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# STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES TEACHER HEALTH INSURANCE SECURITY FUND A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS

FINANCIAL AUDIT



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# STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES FINANCIAL AUDIT For the Year Ended June 30, 2023

# AGENCY OFFICIALS

Director (Acting) (1/21/2023 – Present) Director (Acting) (7/1//2022 – 1/20/2023)

Assistant Director (Acting) (6/17/2023 - Present)Assistant Director (5/6/2023 - 6/16/2023)Assistant Director (7/1/2022 - 5/5/2023)Assistant Director (1/21/2023 - Present)Assistant Director (Acting) (7/1/2022 - 1/20/2023)

Chief of Staff (2/16/2023 – Present) Chief of Staff (7/1/2022 – 2/15/2023)

Chief Administrative Officer

Chief Operating Officer (Acting) (7/10/2023 - Present)Chief Operating Officer (Acting) (4/16/2023 - 7/9/2023)Chief Operating Officer (1/21/2023 - 4/15/2023)Chief Operating Officer (7/1/2022 - 1/20/2023)

Chief Financial Officer

General Counsel (Acting) (5/16/2023 – Present) General Counsel (7/1/2022 – 5/15/2023)

Chief Internal Auditor (10/16/23 - Present)Chief Internal Auditor (Acting) (6/16/2023 - 10/15/2023)Chief Internal Auditor (Acting) (5/16/2023 - 6/15/2023)Chief Internal Auditor (7/1/2022 - 5/15/2023)

Agency main offices are located at:

State of Illinois Building 555 W. Monroe Street Chicago, Illinois 60661 Ms. Raven DeVaughn Mr. Anthony Pascente

Mr. Aundra Williams Vacant Mr. Mark Mahoney Vacant Ms. Raven DeVaughn

Mr. Patrick Nolan Vacant

Ms. Sarah Kerley

Mr. William McCarty Mr. Sean Neuert Vacant Ms. Aysegul Kalaycioglu

Ms. Karen Pape

Ms. CoreyAnne Gulkewicz Mr. Terrence Glavin

Mr. Butch Stilwell Ms. Dawn Meier Mr. Jack Rakers Mr. Jack Rakers

William G. Stratton Building 401 S. Spring Street Springfield, Illinois 62706

# FINANCIAL STATEMENT REPORT

## **SUMMARY**

The audit of the accompanying financial statements of the Department of Central Management Services, Teacher Health Insurance Security Fund (Fund), a fiduciary component unit of the State of Illinois, was performed by Sikich LLP.

Based on their audit, the auditors expressed an unmodified opinion on the Teacher Health Insurance Security Fund's financial statements.

# **SUMMARY OF FINDINGS**

Number of	<u>Current Report</u>	<u>Prior Report</u>
Findings	0	1
Repeated Findings	0	0
Prior Recommendations Implemented or Not Repeated	1	0

# **SCHEDULE OF FINDINGS**

Item No.	Pages	<u>Last/First</u> <u>Report</u>	Description	Finding Type
		PRIOR FINDI	NG NOT REPEATED	
А	25	2022/2022	Inadequate controls over change management	Significant Deficiency

# **EXIT CONFERENCE**

The Department waived an exit conference in a correspondence from Amy Lange, Audit Liaison on January 8, 2024.



3051 Hollis Dr., 3rd Floor Springfield, IL 62704 217.793.3363

#### SIKICH.COM

# **INDEPENDENT AUDITOR'S REPORT**

Honorable Frank J. Mautino Auditor General State of Illinois

## **Report on the Financial Statements**

# **Opinion**

As Special Assistant Auditors for the Auditor General, we have audited the financial statements of the Department of Central Management Services, Teacher Health Insurance Security Fund (Fund), a fiduciary component unit of the State of Illinois, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Fund's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund, as of June 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Department, and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgement and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Department's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Schedule of Changes in Net OPEB Liability and Related Ratios, Schedule of Contributions, Notes to Schedule of Contributions, and Schedule of Investment Returns on pages 19-22 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

Management has omitted a management's discussion and analysis for the Fund that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the financial statements is not affected by the missing information.

