711 – State Lottery Fund	\$950,000	\$950,000
802 – Personal Property Tax Replacement Fund	\$7,005	\$36,000
TOTAL	\$1,592,300	\$2,825,621

- In FY07, the Department created or falsified six invoices with DCMS headings as supporting documentation in
 order to make these prepayments. Of these invoices, 1 of the 6 invoices stated it was for FY07 charges or
 leases when, in fact, it was to prepay FY08 costs. The remaining five invoices stated they were prepayments.
 All six invoice vouchers (Form C-13) submitted to the State Comptroller stated they were "FY2007 Contracted
 Prior to July 1."
- In FY07, the Department created two invoices on Department of Revenue letterhead, in essence charging itself, in order to prepay two invoices to DCMS. Both invoices appeared to be for FY07 charges and did not clearly state they were prepayments for FY08. Both invoice vouchers (Form C-13) submitted to the State Comptroller stated they were "FY2007 Contracted Prior to July 1."

Finding 07-2 Inappropriate Lapse Period Expenditures (Continued)

"Billing Vendor" noted on IDOR created invoice	Amount
FY08 Prepay - DCMS manual billing invoice	\$1,050,000
FY08 Prepay - DCMS manual billing invoice	\$50,000
FY08 Prepay - DCMS manual billing invoice	\$474,821
FY08 Prepay - DCMS manual billing invoice	\$102,800
FY08 Prepay - DCMS manual billing invoice	\$36,000
FY07 DCMS manual billing invoice	\$950,000
FY07 IDOR voucher	\$140,000
FY07 IDOR voucher	\$22,000

The State Finance Act (30 ILCS 105/25 (a)) states that "All appropriations shall be available for expenditure for the fiscal year or for a lesser period if the Act making that appropriation so specifies." The Illinois Administrative Code (74 III. Adm. Code 1000.20 (e)) states "The Department (DCMS) shall not issue advance billings for the purpose of creating undocumented credit balances which intentionally transfer a user agency's unexpended appropriation balances to the following fiscal year through the credit process..." The State Finance Act (Act)(30 ILCS 105/9.04) states the certification on behalf of the State agency on every State voucher for goods and services other than a payroll or travel voucher shall be as follows:

"I certify that the goods or services specified on this voucher were for the use of this agency and that the expenditure for such goods or services was authorized and lawfully incurred; that such goods or services meet all the required standards set forth in the purchase agreement or contract to which this voucher relates; and that the amount shown on this voucher is correct and is approved for payment. If applicable, the reporting requirements of Section 5.1 of the Governor's Office of Management and Budget Act have been met.

(Date)....(Signature)"

For departments under the Civil Administrative Code, the foregoing certification shall be executed by the Chief Executive Officer of the department from whose appropriation the payment will be made or his designee, in addition to any other certifications or approvals which may be required by law.

The State Finance Act (Act) (30 ILCS 105/9.05) further states,

"In the event that a voucher is submitted for advance payment of goods or services, the certification prescribed by Section 9.04 shall be made. In addition, the voucher shall state on its face that the goods or services are being procured pursuant to a formal, written contract the terms of which require advance payment. If it is not possible to execute a written contract, the voucher shall so state. The voucher shall also state that the contract requires the goods or services to be delivered or received prior to the expiration of the lapse period of the fiscal year to which the expenditures are charged, provided however, that such a statement shall not be required on vouchers submitted for periodical subscriptions or organizational memberships." (Emphasis Added)

The Act (30 ILCS 105/9.06) specifically states, "To execute knowingly and intentionally a false certification under Section 9.03 or 9.04 of this Act shall result in removal from office if done by an officer or discharge if done by an employee."

Finding 07-2 Inappropriate Lapse Period Expenditures (Continued)

Good internal controls require that payments be made to vendors and other similar parties based on original approved vendor invoices. Another critical component of internal control is the control environment. The control environment sets the tone of the organization, influencing the control consciousness of the organization's personnel. It is the foundation for all other components of internal control, providing discipline and structure. Department personnel had full knowledge that false and misleading DCMS invoices were created and processed in order to accelerate the recognition of expenditures. By participating in and condoning an inappropriate practice such as this, management has undermined an effective internal control over compliance.

Department personnel stated that they identified and paid for liabilities incurred during the fiscal year before receiving a billing invoice from DCMS. In addition, the Department paid additional monies from lapsed funds to be applied as credits against future DCMS billings in the next fiscal year. The Department internally prepared and paid these invoices in absence of a formal billing invoice from DCMS. In addition, Department personnel stated at times there are delays in the DCMS billing process that adds complexity to the process of managing appropriated resources. Therefore, the Department made payments to DCMS for information technology and telecommunications to ensure that liabilities were paid in full on or ahead of schedule. The Department stated this has been a practice for several years and it had worked with DCMS to apply their unapplied credits to future DCMS billings.

Falsifying documents in order to prepay appropriated funds into the next fiscal year is in direct violation of the State Finance Act and increases the risk that external parties cannot determine if invoices are for actual charges or for prepayments. Additionally, prepayments do not allow for an accurate depiction of the Department's financial information.

Prepayments for future year's obligations, in order to use up a current year appropriation, circumvents the appropriations passed by the General Assembly and approved by the Governor. (Finding Code No. 07-2)

RECOMMENDATION

We recommend the Department implement strict rules and policies to forbid the manual creation of invoices for any vendor or service and comply with fiscal year limitations as set forth in the State Finance Act in making expenditures. Further, we recommend the Department examine its internal controls to determine how false vouchers were created and paid and implement changes to prevent similar activity in the future.

Finding 07-2 Inappropriate Lapse Period Expenditures (Continued)

DEPARTMENT RESPONSE

The Department agrees to the recommendation.

The Department did not intend any violation of the State Finance Act by making prepayments to another state agency (DCMS) that provides services to the department through revolving funds. The Department was not aware that prepayments to DCMS were prohibited by the State Finance Act. Past practice had been to make similar payments for information technology and telecommunications services to assure liabilities were paid on or ahead of schedule.

The Department interpreted a section within the State Finance Act that provides for advance payments of goods or services to permit what are characterized as prepayments.

In following its interpretation of the statute, the Department made no attempt to deceive. The Department internally prepared and paid these invoices in the absence of a formal billing from DCMS. These invoices were not intended to be misleading, rather they were instruments to detail and document our prepayments. With three exceptions, the department prominently marked these as "prepayments" on the invoices.

Prepayments were not an effort to circumvent the appropriations process. In FY 07 for its telecommunications appropriation (the year and budget line at the center of this issue), the Department lapsed 10 percent of its appropriation.

The prepayments were to a sister agency, DCMS, to whom the Department makes payments for a variety of services. The prepayments moved money from one state fund to another, and did not involve a private vendor.

The Department has communicated to staff that no payments should be processed in the future without a proper invoice.