

#### STATE OF ILLINOIS

# OFFICE OF THE AUDITOR GENERAL

Release Date: July 27, 2023

Frank J. Mautino, Auditor General

#### SUMMARY REPORT DIGEST

### **DEPARTMENT OF REVENUE**

Financial Audit For the Year Ended June 30, 2022

FINDINGS THIS AUDIT: 3				AGING SCHEDULE OF REPEATED FINDINGS				
	New	Repeat	<u>Total</u>	Repeated Since	Category 1	Category 2	Category 1	
Category 1:	2	0	2					
Category 2:	1	0	1					
Category 3:	0	_0	_0		No Repeat Findings			
TOTAL	3	0	3					
FINDINGS LAST AUDIT: 1								

#### **SYNOPSIS**

- (22-01) The Department did not properly reflect the reporting for federal operating grant activity in its financial statements.
- (22-02) The Department did not have adequate internal controls over access to the enterprise tax system (GenTax).

**Category 1:** Findings that are **material weaknesses** in internal control and/or a **qualification** on compliance with State laws and regulations (material noncompliance).

Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

Category 3: Findings that have no internal control issues but are in noncompliance with State laws and regulations.

### DEPARTMENT OF REVENUE FINANCIAL AUDIT

For the Year Ended June 30, 2022

FINANCIAL INFORMATION - Governmental funds (in thousands)	FY 2022	FY 2021
REVENUES		
Program revenue: charges for service	\$ 106,066	\$ 91,566
Program revenue: operating grants	404,271	1,468
General revenue: taxes	55,296,757	45,251,654
General revenue: interest and other	28,567	22,915
Total revenues	55,835,661	45,367,603
EXPENDITURES		
General government	940,800	792,055
Health and social services	17,951	15,340
Education	1,513	1,513
Employment and economic development	5,000	5,000
Public protection and justice	2,310	2,200
Intergovernmenal	10,098,416	7,035,912
Debt services - principle and interest	77	-
Captial outlays	4,186	9,001
Capital lease and installlment purchases	(114)	
Total expenditures	11,070,139	7,861,021
OTHER SOURCES (USES)		
Appropriations from State resources	1,200,825	744,967
Transfers in	302,784	-
Transfers out	(616,007)	(280,618)
Receipts collected & transmitted to the State treasury	(42,388,771)	(37,105,924)
Lapsed appropriations	(959,496)	(170,062)
Amount of SAMS transfer in/out	(964,451)	(2,485,630)
Total other sources (uses)	(43,425,116)	(39,297,267)
Net change in fund balance	1,340,406	(1,790,685)
Fund balance (deficit) July 1	(914,040)	876,645
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Fund balance (deficit) June 30	\$ 426,366	\$ (914,040)
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<u> </u>	June 30, 2022	
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS		June 30, 2021
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)		
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands) ASSETS	June 30, 2022	June 30, 2021
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	June 30, 2022 \$ 5,624,227	June 30, 2021 \$ 2,264,703
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	June 30, 2022 \$ 5,624,227 2,243,873	June 30, 2021 \$ 2,264,703 2,118,555
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	June 30, 2022 \$ 5,624,227 2,243,873 27,283	June 30, 2021 \$ 2,264,703 2,118,555 26,521
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807	June 30, 2021 \$ 2,264,703 2,118,555 26,521 21,014
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597	\$ 2,264,703 2,118,555 26,521 21,014 35,833
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments  Taxes receivable, net  Intergovernmental and other receivables, net  Due from other State funds  Loans and notes receivables, long term  Due from State of Illinois component units  Unexpended appropriations	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932 86,809	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078 - 1,391,840 93,718
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932 86,809 50,491	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078 - 1,391,840 93,718 46,644
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932 86,809 50,491 267,725	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078 - 1,391,840 93,718 46,644 385,200
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932 86,809 50,491 267,725 41,941	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078 - 1,391,840 93,718 46,644 385,200 45,204
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SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932 86,809 50,491 267,725 41,941 1,560,899 379,254	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078 - 1,391,840 93,718 46,644 385,200 45,204 1,242,830 294,907
SELECTED ACCOUNT BALANCES - Governmental funds (in thousands)  ASSETS  Cash and cash equivalents & investments  Taxes receivable, net  Intergovernmental and other receivables, net  Due from other State funds  Loans and notes receivables, long term  Due from State of Illinois component units  Unexpended appropriations.  Total assets  LIABILITIES AND DEFERRED INFLOWS OF RESOURCES  Accounts payable and other liabilities  Income tax refunds payable  Tax rebates payable  Intergovernmental payables  Obligations under securities lending of State Treasurer  Due to other fiduciary funds - Department and State  Due to other State funds  Due to other State of Illinois component units  Unearned revenue  Unavailable revenue  Unavailable revenue  Total liabilities and deferred inflows of resources  FUND BALANCE (DEFICIT)  Fund balance (deficit)	\$ 5,624,227 2,243,873 27,283 1,807 33,597 423,130 6,003 8,359,920  387,503 2,160,000 1,205,000 1,793,932 86,809 50,491 267,725 41,941 1,560,899 379,254	\$ 2,264,703 2,118,555 26,521 21,014 35,833 411,295 6,189 4,884,110 458,729 1,839,078 - 1,391,840 93,718 46,644 385,200 45,204 1,242,830 294,907
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## FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