# **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the agency officials page but does not include the financial statements of the Fund and our auditor's report thereon. Our opinions on the financial statements of the Fund do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements of the Fund, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2025, on our consideration of the Department's internal control over financial reporting of the Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

# SIGNED ORIGINAL ON FILE

Springfield, Illinois January 23, 2024

# FINANCIAL STATEMENTS

# STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES **TEACHER HEALTH INSURANCE SECURITY FUND** A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS STATEMENT OF FIDUCIARY NET POSITION

For the Year Ended June 30, 2023

(amounts expressed in thousands)

Assets		
Cash Equity with State Treasurer	\$	489,241
Cash and Cash Equivalents		7,806
Securities Lending Collateral of State Treasurer		45,575
Receivables		
Member		14,505
Employer		10,798
Federal Government		355
Interest		913
Other Receivables		4,019
Total Receivables		30,590
Due from Other Funds		-
Total Assets		573,212
Liabilities		
Accounts Payable and Other		18,039
Due to other funds		37,227
Obligations under Security Lending of State Treasurer		45,575
Compensated Absences, current		4
Total Current Liabilities		100,845
Long-term Compensated Absences		114
Total liabilities		100,959
Net position restricted for OPEB	¢	472,253
Net position restricted for OPED	\$	412,200

The accompanying notes to the financial statements are an integral part of this statement.

# STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES TEACHER HEALTH INSURANCE SECURITY FUND A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the Year Ended June 30, 2023

(amounts expressed in thousands)

# Additions

Contributions	
Employer	\$ 79,466
State	107,704
Active Plan Member	107,704
Federal Government Medicare Part D	407
Consolidated Omnibus Budget Reconciliation Act (COBRA)	23
Total Contributions	295,304
Investment Income	 2,704
Total Additions	 298,008
Deductions	
Benefit Payments and Refunds	195,126
General and Administrative Expense	9,259
Total Deductions	 204,385
	 <u> </u>
Net Increase in Net Position	93,623
Unrestricted Net Position July 1, 2022	 378,630
Net position restricted for OPEB, June 30, 2023	\$ 472,253

The accompanying notes to the financial statements are an integral part of this statement.

#### 1) Plan Description

#### Plan administration

The Teacher Health Insurance Security Fund (THISF) (also known as The Teacher Retirement Insurance Program, "TRIP") is a non-appropriated trust fund held outside the State Treasury, with the State Treasurer as custodian. Additions deposited into the Trust are for the sole purpose of providing the health benefits to retirees, as established under the plan, and associated administrative costs. TRIP is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers retired employees of participating school districts throughout the State of Illinois, excluding the Chicago Public School System. TRIP health coverage includes provisions for medical, prescription, and behavioral health benefits, but does not provide vision, dental, or life insurance benefits. Annuitants may participate in the State administered Preferred Provider Organization plan or choose from several managed care options. As a result of the Governor's Executive Order 12-01, the responsibilities in relation to TRIP were transferred to the Department of Central Management Services (Department) as of July 1, 2013. The Department administers the plan with the cooperation of the Teachers' Retirement System (TRS).

#### Plan membership

In order to be eligible, retirees of public schools must have been certified educators or administrators during their time of employment. Eligibility to participate in the plan is currently limited to former full-time employees, or if not a full-time employee, an individual that is in a permanent and continuous basis position in which services are expected to be rendered for at least one school term, and their dependents.

Membership of the plan consisted of the following at June 30, 2023:

Inactive plan members currently receiving benefit payments	65,942
Inactive plan members entitled to but not yet	
receiving benefit payments	37,242
Active Plan Members	<u>160,910</u>
Total	<u>264,094</u>
Number of participating employers	983
Number of nonemployer contributing entities	1

#### Benefits provided

The State Employees Group Insurance Act of 1971 (5 ILCS 375/6.5) establishes the eligibility and benefit provisions for the plan.

#### 2) Summary of Significant Accounting Policies

#### a) Financial Reporting Entity

As defined by Generally Accepted Accounting Principles (GAAP), the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

 Appointment of a voting majority of the component unit's board and either (a) the primary government's ability to impose its will, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or

#### 2) Summary of Significant Accounting Policies (Continued)

#### a) Financial Reporting Entity (Continued)

2) Fiscal dependence on the primary government and the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

Based upon the required criteria, the THISF has no component units. THISF is considered a fiduciary component unit of the State of Illinois due to fiscal dependency on the State. The financial statements of the THISF are included in the financial statements of the State of Illinois as a pension (and other employee benefit) trust fund. The State of Illinois' Annual Comprehensive Financial Report may be obtained by writing to the State Comptroller's Office, Division of Financial Reporting, 325 West Adams Street, Springfield, Illinois, 62704-1871.

#### b) Measurement Focus and Basis of Accounting

THISF's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. State contributions are recognized in the period in which the contributions are due to the plan. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

#### c) Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments readily convertible to cash with maturities of less than 90 days at the time of purchase. Cash and cash equivalents include cash on hand and cash in banks for locally held funds.

