

# STATE OF ILLINOIS OFFICE OF THE AUDITOR GENERAL

William G. Holland, Auditor General

# SUMMARY REPORT DIGEST

# **ILLINOIS HOUSING DEVELOPMENT AUTHORITY**

Single Audit and State Compliance Examination For the Year Ended June 30, 2014 Release Date: March 26, 2015

FINDINGS THIS AUDIT: 11			AGING SCHEDULE OF REPEATED FINDINGS				
	New	Repeat	Total	<b>Repeated Since</b>	Category 1	Category 2	Category 3
Category 1:	2	0	2	2013		14-4	
Category 2:	7	2	9	2011		14-3	
Category 3:	0	0	0				•
TOTAL	9	2	11				

## **INTRODUCTION**

This digest covers our Single Audit and Compliance Examination of the Illinois Housing Development Authority for the year ended June 30, 2014. A separate Financial Audit as of and for the year ended June 30, 2014, was previously released on December 4, 2014. In total, this report contains 11 findings, two of which were reported in the Financial Audit.

### **SYNOPSIS**

- (14-3) The Authority's on-site monitoring policies and procedures were not followed for subrecipients of the Section 8 Project Based Cluster Program.
- (14-6) The Authority lacked adequate reviews of OMB Circular A-133 audit reports received from its subrecipients for the Community Development Block Grant Cluster and Home Investment Partnerships Program.
- (14-10) The Authority failed to adequately monitor cash deposits held at individual banks to ensure sufficient collateral was obtained for those funds that were not covered by the Federal Deposit Insurance Corporation.

**Category 1**: Findings that are **material weaknesses** in internal control and/or a **qualification** on compliance with State laws and regulations (material noncompliance).

Category 2: Findings that are significant deficiencies in internal control and noncompliance with State laws and regulations.

**Category 3:** Findings that have **no internal control issues but are in noncompliance** with State laws and regulations.

{Financial data and activity measures are summarized on next page.}

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# ILLINOIS HOUSING DEVELOPMENT AUTHORITY COMPLIANCE EXAMINATION AND SINGLE AUDIT For the Year Ended June 30, 2014

EXPENDITURE STATISTICS	2014	2013		
Debt outstanding (net of unamortized discount)				
Housing Bonds	\$ 394,000,000	\$ 479,500,000		
Multi-family Initiative Bonds	152,500,000	166,100,000		
Multi-Family Housing Revenue Bonds (Marywood)	-	14,900,000		
Multi-Family Bonds (Turnberry)	-	4,900,000		
Affordable Housing Program Trust Fund Bonds	21,100,000	54,300,000		
Residential Mortgage Revenue Bonds	200,000	300,000		
Homeowner Mortgage Revenue Bonds	444,400,000	493,600,000		
Housing Revenue Bonds	195,600,000	196,600,000		
Administrative Funds	73,900,000	36,700,000		
Total	\$ 1,281,700,000	\$ 1,446,900,000		
		:		
Cash and Cash equivalents (proprietary funds)	\$ 434,769,178	\$ 266,332,940		
Investments (all funds)	\$ 512,142,210	\$ 749,953,287		
SUPPLEMENTARY INFORMATION	2014	2013		
Expenditures of Federal Awards				
Section 8 Project-Based Cluster	\$ 114,816,439	\$ 127,092,565		
HOME Investment Partnerships Program	19,277,633	<sup>(4)</sup> 127,092,903 16,520,918		
Interest Reduction Payments - Rental and Cooperative	17,277,055	10,520,710		
Housing for Lower Income Families Program	3,232,530	4,142,339		
Neighborhood Stabilization Program III	1,948,672	21,363,900		
Community Development Block Grant	5,911,185	10,649,131		
National Foreclosure Mitigation Counseling Program	1,836,158	1,781,355		
Total	\$ 147,022,617	\$ 181,550,208		
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Average Number of Employees (unaudited)	253	265		
SELECTED ACTIVITY MEASURES	2014	2013		
Total Number of Housing Bond Issues Outstanding	78	78		
Housing Units Produced Since Inception (unaudited)	233,430	221,460		
EXECUTIVE DIRECTOR				
During Examination Period and Current: Mary R. Kenney				

### FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

### NEED TO FOLLOW ESTABLISHED SUBRECIPIENT PROCEDURES FOR THE SECTION 8 PROJECT BASED CLUSTER PROGRAM

The Authority did not follow its established policies and procedures for monitoring subrecipients of the Section 8 Project Based Cluster Program.

During our testwork over on-site review procedures performed for 25 subrecipients (with expenditures of \$49,703,246) of the Section 8 Cluster Program, we noted the Authority did not follow its established on-site monitoring procedures as follows:

- The Authority did not receive timely written responses (within 60 days) to the findings of the on-site reviews for 9 subrecipients (with expenditures of \$22,066,857) and appropriate follow-up action was not taken. Delays in obtaining the written responses ranged from 12 to 266 days after the required timeframe.
- The Authority did not timely close out (within 90 days) the on-site review for seven subrecipients (with expenditures of \$18,324,164). Delays in closing out the on-site reviews ranged from 1 to 236 days.
- The Authority did not have evidence in the on-site monitoring review file that a findings notification letter was sent out for one subrecipient (with expenditures of \$2,230,741).
- The Authority did not receive written responses to the findings after communicating the on-site review findings for two subrecipients (with expenditures of \$2,440,305). (Finding 3, pages 24-25) This finding has been repeated since 2011.

We recommended the Authority ensure on-site monitoring reviews are performed and documented for subrecipients in accordance with established policies and procedures. We also recommended the Authority review its process for reporting and following up on findings relative to subrecipient on-site monitoring reviews to ensure timely corrective action is taken.