### WEAKNESSES IN INTERNAL CONTROLS OVER REPORTING FOR FEDERAL OPERATING GRANTS

The Department of Revenue (Department) did not properly reflect the reporting for federal operating grant activity in its financial statements.

During our review of the Department's draft financial statements, audit adjustments were proposed for two of the Department's governmental funds; Fund 0286 (Illinois Affordable Housing Trust) and Fund 0324 (State Coronavirus Urgent Remediation Emergency) to properly reflect revenue and expenditure recognition requirements for federal operating grants that are being administered by the State and passed through to a component unit of the State.

\$204.7 million adjustment to unearned revenue at fiscal year-end

Fund 0324 adjusted to account for

federal operating revenue and

unearned revenues

- Fund 0286: An adjustment of \$204,700,000 to reduce federal operating grant revenue and increase unearned revenue due to revenue recognition requirements related to the fact that the ultimate grantee did not incur qualifying expenditures as of fiscal-year end.
- Fund 0324: Three adjustments as follows:
  - o An adjustment of \$585,394,000 to remove the debit balance posted to the federal operating grants revenue account in error, the corresponding adjustment removed the same balance reported as a SAMS transfer out within other financing sources.
  - o An adjustment of \$73,306,000 to record federal operating grant revenue associated with the grant program for amounts that passed through the Department to the ultimate grantee during the year.
  - o An adjustment of \$49,729,000 to reduce federal operating grant revenue and increase unearned revenue due to revenue recognition requirements related to the fact that the ultimate grantee did not incur qualifying expenditures as of fiscal-year end. (Finding 1, pages 64-66)

We recommended the Department strengthen its internal controls to ensure its financial reporting is complete and accurate and in accordance with GAAP as it relates to its financial statements.

Department accepted the recommendation

The Department accepted the recommendation.

### INADEQUATE CONTROL OVER ACCESS TO GENTAX

The Department did not have adequate internal controls over access to the enterprise tax system (GenTax).

Incomplete population of employees hired and terminated during the audit period

During our testing, we requested the Department provide the populations of individuals hired and terminated from employment during the audit period. In response to our request, the Department provided the populations; however, we noted the populations were not timely updated to reflect the changes in the activity for new hires and terminations in Fiscal Year 2022. Therefore, we were unable to conclude whether the populations were complete and accurate under the Professional Standards promulgated by the American Institute of Certified Public Accountants (AU-C § 500.08 and AT-C § 205.36).

Even given the population limitations noted above, we performed testing over the security controls of GenTax noting:

Employees' Gentax access activated before start date

Employees' Gentax access not

terminated timely after separation

- 2 of 23 (9%) individuals' GenTax access were activated six and eight days before the employment start date.
- 4 of 14 (29%) individuals' GenTax access were not terminated upon separation, and we were unable to determine when those separated employees' access were terminated.
- 1 of 14 (7%) individual's GenTax access was not terminated timely upon separation. The access was terminated five days after separation. (Finding 2, pages 67-68)

We recommended the Department strengthen its internal controls over the records maintained related to hiring and terminations. We further recommended the Department strengthen its internal controls to ensure users' access are immediately terminated in accordance with Department policy and new hires are not granted access prior to their start dates.

Department accepted the recommendation

The Department accepted the recommendation.

#### **OTHER FINDINGS**

The remaining finding pertains to inadequate controls over services providers. We will review the Department's progress towards the implementation of our recommendations in our next financial audit.

### **AUDITOR'S OPINIONS**

The auditors stated the financial statements of the Department as of and for the years ended June 30, 2022 are fairly stated in all material respects.

This financial audit was conducted by RSM US LLP.

SIGNED ORIGINAL ON FILE

JANE CLARK Division Director

This report is transmitted in accordance with Section 3-14 of the Illinois State Auditing Act.

SIGNED ORIGINAL ON FILE

FRANK J. MAUTINO Auditor General

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