#### d) Deposits and Investments

Investments are reported at fair value.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a 2a7like pool and thus reports all investments at amortized cost rather than market value. The fair value of the pool is the same as the value of the pool shares. The Treasurer's investment policies are governed by state statute. In addition, the Treasurer's Office has adopted its own investment practices which supplement the statutory requirement.

#### e) Compensated Absences

The liability for compensated absences reported in the statement of fiduciary net position consists of unpaid, accumulated vacation and sick leave balances for Department employees. The liability has been calculated using the vesting method in which leave amounts, for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination, are included. The liability has been calculated based on the employees' current salary level and includes salary-related costs (e.g., Social Security and Medicare tax).

#### 2) Summary of Significant Accounting Policies (Continued)

#### e) Compensated Absences (Continued)

Legislation that became effective January 1, 1998, capped the paid sick leave for all State Employees' Retirement System members at December 31, 1997. Employees continue to accrue twelve sick days per year, but will not receive monetary compensation for any additional time earned after December 31, 1997. Sick days earned between 1984 and December 31, 1997, (with a 50% cash value) would only be used after all days with no cash value are depleted. Any sick days earned and unused after December 31, 1997, will be converted to service time for purposes of calculating employee pension benefits.

#### f) Net Position

In the THISF, equity is displayed as restricted for OPEB. This consists of amounts restricted for specific purposes, that is, containing constraints placed on the use of the resources either by an external party or by imposition of law through constitutional provision or enabling legislation.

#### g) Use of Estimates

The preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and to disclose contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 3) Contributions

The State Employees Group Insurance Act of 1971 (5 ILCS 375/6.6) requires that all active contributors of the TRS, who are not employees of a department, make contributions to the plan at a rate of 0.90% of salary and for every employer of a teacher to contribute an amount equal to .67% of each teacher's salary. The Department determines, by rule, the percentage required, which each year shall not exceed 105% of the percentage of salary actually required to be paid in the previous fiscal year. In addition, under the State Pension Funds Continuing Appropriations Act (40 ILCS 15/1.3), there is appropriated, on a continuing annual basis, from the General Revenue Fund, an account of the General Fund, to the State Comptroller for deposit in the THISF, an amount equal to the amount certified by the Board of Trustees of TRS as the estimated total amount of contributions to be paid under 5 ILCS 376/6.6(a) in that fiscal year.

The State Employees Group Insurance Act of 1971 (5 ILCS 375/6.5) requires that the Department's Director determine the rates and premiums of annuitants and dependent beneficiaries and establish the cost-sharing parameters, as well as funding. Member premiums are set by this statute, which provides for a subsidy of either 50% or 75%, depending upon member benefit choices. Dependents are eligible for coverage, at a rate of 100% of the cost of coverage.

#### 3) Contributions (Continued)

For the year ended June 30, 2023, member required contributions ranged from \$124.46 to \$295.10, per month per retiree, and from \$553.26 to \$885.31, per month per retiree and spouse (assuming Medicare eligibility). For non-Medicare eligible members, required contributions ranged from \$101.38 to \$1,116.87, per month per retiree, and from \$507.06 to \$3,350.62, per month per retiree plus dependents. The State Employees Group Insurance Act of 1971 (5 ILCS 375/6.6) requires active teachers contribute 0.90% of salaries; they contributed \$107.704 million, or approximately 36.53% of total premiums. The State Employees Group Insurance Act of 1971 (5 ILCS 375/6.6) also requires participating school districts contribute .67% of salaries; they contributed \$79.466 million, or approximately 26.94% of total premiums. In addition, the State Employees Group Insurance Act of 1971 (5 ILCS 375/6.6) requires the State contribute 0.90% of salaries; they contributed \$107.704 million, or approximately 36.53% of total premiums. In addition, the State Employees Group Insurance Act of 1971 (5 ILCS 375/6.6) requires the State contribute 0.90% of salaries; they contributed \$107.704 million, or approximately 36.53% of total premiums. The State contribute 0.90% of salaries; they contributed \$107.704 million, or approximately 36.53% of total premiums. The State contribute 0.90% of salaries; they contributed \$107.704 million, or approximately 36.53% of total premiums. The State contribution amount is annually adjusted to "true-up" the contribution from two years prior using actual rather than estimated covered payroll. The Department records an estimate for projected "true-up" amounts for the two years subsequent to the report date. The fund received \$.407 million in Medicare Part D subsidy payments from the federal government. Retiree contributions are netted with the related liability.

#### 4) Deposits and Investments

#### a) Deposits

The State Treasurer is the custodian of the State's cash and cash equivalents for funds maintained in the State Treasury. Deposits in the custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act of the Illinois Compiled Statutes (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the Department does not own individual securities. Detail on the nature of these deposits and investments are available within the State of Illinois' Annual Comprehensive Financial Report.