Authority agrees with the auditors Authority officials agreed with the finding and recommendation and stated the Asset Management department will work to alleviate delays by providing asset managers with reminder emails as the required tasks near the deadlines required in the policies and procedures. (For the previous Authority response, see Digest Footnote #1.)

#### Follow-ups not timely

Written responses not received

# INADEQUATE REVIEW OF OMB CIRCULAR A-133 AUDIT REPORTS

	The Authority did not adequately review OMB Circular A-133 audit reports received from its subrecipients for the Community Development Block Grant (CDBG) Cluster and Home Investment Partnerships Program (Home).		
	Subrecipients who receive more than \$500,000 in federal awards are required to submit an OMB Circular A-133 audit report to the Authority. The Authority is responsible for reviewing these reports and working with program personnel to issue management decisions on any findings applicable to the Authority's programs.		
	During our testwork over 10 subrecipients of the CDBG Cluster Program (with expenditures of \$6,620,904), we noted the following exceptions:		
A-133 reports not obtained	• For 6 of the 10 subrecipients (with expenditures of \$4,361,674), an A-133 report was not obtained and reviewed during the fiscal year.		
Reviews not documents	• For 4 of the 10 subrecipients (with expenditures of \$2,259,230), an A-133 report was obtained but a review of the report was not documented during the fiscal year.		
Management decisions were issued late	Additionally, during our testwork over 19 subrecipients of the Home Program (with expenditures of \$7,484,768), we noted for 8 subrecipients (with expenditures of \$2,538,522) the Authority did not review audit reports in a timely manner or issue management decisions on reported findings within six months of receiving the audit reports as required. The reviews were completed between 11-71 days after the due date for the review. Accordingly, management decisions were late. (Finding 6, pages 30-32)		
	We recommended the Authority establish procedures to ensure: (1) subrecipient A-133 audit reports are obtained and reviewed within established deadlines, (2) management decisions are issued for all findings affecting its federal programs in accordance with OMB Circular A-133, and (3) follow up procedures are performed to ensure subrecipients have taken timely and appropriate corrective action.		
Authority agrees with the auditors	Authority officials agreed with the finding and recommendation and stated the Authority is restructuring its Financial Portfolio Management Division to improve efficiencies, establish clearer tracking mechanisms and reduce staff turnover in an effort to complete its reviews within the specified time requirements.		

## NEED TO IMPROVE MONITORING OF CASH COLLATERALIZATION REQUIREMENTS

	The Authority has not established adequate internal controls to ensure sufficient collateral is obtained to secure public funds held at a bank or savings and loan association where those funds are not covered by the Federal Deposit Insurance Corporation (FDIC).
Collateral was not monitored	During our audit, we noted the Authority had cash deposits in the amount of \$297,102,546. However, the Authority does not have a monitoring process in place to ensure cash deposits held at individual banks that exceeded the FDIC coverage limit of \$250,000 were secured with adequate collateral at June 30, 2014. We noted the Authority had not performed an analysis to evaluate whether cash deposits in excess of the FDIC coverage limit were sufficiently collateralized. (Finding 10, pages 39-40)
	We recommended the Authority review its current procedures to monitor cash deposits held at banking institutions where those deposits exceed the FDIC coverage limit to ensure sufficient collateral is obtained, and/or put preventative measures in place to keep such accounts from exceeding FDIC coverage.
Authority agrees with the auditors	Authority officials agreed with the finding and recommendation and stated that they will, under newly created procedures, receive and review monthly collateral statements from each of its depository institutions. In addition, the Authority will establish guidelines under its financial management policy to address the collateralization requirements of depository accounts as applicable.
	OTHER FINDINGS
	The remaining findings are reportedly being given attention by Authority officials. We will review progress toward implementation of our recommendations in our next audit.
	AUDITOR'S OPINION
	The financial audit report was previously released. The auditors stated the financial statements of the Illinois Housing Development Authority as of and for the year ended June 30, 2014, are fairly stated in all material respects.
	The auditors also conducted a Single Audit of the Authority as required by OMB Circular A-133. Our auditors stated the Authority complied, in all material respects, with the types of compliance requirements that could have a direct and material effect on each of the Authority's major federal programs for the year ended June 30, 2014.

#### ACCOUNTANT'S OPINION

The accountants conducted a compliance examination of the Authority for the year ended June 30, 2014, as required by the Illinois State Auditing Act. The auditors stated the Authority complied, in all material respects, with the requirements described in the report.

M G. HOLLAND

. Auditor General

WGH:TLK

#### SPECIAL ASSISTANT AUDITORS

KPMG LLP were our Special Assistant Auditors.

#### **DIGEST FOOTNOTES**

#### <u>#1 – Need to Follow Established Subrecipient Procedures</u> for the Section 8 Project Based Cluster Program

2013: Authority management concurs with the recommendations and will continue to update its internal procedures for monitoring the Section 8 Program. With regard to Management Reviews, the Authority will implement a process of rescheduling and staff realignment to accommodate unexpected staffing changes that resulted in delayed Management Review and tenant File Review follow-up communications. The Authority implemented a process of prioritizing the review of Audited Financial Statements in FY2013 that may cause some reviews to take more than 30 days. The Authority will fully document these changed procedures as well as any exceptions to deadlines that are approved by Asset Management Senior Staff. The Authority has implemented an email reminder procedure for the collection of Estimated Residual Receipts and the backup documentation. While this will not ensure full compliance by affected owners, it will ensure that all owners are alerted multiple times in advance of deadlines for submission and that delinquent submissions are followed-up.