Cash on deposit with the State Treasurer totaled \$489.241 million at June 30, 2023.

#### b) Investments

Section 2 of the Public Funds Investment Act limits the State's investments outside the State Treasury to securities of the U.S. government or its agencies, short-term obligations of domestic corporations exceeding \$500 million in assets that are rated in the three highest categories by at least two nationally recognized statistical ratings organizations not to exceed ten percent of the domestic corporations outstanding obligations, money market mutual funds invested in the U.S. government and/or its agencies, and repurchase agreements securities of the U.S. government or its agencies or money market mutual funds invested in the U.S. government or its agencies. Investments of public funds in a Public Treasurers' Investment Pool created under Section 17 of the State Treasurer Act are also permitted.

As of June 30, 2023, the Department had the following investments in the State Treasury Investment Pool (Illinois Funds):

	Fair Value (Thousands)	Weighted Average Maturity (Years)
Illinois Public Treasurers' Investment Pool Total fixed income investments	<u>\$7,806</u> <u>\$7,806</u>	.149

#### 4) Deposits and Investments (Continued)

#### b) Investments (Continued)

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Since THISF is funded on a pay-as-you-go basis, the Department does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Since THISF is funded on a pay-as-you-go basis, the Department does not have a formal investment policy that limits investment choices. Investments in the Illinois Public Treasurers' Investment Pool were rated AAAmmf by Fitch Ratings.

Rate of Return. For the year ended June 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 1.376%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for changing amounts actually invested.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants,* and thus, reports all investments at amortized cost rather than market value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at 1 East Old State Capitol Plaza, Springfield, Illinois 62701.

#### c) Reconciliation to Statement of Fiduciary Net Position

	Deposits (Thousands)	Investments (Thousands)
Amounts per Note 4(a)(b)	\$489,241	\$7,806
Cash Equivalents	7,806	(7,806)
Total per Statement of Fiduciary Net Position	\$497,047	<u>\$0</u>

#### d) Securities Lending Transactions

The State Treasurer lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The State Treasurer has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the State Treasurer's securities to broker-dealers and banks pursuant to a form of loan agreement.

During fiscal year 2023, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

#### 4) Deposits and Investments (Continued)

#### d) Securities Lending Transactions (Continued)

The State Treasurer did not impose any restrictions during fiscal year 2023 on the amount of the loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the State Treasurer with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the State Treasurer if Deutsche Bank AG loses any securities, collateral or investments of the State Treasurer in Deutsche Bank AG's custody. There were no losses during fiscal year 2023 resulting from a default of the borrowers or Deutsche Bank AG.

During fiscal year 2023, the State Treasurer and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The State Treasurer had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent. The securities lending collateral invested in repurchase agreements and the fair value of securities on loan for the State Treasurer as of June 30, 2023 were \$4,839,941,771 and \$4,746,251,183, respectively.

In accordance with GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, paragraph 9, the Office of the State Treasurer has allocated the assets and obligations at June 30, 2023 arising from securities lending agreements to the various funds of the State. The total allocated to the THISF at June 30, 2023 was \$45.575 million.

#### 5) Net OPEB Liability

The components of the net OPEB liability of TRIP at June 30, 2023, were as follows:

Total OPEB liability	\$7,599,610,143
Plan fiduciary net position	472,253,000
Net OPEB liability	\$7,127,357,143

Plan fiduciary net position as a percentage of the total OPEB liability 6.21%

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement date, unless otherwise specified:

Inflation	2.25%
Salary increases	Depends on service and ranges from 8.50% at 1 year of service to 3.50% at 20 or more years of service.
Investment rate of return	2.75%, net of OPEB plan investment expense, including inflation, for all plan years.
Healthcare cost trend rates	Trend rates for plan year 2024 are based on actual premium increases. For non-medicare costs, trend rates start at 8.00% for plan year 2025 and decrease gradually to an ultimate rate of 4.25% in 2040. For MAPD costs, trend rates are 0% in 2024 to 2028, 19.42% in 2029 to 2033 and 6.08% in 2034, declining gradually to an ultimate rate of 4.25% in 2040.

#### 5) Net OPEB Liability (Continued)

Mortality rates for retirement and beneficiary annuitants were based on the PubT-2010 Retiree Mortality Table, adjusted for TRS experience. For disabled annuitants mortality rates were based on the PubNS-2010 Non-Safety Disabled Retiree Table. Mortality rates for pre-retirement were based on the PubT-2010 Employee Mortality Table. All tables reflect future mortality improvements using Projection Scale MP-2020.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2017 through June 30, 2020.

Projected benefit payments were discounted to their actuarial present value using a Single Discount Rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that Ithe plan's fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bond with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met). Since TRIP is financed on a pay-as-you-go basis, a discount rate consistent with fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity's index's "20-year Municipal GO AA Index" has been selected. The discount rates are 3.86% as of June 30, 2023, and 3.69% as of June 30, 2022. The increase in the single discount rate from 3.69% to 3.86% caused the total OPEB liability to decrease by approximately \$137 million from 2022 to 2023.

The actuarial valuation was based on the Entry Age Normal cost method. Under this method, the normal cost and actuarial accrued liability are directly proportional to the employee's salary. The normal cost rate equals the present value of future benefits at entry age divided by the present value of future salary at entry age. The normal cost at the member's attained age equals the normal cost rate at entry age multiplied by the salary at attained age. The actuarial accrued liability equals the present value of benefits at attained age less present value of future salaries at attained age multiplied by normal cost rate at entry rate at entry age.

During plan year ending June 30, 2023, the trust earned \$2,704,000 in interest, and the market value of assets at June 30, 2023, was a \$472.25 million. The long-term expected rate of return assumption was set to 2.75 percent.

#### Sensitivity of Net OPEB Liability to Changes in the Single Discount Rate

The following presents the plan's net OPEB liability, calculated using a Single Discount Rate of 3.86%, as well as what the plan's net OPEB liability would be if it were calculated using a Single Discount rate that is one percentage point higher (4.86%) or lower (2.86%) than the current rate:

Sensitivity of Net OPEB Liability as of June 30, 2023, to the Single Discount Rate Assumption			
	1% Decrease (2.86%)	Current Single Discount Rate Assumption (3.86%)	1% Increase (4.86%)
Net OPEB liability	\$7,958,519,653	\$7,127,357,143	\$6,394,173,128

#### 5) Net OPEB Liability (Continued)

#### Sensitivity of Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the plan's net OPEB liability, calculated using the healthcare cost trend rates as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower.

Sensitivity of Net OPEB Liability as of June 30, 2023, to the Healthcare Cost Trend Rate Assumption							
	1% Decrease (b)	Healthcare Cost Trend Rates Assumption (a)	1% Increase (c)				
Net OPEB liability	\$6,066,383,159	\$7,127,357,143	\$8,427,196,546				
(a) Current healthcare trend rates – Pre-Medicare per capita costs: 6.00% in 2024, 8.00% in 2025, decreasing by 0.25% per year to an ultimate rate of 4.25% in 2040. Post-Medicare per capita costs: 0.00% from 2024 to 2028, 19.42% from 2029 to 2033, 6.08% in 2034 decreasing ratably to an ultimate trend rate of 4.25% in 2040.							
(b) One percentage point decrease in current healthcare trend rates – Pre-Medicare per capita							
costs: 5.00% in 2024, 7.00% in 2025, decreasing by 0.25% per year to an ultimate rate of							
3.25% in 2040. Post-Medicare per capita costs: 0.00% from 2024 to 2028, 18.42% from 2029 to 2033, 5.08% in 2034 decreasing ratably to an ultimate rate of 3.25% in 2040.							
(c) One percentage point increase in current healthcare trend rates – Pre-Medicare per capita							
costs: 7.00% in 2024, 9.00% in 2025, decreasing by 0.25% per year to an ultimate rate of							
5.25% in 2040. Post-Medicare per capita costs: 0.00% from 2024 to 2028, 20.42% from 2029							
to 2033, 7.08% in 2034 decreasing ratably to an ultimate rate of 5.25% in 2040.							

#### 6) Long-Term Obligations

Changes in long-term obligations (amounts expressed in thousands) for the year ended June 30, 2023, were as follows:

	Balance July 1, 2022	Additions	Deletions	Balance June 30, 2023	Amounts Due Within One Year
Compensated Absences	\$110	\$104	\$96	\$118	\$4
Total	\$110	\$104	\$96	\$118	\$4

#### 7) Pension Plan

The vested full-time employees paid from the THISF may participate in the State Employees' Retirement System (SERS), which is a pension trust fund in the State of Illinois reporting entity. The SERS is a single-employer defined benefit public employee retirement system (PERS) in which State employees participate, except those covered by the State Universities, Teachers', General Assembly, and Judges' Retirement Systems. The financial position and results of operations of the SERS for fiscal year 2023 are included in the State of Illinois' Annual Comprehensive Financial Report for the year ended June 30, 2023. The SERS issues a separate Annual Comprehensive Financial Report that may be obtained by writing to the SERS, 2101 South Veterans Parkway, Springfield, Illinois, 62794-9255.

A summary of SERS benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established are included as an integral part of the SERS' Annual Comprehensive Financial Report. Also included is a discussion of employer and employee obligations to contribute and the authority under which those obligations are established.

The Department pays employer retirement contributions based upon an actuarially determined percentage of their payrolls. For fiscal year 2023, the employer contribution rate was 53.258%. Effective for pay periods beginning after December 31, 1991, the State opted to pay the employee portion of retirement for most State agencies (including the Department) with employees covered by the State Employees' and Teachers' Retirement Systems. However, effective with the fiscal year 2004 budget, the State opted to stop paying the portion or a part of the portion of retirement for many State agencies (including the Department) for certain classes of employees covered by the State Employees' and Teachers' Retirement Systems. The pickup, when applicable, is subject to sufficient annual appropriations and those employees covered may vary across employee groups and State agencies.

#### 8) Post-employment Benefits

The State provides health, dental, vision, and life insurance benefits for retirees and their dependents in a program administered by the Department. Substantially all State employees become eligible for post-employment benefits if they eventually become annuitants of one of the State sponsored pension plans. Health, dental, and vision benefits include basic benefits for annuitants and dependents under the State's self-insurance plan and insurance contracts currently in force. Annuitants may be required to contribute towards health, dental, and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employees Retirement System do not contribute towards health, dental, and vision benefits.

For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health, dental, and vision benefits. Annuitants also receive life insurance coverage equal to the annual salary of the last day of employment until age 60, at which time the benefit becomes \$5,000.

The total cost of the State's portion of health, dental, vision, and life insurance benefits of all members, including post-employment health, dental, vision, and life insurance benefits, is recognized as an expense by the State in the Illinois Annual Comprehensive Financial Report. The State finances the costs on a pay-as-you-go basis. The total costs incurred for health, dental, vision, and life insurance benefits are not separated by department or component unit for annuitants and their dependents nor active employees and their dependents.

#### 8) Post-employment Benefits (Continued)

A summary of post-employment benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established are included as an integral part of the financial statements of the Department of Central Management Services. A copy of the financial statements of the Department may be obtained by writing to the Department of Central Management Services, 401 South Spring, Springfield, Illinois, 62706.

#### 9) Commitments and Contingencies

The Department is a party to numerous legal proceedings, many of which normally occur in the course of operations. These proceedings are not, in the opinion of the Department's legal counsel, likely to have a material adverse impact on the Department's financial position. In the event a material action is settled against the Department, such amounts would be paid from future appropriations or by another state agency. Accordingly, no amounts have been provided in the accompanying financial statements related to outstanding litigation.

REQUIRED SUPPLEMENTARY INFORMATION

#### STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES TEACHER HEALTH INSURANCE SECURITY FUND A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS (Unaudited)

iscal Year Ending June 30, 2023		2022	2021	2020	2019	2018	2017	
Total OPEB Liability								
Service Cost	\$ 341,567,068	\$ 480,495,099	\$ 1,109,767,854	\$ 1,207,781,377	\$ 1,203,231,213	\$ 1,282,452,212	\$ 1,684,864,123	
Interest on the Total OPEB Liability Changes of Benefit Terms	279,282,265	167,671,854	491,582,744	730,741,073	895,428,024	921,017,244	820,960,601	
Difference between Expected	-	-	-	-	-	-	-	
and Actual Experience	(150,357,242)	(4,075,426,058)	(490,742,013)	(361,511,693)	(431,808,998)	(94,796,551)	(16,955,687)	
Changes of Assumptions	100,924,228	(11,500,200,652)	(5,422,677,158)	(2,160,325,236)	11,932,136	(1,410,427,032)	(3,564,237,510)	
Benefit Payments	(195,126,000)	(217,842,000)	(244,045,000)	(237,466,000)	(260,652,000)	(275,400,000)	(296,480,000)	
Net Change in Total OPEB Liability	376,290,319	(15,145,301,757)	(4,556,113,573)	(820,780,479)	1,418,130,375	422,845,873	(1,371,848,473)	
	7 000 040 004	00 000 004 504	00 004 705 454	07 745 545 000		25 004 520 205		
Total OPEB Liability - Beginning Total OPEB Liability - Ending (a)	7,223,319,824 <b>5</b> 7,599,610,143	22,368,621,581 \$ 7,223,319,824	<u>26,924,735,154</u> \$ 22,368.621.581	27,745,515,633 \$ 26,924,735,154	<u>26,327,385,258</u> \$ 27,745,515,633	25,904,539,385 \$ 26,327,385,258	27,276,387,858 \$ 25,904,539,385	
Total OFED Elability - Eliulity (a)	\$ 7,399,010,143	φ <i>1</i> ,223,319,024	\$ 22,300,021,301	\$ 20,924,733,134	φ 21,740,010,000	φ 20,327,303,230	\$ 23,904,339,303	
Plan Fiduciary Net Position								
Employer Contributions	\$ 187,170,000	\$ 185,245,000	\$ 238,764,000	\$ 232,712,000	\$ 226,089,000	\$ 208,564,000	\$ 210,466,000	
Active Member Contributions	107,704,000	106,576,000	137,436,000	133,896,000	130,068,000	119,906,000	111,734,000	
Net Investment Income	2,704,000	143,000	51,000	193,000	397,000	743,000	357,000	
Benefit Payments	(195,126,000)	(217,842,000)	(244,045,000)	(237,466,000)	(260,652,000)	(275,400,000)	(296,480,000)	
Operating Expenses	(9,259,000)	(9,220,000)	(9,526,000)	(9,472,000)	(10,430,000)	(14,226,000)	(13,790,000)	
Other Net Change in Plan Fiduciary Net Position	430,000 93,623,000	<u>482,000</u> 65,384,000	1,744,000	895,000 120,758,000	<u>1,079,000</u> 86,551,000	<u>1,614,000</u> 41,201,000	2,099,000 14,386,000	
Net Change in Flan Fluctuary Net Fosition	93,023,000	05,504,000	124,424,000	120,750,000	00,351,000	41,201,000	14,300,000	
Plan Fiduciary Net Position - Beginning	378,630,000	313,246,000	188,822,000	68,064,000	(18,487,000)	(59,688,000)	(59,415,000)	
Plan Fiduciary Net Position - Ending (b)	472,253,000	378,630,000	313,246,000	188,822,000	68,064,000	(18,487,000)	(45,029,000)	
Net OPEB Liability - Ending (a) - (b)	\$ 7,127,357,143	\$ 6,844,689,824	\$ 22,055,375,581	\$ 26,735,913,154	\$ 27,677,451,633	\$ 26,345,872,258	\$ 25,949,568,385	
Plan Fiduciary Net Position as a Percentage								
of Total OPEB Liability	6.21%	5.24%	1.40%	0.70%	0.25%	-0.07%	-0.17%	
Covered-Employee Payroll	\$ 11,363,156,353	\$ 10,851,357,580	\$ 10,497,876,022	\$ 10,184,005,548	\$ 9,879,265,292	\$ 9,600,528,968	\$ 9,444,442,000	
Net OPEB Liability as a Percentage								
of Covered-Employee Payroll	62.72%	63.08%	210.09%	262.53%	280.16%	274.42%	274.76%	

Note: Information is not available prior to 2017. Additional years will be added to future reports as schedules are intended to show 10 years of historical data.

Plan Fiduciary Net Position was restated from \$(45,029,000) as of June 30, 2017 to \$(59,688,000) as of July 1, 2017

# STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES TEACHER HEALTH INSURANCE SECURITY FUND A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS (Unaudited)

Year Ended June 30	Actuarially Determined Contribution*	Statutorily Required Contributions	Contribution (Excess) Deficiency	Covered Payroll		Actual Contribution as a % of Covered Payroll	
2023	N/A	\$ 187,170,000	N/A	\$	11,363,156,353	1.65%	
2022	N/A	\$ 185,245,000	N/A	\$	10,851,357,580	1.71%	
2021	N/A	\$ 238,764,000	N/A	\$	10,497,876,022	2.27%	
2020	N/A	\$ 232,712,000	N/A	\$	10,184,005,548	2.29%	
2019	N/A	\$ 226,089,000	N/A	\$	9,879,265,292	2.29%	
2018	N/A	\$ 208,564,000	N/A	\$	9,600,528,968	2.17%	
2017	N/A	\$ 210,466,000	N/A	\$	9,444,442,000	2.23%	
2016	N/A	\$ 194,405,000	N/A	\$	9,147,159,000	2.13%	
2015	N/A	N/A	N/A		N/A	N/A	
2014	\$ 1,445,469,000	\$ 167,720,000	\$ 1,277,749,000	\$	9,340,200,000	1.80%	

See accompanying notes to schedule

\* Prior to 2016, amounts disclosed as "Actuarially Determined Contribution" are the actuarially determined "Annual Required Contribution" which was calculated biennially under GASB Statement No. 43. For years listed as N/A information to complete the schedule was not available.

For 2016 through 2023, contributions for TRIP are defined by State statute and Actuarially Determined Contributions are not developed. Benefits are financed on a pay-as-you-go basis, based on contribution rates defined by statute. For fiscal year end June 30, 2023, contributions rates are 0.9% of pay of active members, 0.67% of pay for school districts, and 0.9% of pay of the State. Retired members contribute a percentage of premium rates. The goal of the policy is to finance current year cost plus a margin for incurred but not paid plan costs.

## STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES TEACHER HEALTH INSURANCE SECURITY FUND A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION NOTES TO SCHEDULE OF CONTRIBUTIONS (Unaudited)

Valuation Date	June 30, 2022
Measurement Date	June 30, 2023
Sponsor's Fiscal Year End	June 30, 2024
Sponsor s riscar rear End	Sune 30, 2024
Methods and assumptions used to d	letermine contribution rates:
Actuarial Cost Method	Entry Age Normal, used to measure the Total OPEB Liability
Contribution Policy	Benefits are financed on a pay-as-you go basis. Contribution rates are defined by statute. For fiscal year end June 30, 2023, contribution rates are 0.90% of pay for active members, 0.67% of pay for school districts and 0.90% of pay for the State. Retired members contribute a percentage of premium rates. The goal of the policy is to finance current year costs plus a margin for incurred but not paid plan costs.
Asset Valuation Method	Market value
Investment Rate of Return	2.75%, net of OPEB plan investment expense, including inflation for all plan years.
Inflation	2.25%
Salary Increases	Depends on service and ranges from 8.50% at 1 year of service to 3.50% at 20 or more years of service.
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the June 30, 2021, actuarial valuation.
Mortality	Retirement and Beneficiary Annuitants: PubT-2010 Retiree Mortality Table, adjusted for TRS experience. Disabled Annuitants: PubNS-2010 Non-Safety Disabled Retiree Table. Pre-Retirement: PubT-2010 Employee Mortality Table. All tables reflect future mortality improvements using Projection Scale MP-2020.
Healthcare Cost Trend Rates	
	Trend rates for plan year 2024 are based on actual premium increases. For non-medicare costs, trend rates start at 8.00% for plan year 2025 and decrease gradually to an ultimate rate of 4.25% in 2040. For MAPD costs, trend rates are 0% in 2024 to 2028, 19.42% in 2029 to 2033 and 6.08% in 2034, declining gradually to an ultimate rate of 4.25% in 2040.
Aging Factors	Based on the 2013 SOA Study "Health Care Costs – From Birth to Death"
Expenses	Health administrative expenses are included in the development of the per capita claims costs. Operating expenses are included as a component of the Annual OPEB Expense.

#### STATE OF ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SERVICES TEACHER HEALTH INSURANCE SECURITY FUND A FIDUCIARY COMPONENT UNIT OF THE STATE OF ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS (Unaudited)

	2023	2022	2021	2020	2019	2018	2017	2016
Annual money-weighted rate of return, net of OPEB plan investment expense, including inflation	1.376%	0.304%	0.320%	1.732%	2.038%	1.301%	0.678%	0.382%
Note: Information is not available prior to 2016. Additional years will be added to future reports as schedules are								

Note: Information is not available prior to 2016. Additional years will be added to future reports as schedules are intended to show 10 years of historical data.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Frank J. Mautino Auditor General State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Department of Central Management Services (Department), Teacher Health Insurance Security Fund (Fund), a fiduciary component unit of the State of Illinois, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Fund's financial statements and we have issued our report thereon dated January 23, 2024.

# **Report on Internal Control Over Financial Reporting**

Management of the Department is responsible for establishing and maintaining effective internal control over financial reporting of the Fund (internal control).

In planning and performing our audit of the financial statements, we considered the Department's internal control as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

ACCOUNTING TECHNOLOGY ADVISORY

Our consideration of internal control was for the limited purpose described in the second paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

# SIGNED ORIGINAL ON FILE

Springfield, Illinois January 23, 2024

# PRIOR YEAR FINDING NOT REPEATED

## A. **<u>FINDING</u>** (Inadequate controls over change management)

The Department of Central Management Services (Department) did not have sufficient controls over their change management procedures. The Department could not produce a population of changes made to applications.

During the engagement period, the Department implemented a Sharepoint site to track and document application changes. Thus, they would be able to produce an audit trail of changes. However, weaknesses were noted to the specific change management procedures. These weaknesses will gain consideration for inclusion in the Department's *Independent Accountant's Report on State Compliance and on Internal Control Over Compliance*. (Finding Code No. 2022-001)